



## Notice of a public meeting of

### Children, Culture and Communities Scrutiny Committee

- To:** Councillors Nicholls (Chair), Clarke (Vice-Chair),  
Crawshaw, Cullwick, Cuthbertson, Knight, Nelson,  
K Taylor, Waller, and Wilson
- Date:** Tuesday, 14 January 2025
- Time:** 5.30 pm
- Venue:** West Offices - Station Rise, York YO1 6GA

### AGENDA

- 1. Apologies for Absence**  
To receive and note apologies for absence.
- 2. Declarations of Interest** (Pages 5 - 6)  
At this point in the meeting, Members are asked to declare any disclosable pecuniary interest or other registerable interest they might have in respect of business on this agenda, if they have not already done so in advance on the Register of Interests. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

[Please see attached sheet for further guidance for Members]

### **3. Public Participation**

At this point in the meeting members of the public who have registered to speak can do so. Members of the public may speak on agenda items or on matters within the remit of the committee.

**Please note that our registration deadlines are set as 2 working days before the meeting, in order to facilitate the management of public participation at our meetings. The deadline for registering at this meeting is 5:00pm on Friday, 10 January 2025.**

To register to speak please visit [www.york.gov.uk/AttendCouncilMeetings](http://www.york.gov.uk/AttendCouncilMeetings) to fill in an online registration form. If you have any questions about the registration form or the meeting, please contact Democratic Services. Contact details can be found at the foot of this agenda.

### **Webcasting of Public Meetings**

Please note that, subject to available resources, this meeting will be webcast including any registered public speakers who have given their permission. The meeting can be viewed live and on demand at [www.york.gov.uk/webcasts](http://www.york.gov.uk/webcasts).

During coronavirus, we made some changes to how we ran council meetings, including facilitating remote participation by public speakers. See our updates ([www.york.gov.uk/COVIDDemocracy](http://www.york.gov.uk/COVIDDemocracy)) for more information on meetings and decisions.

### **4. York Neighbourhood Model - Update** (Pages 7 - 64)

This report provides an update on work taking place to develop a neighbourhood working, or 'Integrated Neighbourhood Team' Model, as a way of delivering improved outcomes for individuals, communities, and for the wider system of health, care and community based services in the city.

### **5. Fostering Framework** (Pages 65 - 82)

This report sets out proposals to introduce a new fostering fee framework, which will aim to supersede the existing one.

- 6. Attainment Gap** (Pages 83 - 118)  
This report provides information about outcomes for the academic year 2023-24 of disadvantaged pupils and the attainment gaps between disadvantaged pupils and their non-disadvantaged peers.
- 7. SACRE Annual Report** (Pages 119 - 130)  
This report presents the SACRE annual report for the academic year 2023-24.
- 8. Work Plan** (Pages 131 - 133)  
Members are asked to consider the Committee's work plan for the 2024/25 municipal year.
- 9. Urgent Business**  
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democratic Services Officer

Reece Williams

Contact Details:

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- Email – reece.williams@york.gov.uk

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We can also translate into the following languages:

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آبی کی اپنی زبان (بولی) میں بھی میا کی جا سکتی ہیں۔ (Urdu)

**Declarations of Interest – guidance for Members**

- (1) Members must consider their interests, and act according to the following:

<b>Type of Interest</b>	<b>You must</b>
Disclosable Pecuniary Interests	Disclose the interest, not participate in the discussion or vote, and leave the meeting <u>unless</u> you have a dispensation.
Other Registrable Interests (Directly Related) <b>OR</b> Non-Registrable Interests (Directly Related)	Disclose the interest; speak on the item <u>only if</u> the public are also allowed to speak, but otherwise not participate in the discussion or vote, and leave the meeting <u>unless</u> you have a dispensation.
Other Registrable Interests (Affects) <b>OR</b> Non-Registrable Interests (Affects)	Disclose the interest; remain in the meeting, participate and vote <u>unless</u> the matter affects the financial interest or well-being: (a) to a greater extent than it affects the financial interest or well-being of a majority of inhabitants of the affected ward; and (b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest. In which case, speak on the item <u>only if</u> the public are also allowed to speak, but otherwise do not participate in the discussion or vote, and leave the meeting <u>unless</u> you have a dispensation.

- (2) Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (3) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.

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**Children, Culture and Communities Scrutiny Committee** 14 January 2025

Report of the Director of Housing and Communities

**York Neighbourhood Model Update****Summary**

1. This update follows a report to this Committee (5 November 2024) on work taking place to develop a neighbourhood working or 'Integrated Neighbourhood Team' Model, as a way of delivering improved outcomes for individuals, for communities, and for the wider system of Health, Care and community based services in the city. This model ensures partner agencies in the city provide services as early as possible in a local network tailored to the needs of the local community. Partners include all Health partners and including Primary Care (General Practice) and the voluntary and community sector. Schools and North Yorkshire Police will also be critical partners within local networks.
2. On 5 November 2024 this Committee resolved the following:
  - That further data which would be included within the report to be received by Executive on 12 December 2024 also be shared with members.
  - That the committee supported the devolution of services within the Neighbourhood Model and welcomed further scrutiny on detailed proposals.
3. This report updates scrutiny members on the implementation of the above for their discussion and consideration on how they can be involved going forward.

## Background

4. Following the 5 November 2024 meeting of this committee, two actions were undertaken to address the resolution That further data which would be included within the report to be received by Executive on 12 December 2024 also be shared with members:

- The full set of data was circulated to the committee members. This is contained in full at Annex A to this report;
- The Executive report was finalised for the 12<sup>th</sup> December 2024 meeting, available here:

<https://democracy.york.gov.uk/documents/s180429/Executive%20Report%20-%20Neighbourhood%20Model.pdf>

and the following mapping data included as Annex A to that report:

[https://democracy.york.gov.uk/documents/s180431/Executive\\_Annex%20B%20-%20Neighbourhoods%20Model%20Map.pdf](https://democracy.york.gov.uk/documents/s180431/Executive_Annex%20B%20-%20Neighbourhoods%20Model%20Map.pdf)

Whilst it was felt that the full data set would be challenging to present as part of a coherent Executive Report, but mindful of this scrutiny committee's request, the smaller subset was included to provide more evidence of the data sitting behind the chosen geography including Health's planning requirement to work with a population size of 50,000.

5. With regard to this committee's request to undertake *further scrutiny on detailed proposals*. Scrutiny Members are directed to the following relevant extracts from the above Executive report relating to the next steps:
6. For any version of this model to be implemented effectively the continuing work on Phase 2 will need to explore the following questions, in consultation and co-production with partners across all sectors and informed by user lived experience:
- Why? A confirmation of the final agreed outcomes and benefits.
  - How would the model be funded and resourced to create and maintain resilience of the model?
  - What services are included (both as the core team in each area and then as required)?



- Where would they be based? And how can connectivity be optimised for accessing integrated resources through effective and sustainable transport solutions which are convenient, health generating and *promote independence as well as reduce carbon emissions from transport?*
- *When? A full implementation programme plan.*

And approved recommendation:

- 21 c) Approve officers undertaking further engagement and co-production on the model, applying the approved Design Principles throughout, with an aim to have detailed CYC neighbourhood proposals back to Executive by Summer 2025 with the building blocks in place for delivery.

Reason: To provide a roadmap towards developing a Neighbourhood Model for York.

## Next Steps

7. The next steps for the Council (CYC) and Health partners include securing joint project management resources and bringing together known data sets from all partners in order to direct and provide a current up to date evidence base for service design and resourcing decisions. Workstreams and related project plans will be developed when resources have been secured. A CYC contribution will be made from existing budgets towards a joint role with anticipated funding from other partners.
8. As outlined in the Executive report at paragraph 63 this work will be directed through a joint partnership group (the York Health & Care Collaborative) with any detailed recommendations approved by CYC Executive and the York Health & Care Partnership Executive (York Place Board). The York Health & Care Collaborative (YHCC) is made up of members of Primary Care groups, people with lived experience and other members of the voluntary and community sector, CYC communities based services and Public Health. The Collaborative is chaired jointly by CYC's Director of Housing & Communities and General Practitioner (GP) representatives who report through to both Executive level boards.

9. In order to support this work between CYC and health partners, CYC has already created a mapping platform which shows both the data within the annex, as well as asset data of both organisations, and other information that is useful for partners to understand where each other have service activity. This over time should help services to plan their geographic distribution of services, and although the majority of this data is already in the public domain (through Yorkview or YorkOpenData) consideration will be given in due course to making the platform to wider audience and public.

### **Consultation**

10. This work will be widely consulted on via the York Health & Care Collaborative members and their community based teams, groups and residents. The consultation will include this scrutiny committee and its members.

### **Options**

11. This is not a decision report and so there are no other options put forward for consideration.

### **Analysis**

12. As this section should present an appraisal of the advantages and disadvantages of each option, as there are no options to consider there is also no related analysis.

### **Council Plan**

13. A number of policy drivers are outlined in the Executive report at paragraph 14, but specific focus in this report is given the following priority actions set out in the Council Plan for 2023-27 'One City, for All':
  - Work with the York Health and Care Partnership to strengthen York's integrated early intervention and prevention model and further develop primary and secondary shared care models and emergency care, working closely with the voluntary and community sector.
  - Deliver local area coordination, health trainers and social prescribing that supports people be independent and in communities, working alongside partners for their own health and wellbeing.

- Develop a neighbourhood model of delivery, exploring the benefits of establishing 'hubs' across communities.

## **Implications**

14. As this report is for information and discussion only there are no Financial, Human Resources, Equalities, Legal, Crime and Disorder, Information Technology, Property or other implications. Any implications of the next planned report to Executive, taking into account any recommendations from this and/or other Scrutiny Committees will be included at that time.

## **Risk Management**

15. Whilst there are no direct risks of this report, the Executive report in December 2024 did consider a number of risks and mitigations at paragraph 71 and 72 which the YHCC will be mindful of whilst undertaking its work.

## **Recommendations**

16. Members are asked to consider:
  - a) The detailed data included in Annex A around the York Neighbourhood mapping model and any questions that may arise:  
  
Reason: to consider data as requested at the 5<sup>th</sup> November 2024 meeting.
  - b) The next steps regarding implementation of the model and how this Scrutiny Committee can be involved prior to the next report to Executive in Summer 2025.  
  
Reason: to secure scrutiny member involvement in the development of future proposals.

## Contact Details

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### Chief Officer Responsible for the report:

Pauline Stuchfield  
Director of Housing & Communities

Ian Cunningham  
Head of Business Intelligence

Report Approved  Date 03 January 2025

Wards Affected: *List wards or tick box to indicate all* All

**For further information please contact the author of the report**

### Background Papers:

Children, Culture & Communities Scrutiny Report 5 November 2024: Design Principles of a 'Neighbourhood Model' for York. Item 28:  
<https://democracy.york.gov.uk/ieListDocuments.aspx?CId=1066&MId=14657&Ver=4>

Executive Report 12 December 2024: Design Principles of a 'Neighbourhood Model' for York. Item 7:  
<https://democracy.york.gov.uk/ieListDocuments.aspx?CId=733&MId=14503&Ver=4>

### Annexes

Annex A – Localities 2024 (3 and 4 area models)

## Abbreviations

### Report

CYC	City of York Council
GP	General Practitioner
YHCC	York Health & Care Collaborative

### Annex

ESA	Employment & Support Allowance
GLD	Good Level of Development
JSA	Job Seekers Allowance
LILEE	Low Income Low Energy Efficiency
NYP	North Yorkshire Police
UC	Universal Credit

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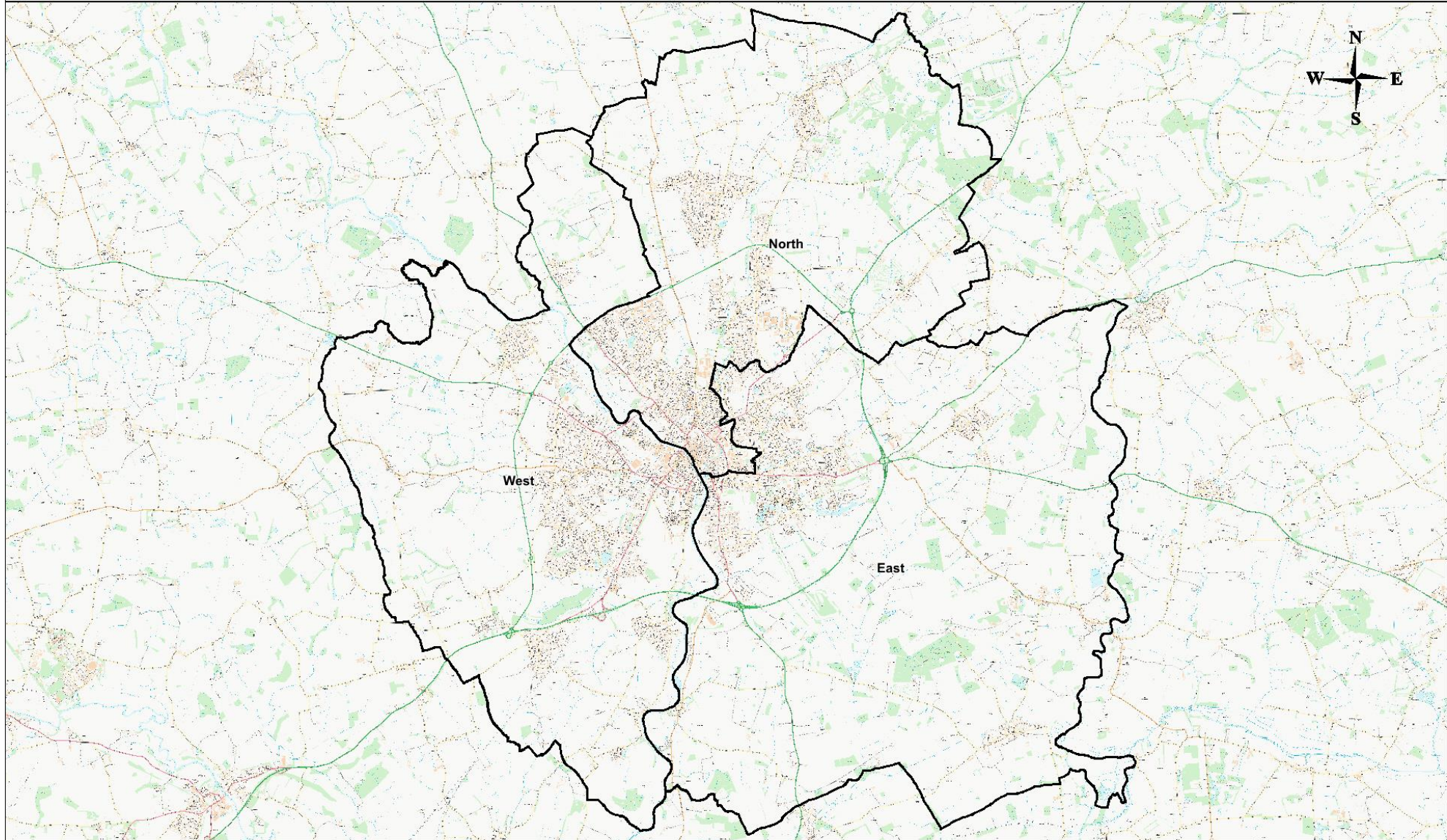
# Localities 2024 (3 and 4 Area Models)

# EXISTING BOUNDARIES





# Existing Localities Split 2024



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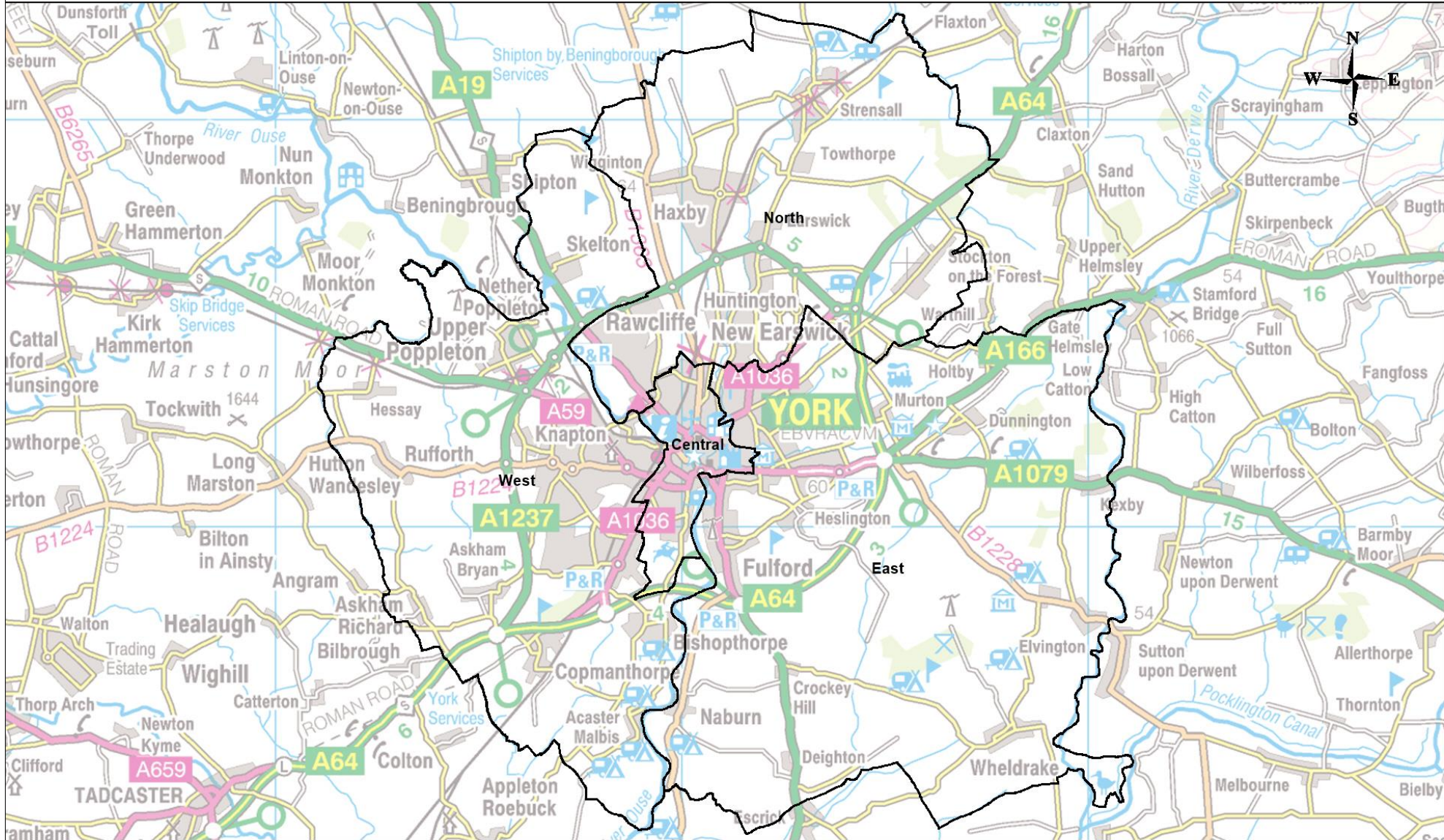
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# 4 AREA BOUNDARY Pre York Central

# Models Split Pre York Central



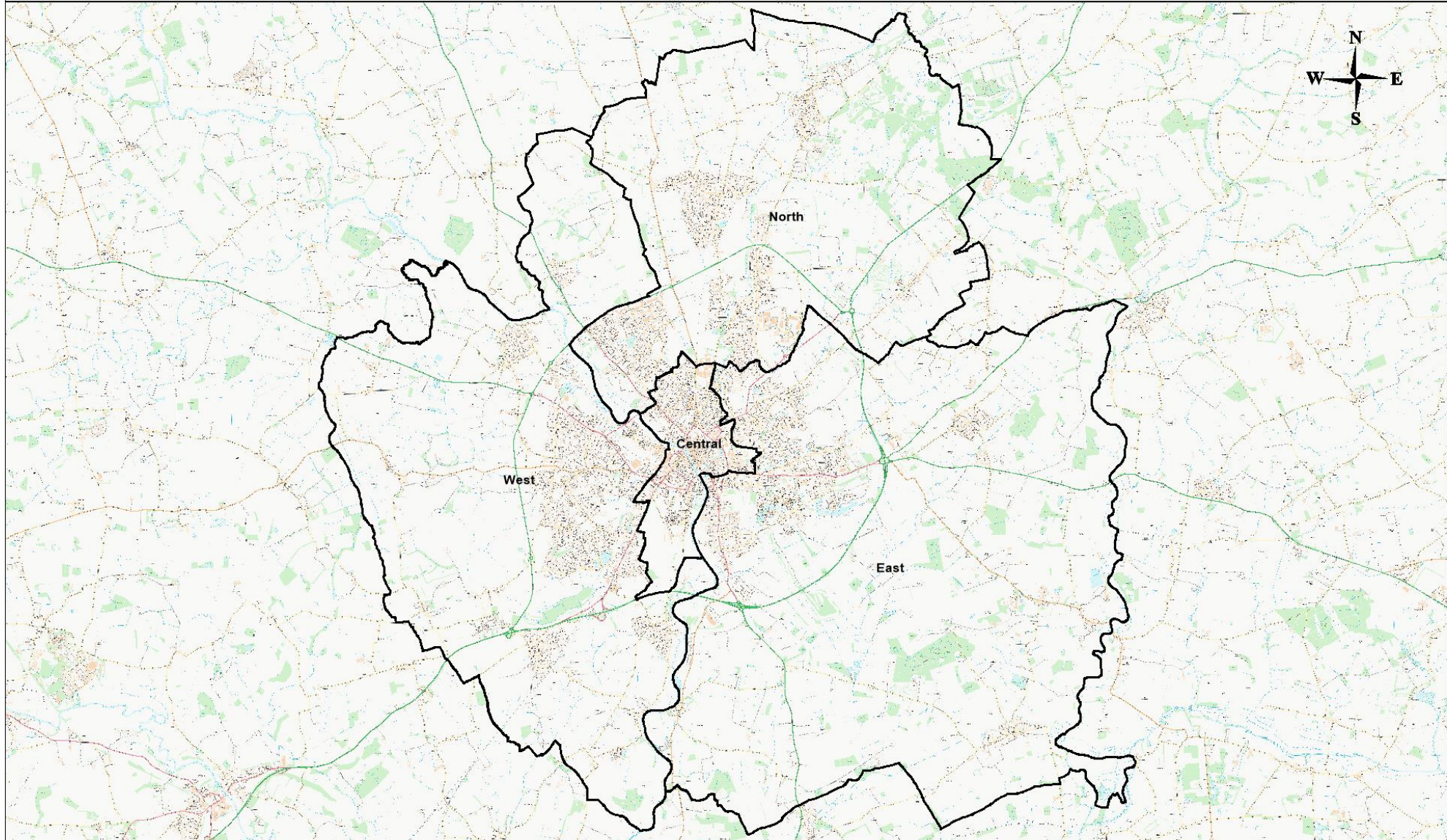
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# Models Split Pre York Central



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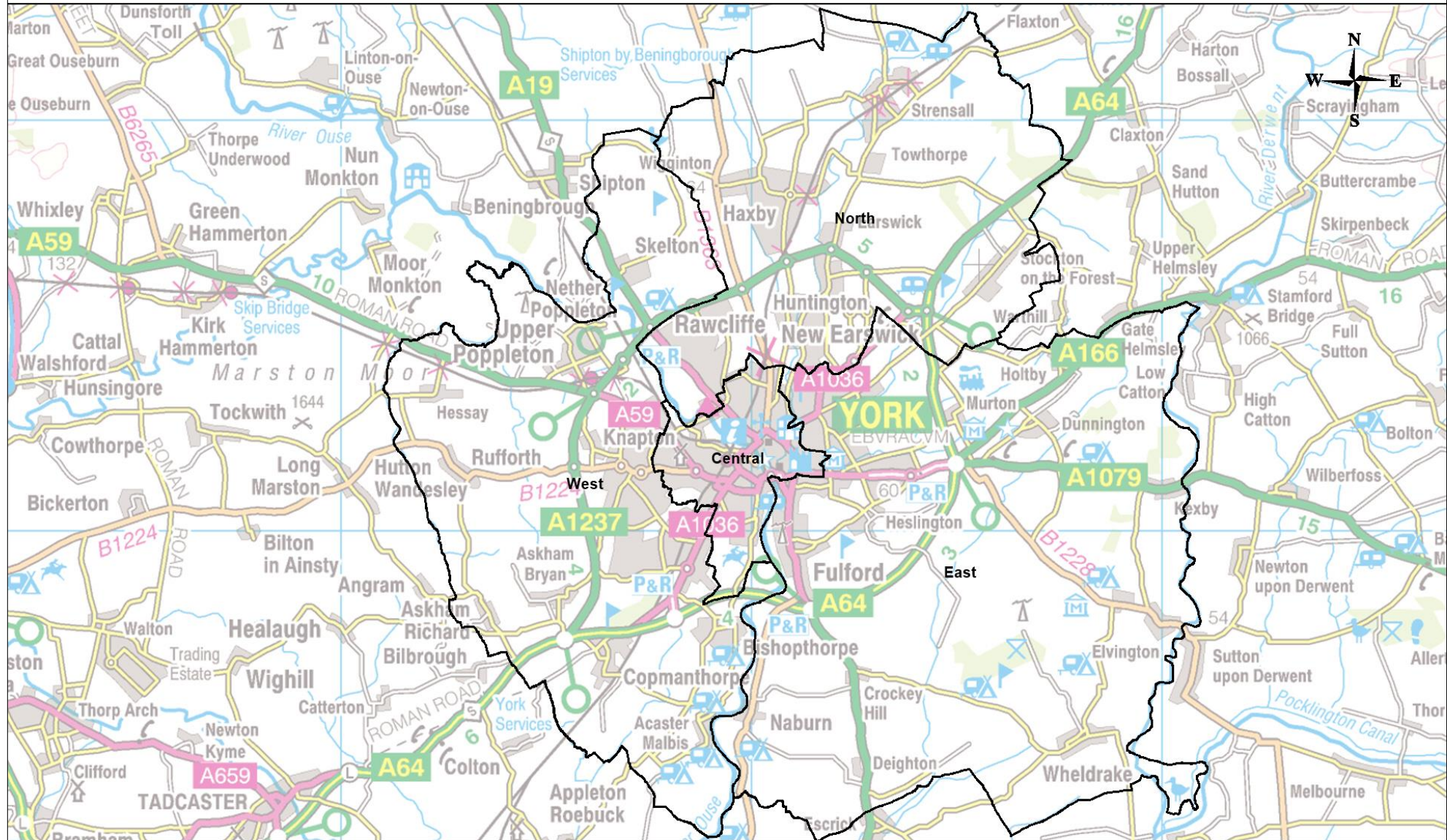
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# 4 AREA BOUNDARY Post York Central

# Models Split Post York Central



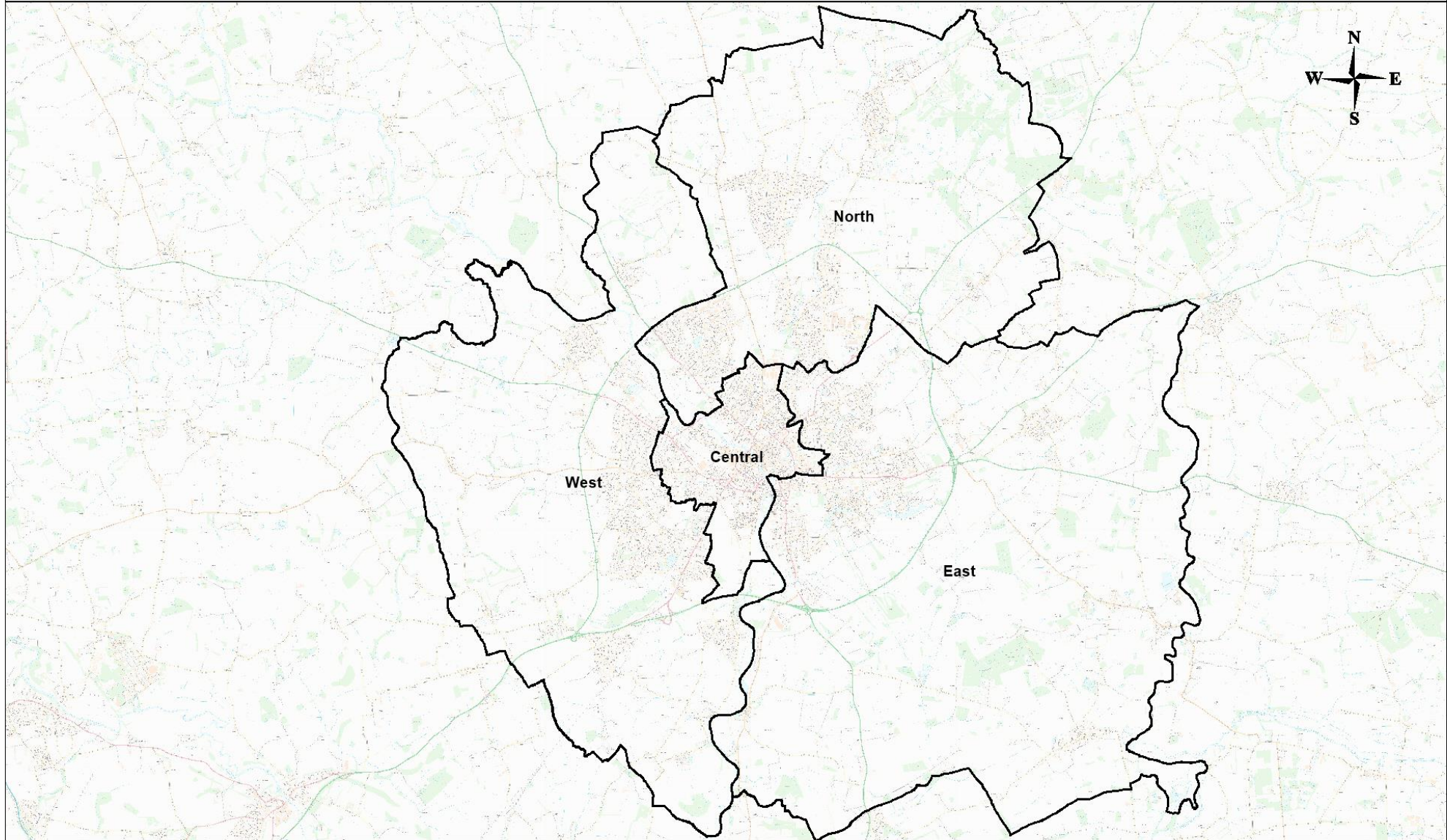
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# Models Split Post York Central



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# Indicators Used

Indicator	Category	Wards	Existing LAT Split 2024	4 Models Split Pre York Central	4 Models Split Post York Central
Average Weekly Homecare Hours	Adults	Y	Y	Y	Y
Total Homecare Clients - (Snapshot)	Adults	Y	Y	Y	Y
Number of new customers requesting Adult Social Care support	Adults	Y	Y	Y	Y
Number of clients getting paid packages of care that are not residential/nursing care	Adults	Y	Y	Y	Y
Social isolation average score (Adult Social Care Survey)	Adults	Y	Y		
Day-to-day activities - % Limited a lot	Adults	Y	Y	Y	Y
Day-to-day activities - % Limited a little	Adults	Y	Y	Y	Y
Percentage of Children (aged 0-15) living in low income families	Children	Y	Y	Y	Y
% of children attending York schools who have achieved a Good Level of Development (GLD) at Foundation Stage - (Snapshot)	Children	Y	Y	Y	Y
% of children in Year 6 recorded as being obese (3 year aggregated)	Children	Y	Y	Y	Y
Household composition - % One family only: Lone parent: Dependent children	Children	Y	Y	Y	Y
Emergency hospital admissions in under 5 years old, crude rate (5 year aggregated)	Children	Y			
% of pupils attending York schools achieving 9-4 in English & Maths at Key Stage 4 (C or above before 2016/17)	Children	Y	Y	Y	Y
% Free School Meal pupils in York Wards (excluding subsidiary pupils) - Primary sector	Children	Y	Y	Y	Y
% Free School Meal pupils in York Wards (excluding subsidiary pupils) - Secondary sector	Children	Y	Y	Y	Y
% of residents who agree that their local area is a good place for children and young people to grow up - Agree (All Responses)	Children	Y	Y	Y	Y
All Crime per 1000 population	Crime-ASB	Y	Y	Y	Y
ASB per 1000 population	Crime-ASB	Y	Y	Y	Y
Number of Reports of Domestic Abuse Incidents reported to NYP (York only) - per 1000 population	Crime-ASB	Y	Y	Y	Y
Criminal Damage per 1000 population	Crime-ASB	Y	Y	Y	Y
% of panel who agree that York is a safe city to live in, relatively free from crime and violence	Crime-ASB	Y	Y	Y	Y
ESA Claimants: % of Population	Economic	Y	Y	Y	Y
Carer Benefit (Income Support Based) Claimants: % of Population	Economic	Y	Y	Y	Y
Disability Living Allowance Claimants: % of Population	Economic	Y	Y	Y	Y
JSA and UC (Out of Work) % of working age population (16 - 64)	Economic	Y	Y	Y	Y
% of households in fuel poverty - low income low energy efficiency (LILEE)	Economic	Y	Y	Y	Y
Life Expectancy at birth - Male (5 year aggregated)	Health	Y			
Life Expectancy at birth - Female (5 year aggregated)	Health	Y			
Emergency hospital admissions for all causes - standardised admission ratio (5 year aggregated)	Health	Y			
Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population	Health	Y	Y	Y	Y
Deaths from causes considered preventable, under 75 years, standardised mortality ratio (5 year aggregated)	Health	Y			
Population by Age - 0 – 4	Population	Y	Y	Y	Y
Population by Age - 5 – 9	Population	Y	Y	Y	Y
Population by Age - 10 – 14	Population	Y	Y	Y	Y
Population by Age - 15 – 19	Population	Y	Y	Y	Y
Total Population	Population	Y	Y	Y	Y

- Population was originally designed for younger and overall population.
- Very few variables available at ward level which were not rates for a Health Category.
- Some variables not available as were only as rates, and CYC do not access to underlying information.

# Ward Splits

Tables showing % by ward for individual indicators (which can be shown in this way)

Tables showing ward ranking for all indicators when normalised and the grouped together

# Ward Splits (% Individual Indicators)

Ward	Adults					Children			Crime-ASB			
	Total Homecare Clients - (Snapshot)	Number of new customers requesting Adult Social Care support	Number of clients getting paid packages of care that are not residential/nursing care	Day-to-day activities - Limited a lot	Day-to-day activities - Limited a little	Number of Children (aged 0-15) living in low income families	Number of children in Year 6 recorded as being obese (3 year aggregated)	Household composition - Number of One family only: Lone parent: Dependent children	All Crime	ASB	Number of Reports of Domestic Abuse Incidents reported to NYP (York only)	Criminal Damage
Timeframes	2023/2024 Q3	2023/2024 Q3	2023/2024 Feb	2021	2021	2021/2022	2022/2023	2021	2023/2024 Q3	2023/2024 Q3	2022/2023 Q1	2022/2023 Q1
Acomb Ward	6%	5%	5%	5%	4%	6%	9%	5%	4%	3%	3%	2%
Bishopthorpe Ward	1%	3%	2%	2%	2%	1%	2%	1%	0%	0%	0%	0%
Clifton Ward	7%	5%	7%	6%	5%	9%	5%	6%	5%	4%	8%	6%
Copmanthorpe Ward	1%	2%	1%	2%	2%	1%	2%	2%	1%	1%	0%	1%
Dringhouses and Woodthorpe Ward	6%	6%	7%	6%	5%	4%	6%	5%	3%	3%	5%	3%
Fishergate Ward	6%	4%	5%	5%	5%	3%	2%	3%	4%	3%	4%	3%
Fulford and Heslington Ward	2%	3%	2%	2%	2%	1%	2%	2%	2%	2%	1%	3%
Guildhall Ward	6%	7%	7%	6%	8%	5%	2%	6%	22%	28%	9%	13%
Haxby and Wigginton Ward	6%	9%	7%	7%	6%	2%	5%	4%	2%	2%	2%	3%
Heworth Ward	7%	7%	7%	7%	7%	12%	8%	8%	5%	7%	11%	5%
Heworth Without Ward	2%	3%	1%	2%	2%	1%	0%	1%	0%	0%	1%	1%
Holgate Ward	5%	4%	5%	5%	6%	7%	7%	8%	5%	5%	7%	6%
Hull Road Ward	2%	3%	3%	5%	8%	7%	5%	5%	6%	4%	4%	1%
Huntington and New Earswick Ward	10%	9%	12%	8%	6%	8%	8%	7%	6%	7%	7%	10%
Micklegate Ward	6%	6%	7%	5%	6%	4%	3%	6%	12%	13%	11%	11%
Osballdwick and Derwent Ward	4%	5%	3%	5%	4%	4%	3%	4%	2%	2%	2%	2%
Rawcliffe and Clifton Without Ward	5%	4%	4%	5%	5%	6%	5%	6%	5%	3%	5%	6%
Rural West York Ward	2%	4%	2%	4%	4%	3%	4%	3%	2%	3%	2%	5%
Strensall Ward	3%	3%	3%	4%	4%	2%	3%	3%	2%	1%	2%	1%
Westfield Ward	11%	8%	10%	9%	7%	16%	17%	13%	11%	10%	12%	18%
Wheldrake Ward	2%	3%	1%	1%	2%	1%	2%	1%	1%	0%	1%	1%

# Ward Splits (% Individual Indicators)

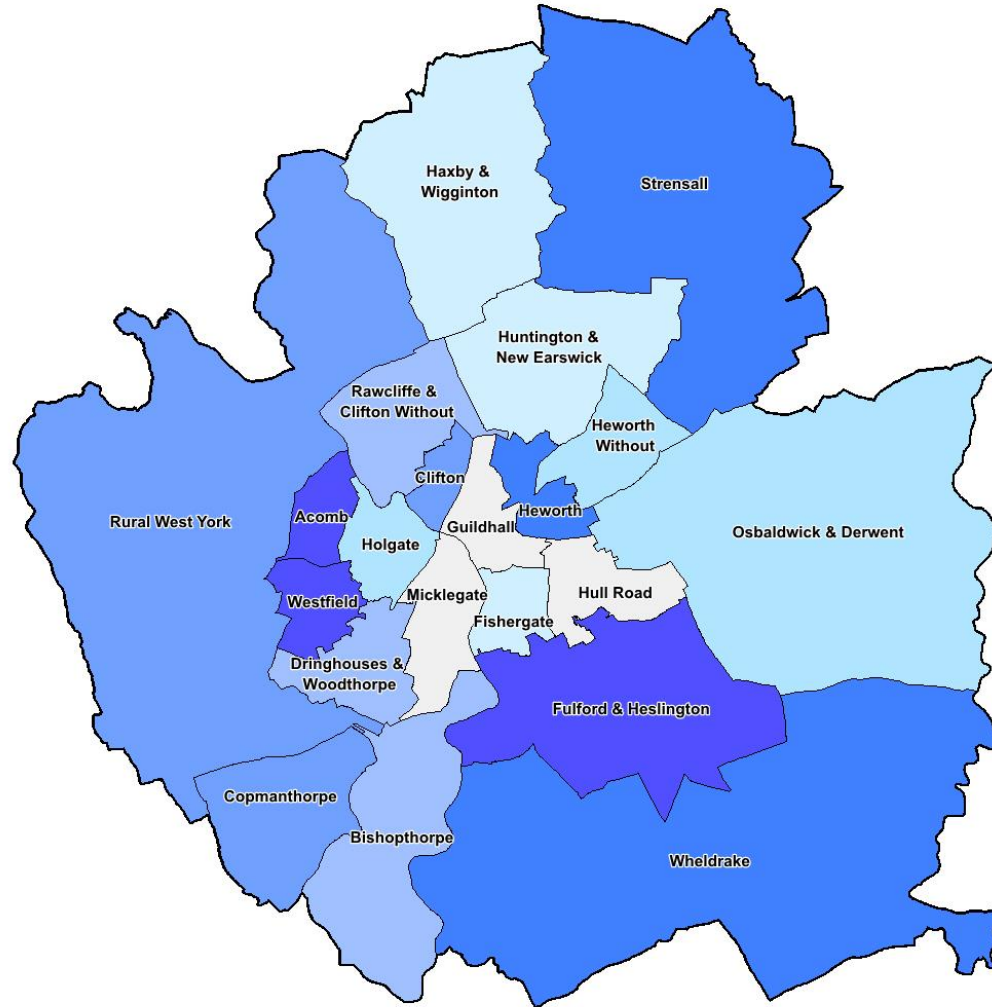
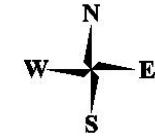
Ward	Economic					Health	Population			
	ESA Claimants: % of Population	Carer Benefit (Income Support Based) Claimants: % of Population	Disability Living Allowance Claimants: % of Population	JSA and UC (Out of Work) % of working age population (16 - 64)	% of households in fuel poverty - low income low energy efficiency (LILEE)	Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population	Population by Age 0 - 4	Population by Age 5 - 9	Population by Age 10 - 14	Population by Age 15 - 19
Timeframes	2023/2024 Q2	2023/2024 Q2	2023/2024 Q2	2023/2024 Feb	2021/2022	2022/2023	2021	2021	2021	2021
Acomb Ward	5%	6%	6%	5%	3%	5%	5%	5%	6%	3%
Bishopthorpe Ward	1%	2%	2%	0%	2%	2%	2%	2%	3%	1%
Clifton Ward	7%	7%	6%	8%	11%	5%	5%	5%	6%	4%
Copmanthorpe Ward	1%	1%	1%	1%	6%	1%	2%	3%	3%	1%
Dringhouses and Woodthorpe Ward	5%	5%	6%	4%	4%	4%	6%	7%	6%	4%
Fishergate Ward	4%	3%	3%	4%	4%	5%	3%	3%	3%	5%
Fulford and Heslington Ward	2%	2%	3%	1%	6%	3%	2%	2%	2%	2%
Guildhall Ward	10%	4%	4%	10%	1%	6%	5%	3%	3%	11%
Haxby and Wigginton Ward	5%	6%	6%	2%	4%	7%	6%	6%	6%	3%
Heworth Ward	8%	7%	8%	11%	7%	5%	8%	7%	7%	6%
Heworth Without Ward	1%	2%	2%	1%	8%	1%	2%	2%	2%	1%
Holgate Ward	6%	5%	6%	9%	2%	7%	8%	6%	6%	3%
Hull Road Ward	4%	5%	4%	6%	7%	4%	4%	4%	4%	29%
Huntington and New Earswick Ward	9%	9%	9%	6%	6%	5%	6%	6%	6%	4%
Micklethorpe Ward	8%	3%	4%	7%	9%	6%	6%	6%	5%	3%
Osbalwick and Derwent Ward	2%	4%	4%	2%	3%	5%	4%	4%	5%	3%
Rawcliffe and Clifton Without Ward	4%	5%	6%	5%	1%	7%	7%	7%	7%	4%
Rural West York Ward	2%	4%	3%	2%	3%	4%	4%	4%	5%	4%
Strensall Ward	4%	4%	5%	2%	3%	4%	4%	5%	5%	3%
Westfield Ward	12%	13%	12%	12%	8%	9%	10%	10%	9%	4%
Wheldrake Ward	1%	1%	1%	1%	2%	2%	2%	2%	3%	2%

# Ward Splits by Groupings

## RANKING BY DOMAIN (1-21 WHERE 1 = HIGH NEED)

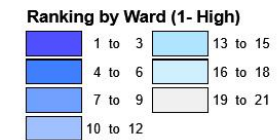
Ward	Domain					
	Adults	Children	Crime/ASB	Health	Economics	Population
Acomb Ward	6	7	13	4	3	3
Bishopthorpe Ward	9	20	21	20	7	11
Clifton Ward	3	3	6	2	1	8
Copmanthorpe Ward	21	21	19	21	6	9
Dringhouses & Woodthorpe Ward	8	10	14	19	14	12
Fishergate Ward	14	15	9	5	10	18
Fulford & Heslington Ward	5	14	5	10	11	2
Guildhall Ward	11	5	2	7	9	20
Haxby & Wigginton Ward	2	17	18	13	19	17
Heworth Ward	7	2	7	3	2	6
Heworth Without Ward	13	18	17	18	5	14
Holgate Ward	17	8	8	9	4	13
Hull Road Ward	19	4	12	12	8	19
Huntington & New Earswick Ward	1	6	4	11	16	16
Micklegate Ward	15	12	1	14	15	21
Osbalwick & Derwent Ward	12	11	16	6	17	15
Rawcliffe & Clifton Without Ward	18	9	10	8	21	10
Rural West York Ward	10	16	11	15	20	7
Strensall Ward	16	13	20	16	18	4
Westfield Ward	4	1	3	1	12	1
Wheldrake Ward	20	19	15	17	13	5

York Locality Need - Normalised by 1000 Population  
**POPULATION VARIABLES**



Variables Used:

- Population by Age - 0-4
- Population by Age - 5-9
- Population by Age - 10-14
- Population by Age - 15-19
- Total Population



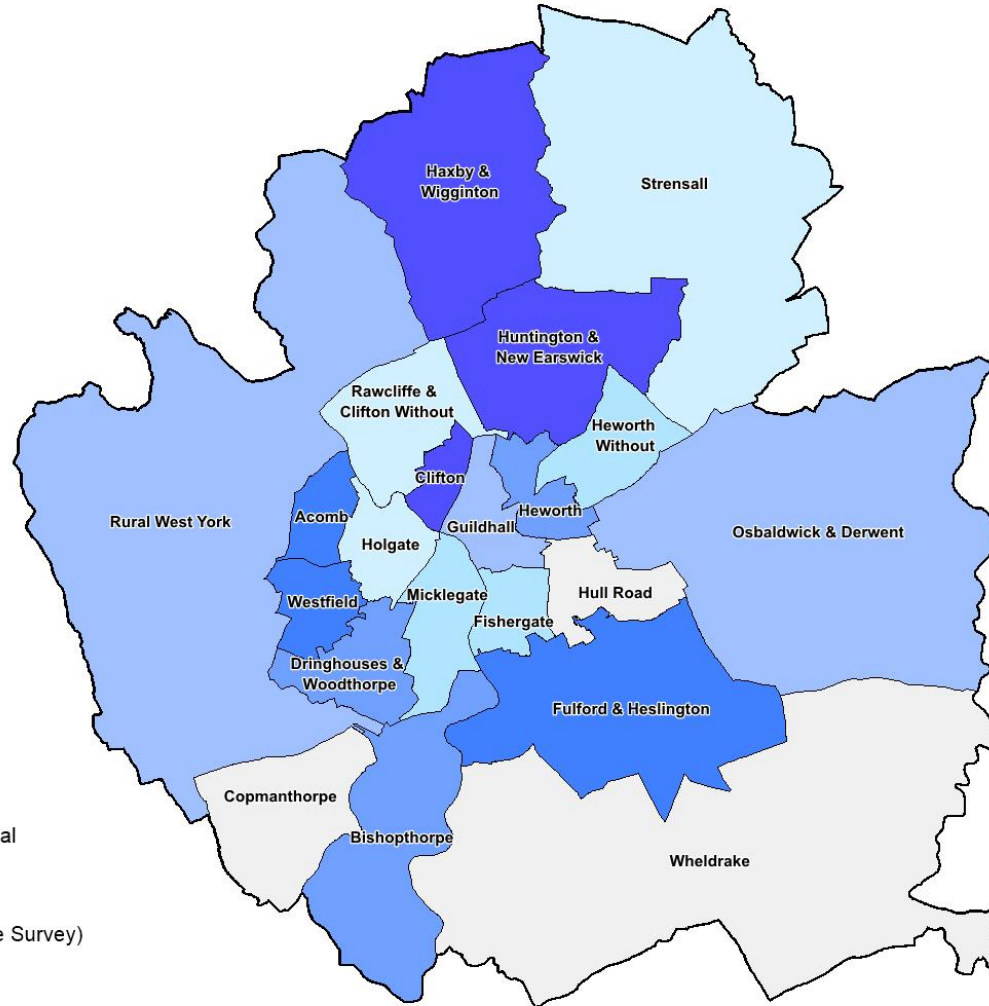
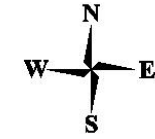
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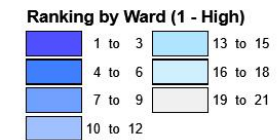
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# York Locality Need - Normalised by 1000 Population ADULTS VARIABLES



**Variables Used:**

- Average Weekly Homecare Hours
- Total Homecare Clients - (Snapshot)
- Number of new customers requesting Adult Social Care support
- Number of clients getting paid packages of care that are not residential/nursing care
- Social isolation average score (Adult Social Care Survey)
- Day-to-day activities - % Limited a lot
- Day-to-day activities - % Limited a little



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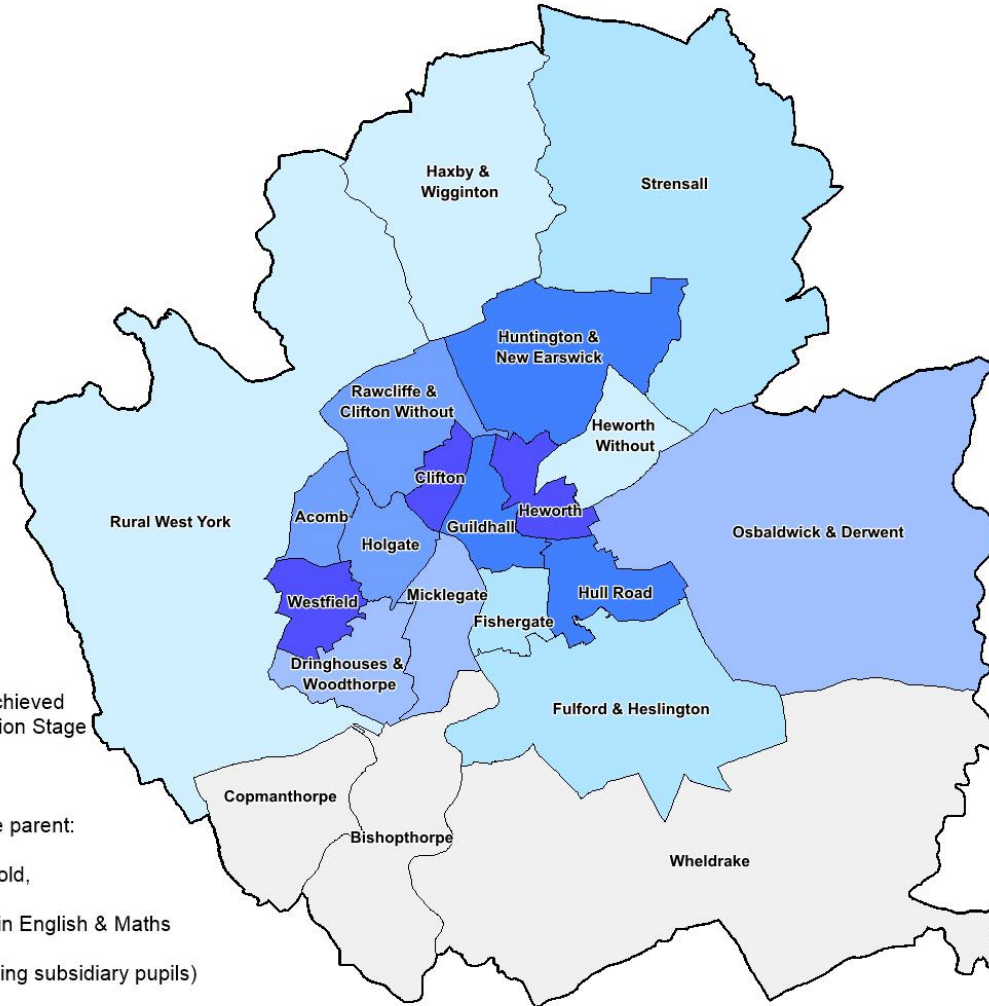
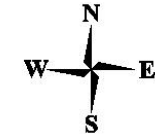
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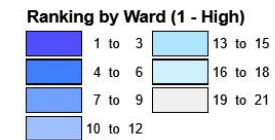


# York Locality Need - Normalised by 1000 Population CHILDREN VARIABLES



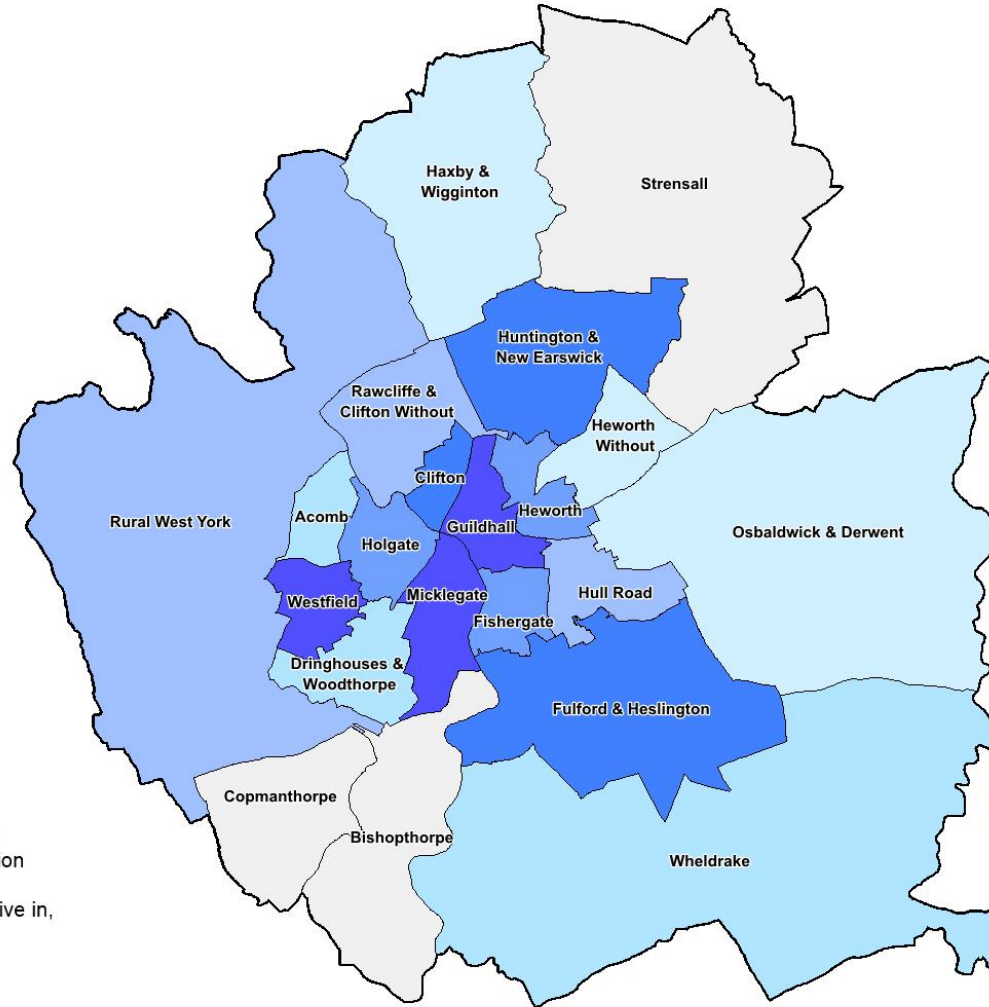
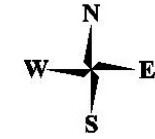
**Variables Used:**

- Percentage of Children (aged 0-15) living in low income families
- % of children attending York schools who have achieved a Good Level of Development (GLD) at Foundation Stage - (Snapshot)
- % of children in Year 6 recorded as being obese (3 year aggregated)
- Household composition - % One family only: Lone parent: Dependent children
- Emergency hospital admissions in under 5 years old, crude rate (5 year aggregated)
- % of pupils attending York schools achieving 9-4 in English & Maths at Key Stage 4 (C or above before 2016/17)
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Primary sector
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Secondary sector
- % of residents who agree that their local area is a good place for children and young people to grow up - Agree (All Responses)



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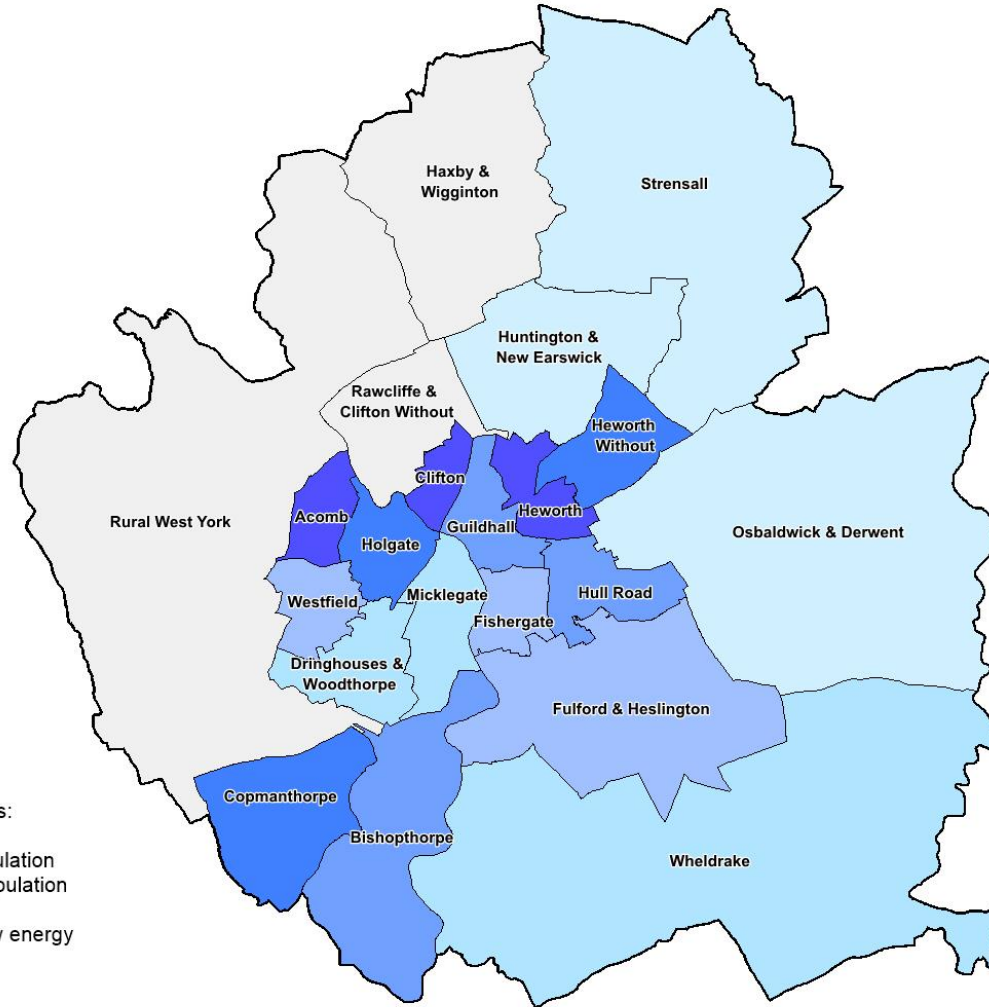
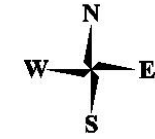
# York Locality Need - Normalised by 1000 Population CRIME/ASB VARIABLES



**Variables Used:**

- All Crime per 1000 population
- ASB per 1000 population
- Number of Reports of Domestic Abuse Incidents reported to NYP (York only) - per 1000 population
- Criminal Damage per 1000 population
- % of panel who agree that York is a safe city to live in, relatively free from crime and violence

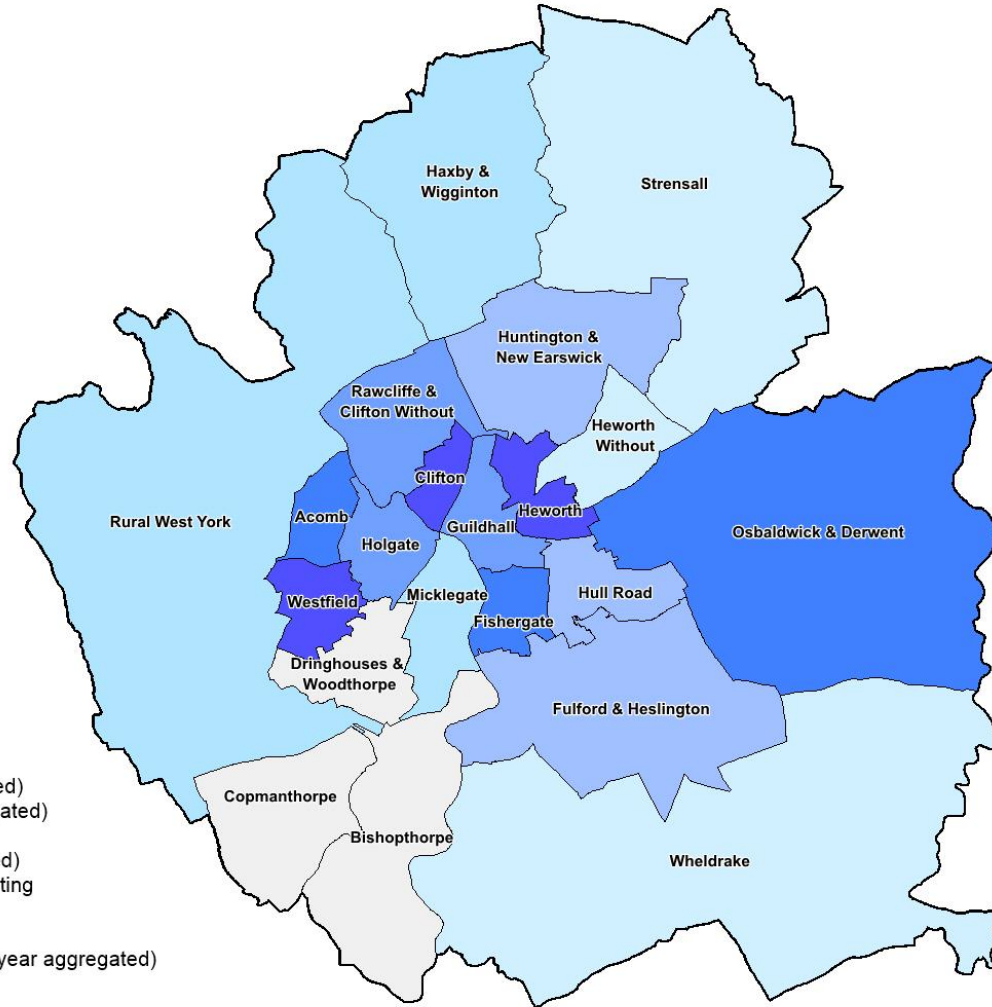
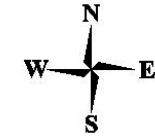
# York Locality Need - Normalised by 1000 Population ECONOMIC VARIABLES



Variables Used:

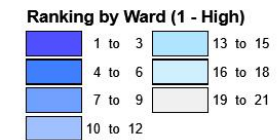
- ESA Claimants: % of Population
- Carer Benefit (Income Support Based) Claimants: % of Population
- Disability Living Allowance Claimants: % of Population
- JSA and UC (Out of Work) % of working age population (16 - 64)
- % of households in fuel poverty - low income low energy efficiency (LILEE)

# York Locality Need - Normalised by 1000 Population HEALTH VARIABLES



**Variables Used:**

- Life Expectancy at birth - Male (5 year aggregated)
- Life Expectancy at birth - Female (5 year aggregated)
- Emergency hospital admissions for all causes - standardised admission ratio (5 year aggregated)
- Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population
- Deaths from causes considered preventable, under 75 years, standardised mortality ratio (5 year aggregated)



# Existing Locations Splits

Tables showing % by ward for individual indicators (which can be shown in this way)

Tables showing ward ranking for all indicators when normalised and the grouped together

# Existing Location Splits (% Individual Indicators)

LAT	Adults					Children			Crime-ASB			
	Total Homecare Clients - (Snapshot)	Number of new customers requesting Adult Social Care support	Number of clients getting paid packages of care that are not residential/nursing care	Day-to-day activities - Limited a lot	Day-to-day activities - Limited a little	Percentage of Children (aged 0-15) living in low income families	% of children in Year 6 recorded as being obese (3 year aggregated)	Household composition - % One family only: Lone parent: Dependent children	All Crime	ASB	Number of Reports of Domestic Abuse Incidents reported to NYP (York only)	Criminal Damage
Timeframes	2023/2024 Q3	2023/2024 Q3	2023/2024 Feb	2021	2021	2021/2022	2022/2023	2021	2023/2024 Q3	2023/2024 Q3	2022/2023 Q1	2022/2023 Q1
East	25%	27%	23%	28%	30%	28%	22%	25%	20%	17%	25%	16%
North	37%	36%	40%	35%	34%	32%	28%	32%	42%	45%	33%	38%
West	38%	37%	37%	37%	36%	40%	50%	43%	38%	38%	41%	46%

LAT	Economic					Health	Population			
	ESA Claimants: % of Population	Carer Benefit (Income Support Based) Claimants: % of Population	Disability Living Allowance Claimants: % of Population	JSA and UC (Out of Work) % of working age population (16 - 64)	% of households in fuel poverty - low income low energy efficiency (LILEE)	Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population	Population by Age 0 - 4	Population by Age 5 - 9	Population by Age 10 - 14	Population by Age 15 - 19
Timeframes	2023/2024 Q2	2023/2024 Q2	2023/2024 Q2	2023/2024Feb	2021/2022	2022/2023	2021	2021	2021	2021
East	21%	44%	24%	27%	39%	27%	25%	26%	26%	52%
North	39%	21%	35%	33%	25%	35%	33%	32%	33%	27%
West	39%	35%	41%	40%	36%	38%	42%	42%	41%	21%

# Existing Split

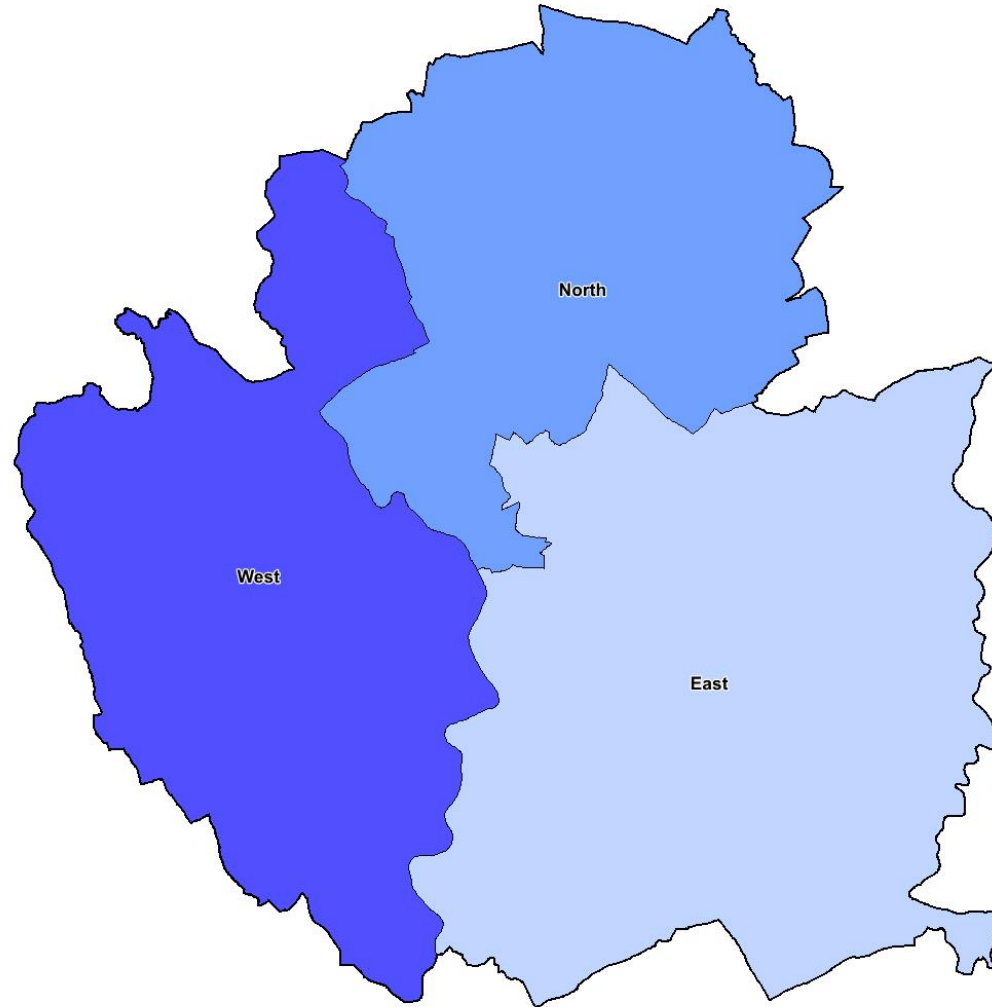
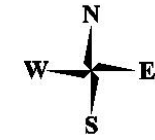
## RANKING BY DOMAIN (1-21 WHERE 1 = HIGH NEED)

Existing LAT Split 2024	Domain					
	Adults	Children	Crime/ASB	Health	Economics	Population
East	3	1	3	2	2	3
North	1	3	2	1	3	2
West	2	2	1	3	1	1

### Indicators missing:

- Children      Emergency hospital admissions in under 5 years old, crude rate (5 year aggregated)
- Health      Life Expectancy at birth - Male (5 year aggregated)
- Health      Life Expectancy at birth - Female (5 year aggregated)
- Health      Emergency hospital admissions for all causes - standardised admission ratio (5 year aggregated)
- Health      Deaths from causes considered preventable, under 75 years, standardised mortality ratio (5 year aggregated)

# York Locality Need in Existing Localities - Normalised by 1000 Population POPULATION VARIABLES



Variables Used:

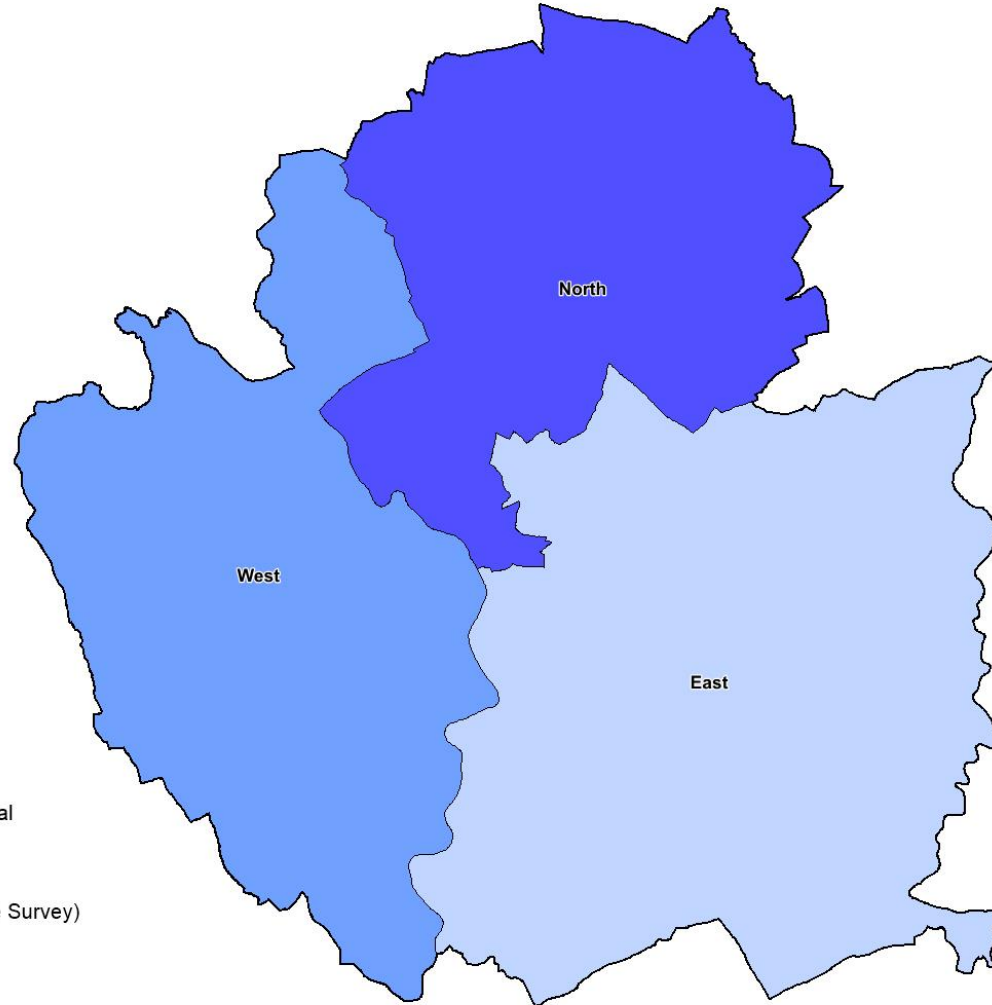
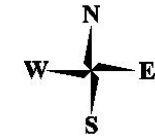
- Population by Age - 0-4
- Population by Age - 5-9
- Population by Age - 10-14
- Population by Age - 15-19
- Total Population



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**York Locality Need in Existing Localities - Normalised by 1000 Population**  
**ADULTS VARIABLES**



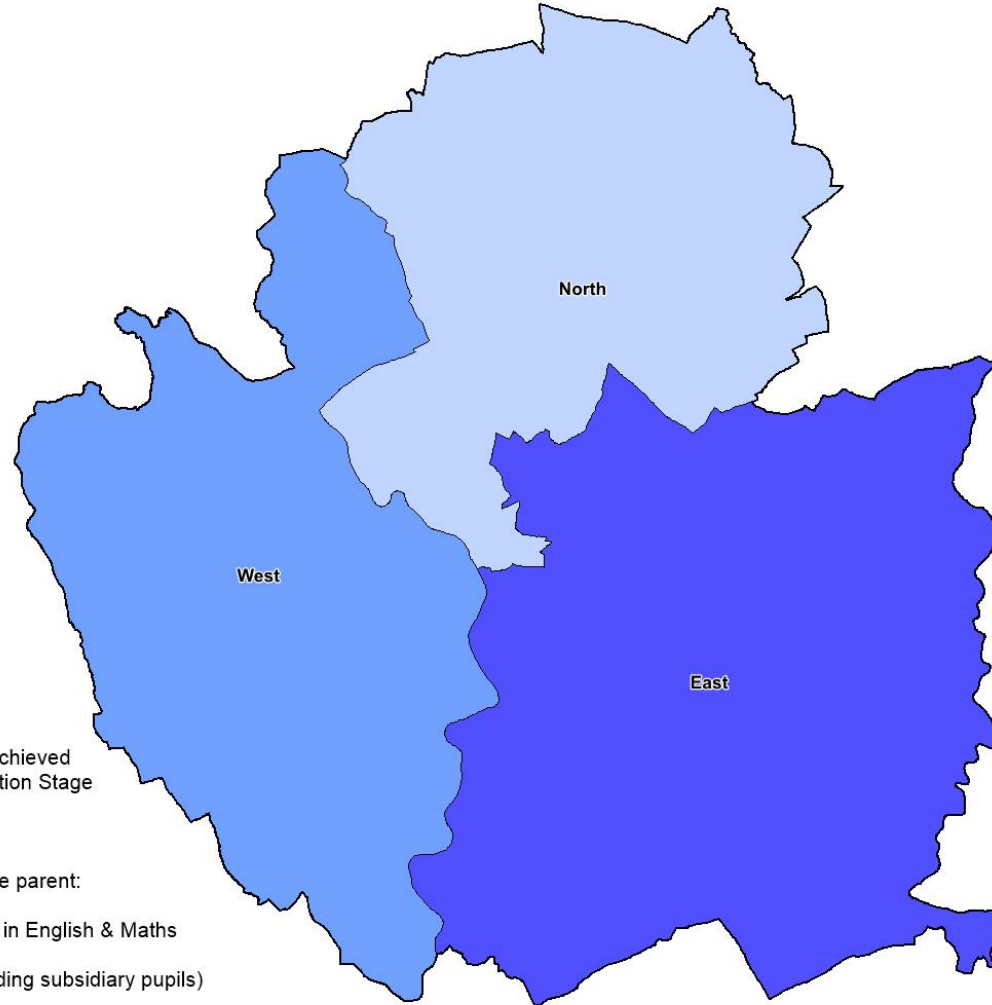
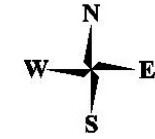
**Variables Used:**

- Average Weekly Homecare Hours
- Total Homecare Clients - (Snapshot)
- Number of new customers requesting Adult Social Care support
- Number of clients getting paid packages of care that are not residential/nursing care
- Social isolation average score (Adult Social Care Survey)
- Day-to-day activities - % Limited a lot
- Day-to-day activities - % Limited a little

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# York Locality Need in Existing Localities - Normalised by 1000 Population

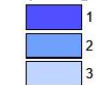
## CHILDREN VARIABLES



**Variables Used:**

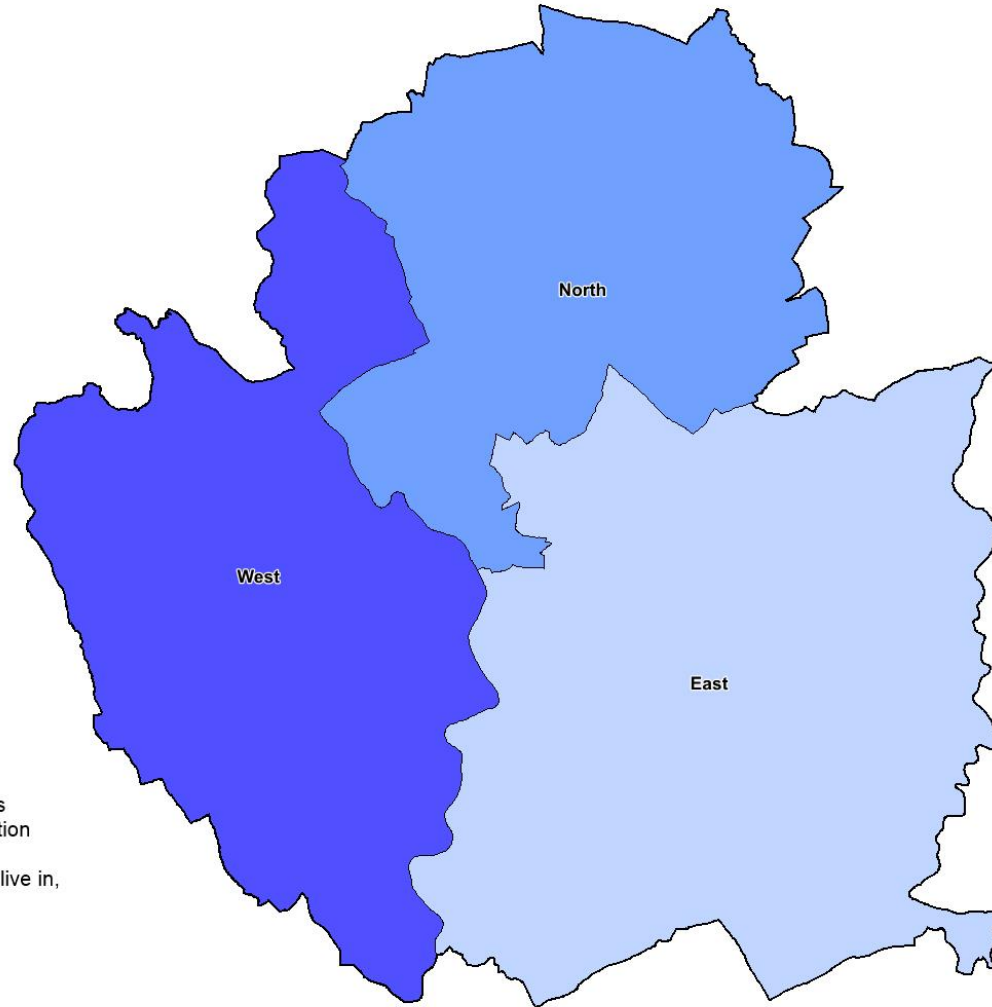
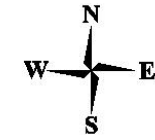
- Percentage of Children (aged 0-15) living in low income families
- % of children attending York schools who have achieved a Good Level of Development (GLD) at Foundation Stage - (Snapshot)
- % of children in Year 6 recorded as being obese (3 year aggregated)
- Household composition - % One family only; Lone parent: Dependent children
- % of pupils attending York schools achieving 9-4 in English & Maths at Key Stage 4 (C or above before 2016/17)
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Primary sector
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Secondary sector
- % of residents who agree that their local area is a good place for children and young people to grow up - Agree (All Responses)

**Ranking by Existing Localities (1 - High)**



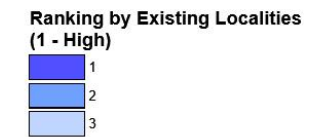
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# York Locality Need in Existing Localities - Normalised by 1000 Population CRIME/ASB VARIABLES



### Variables Used:

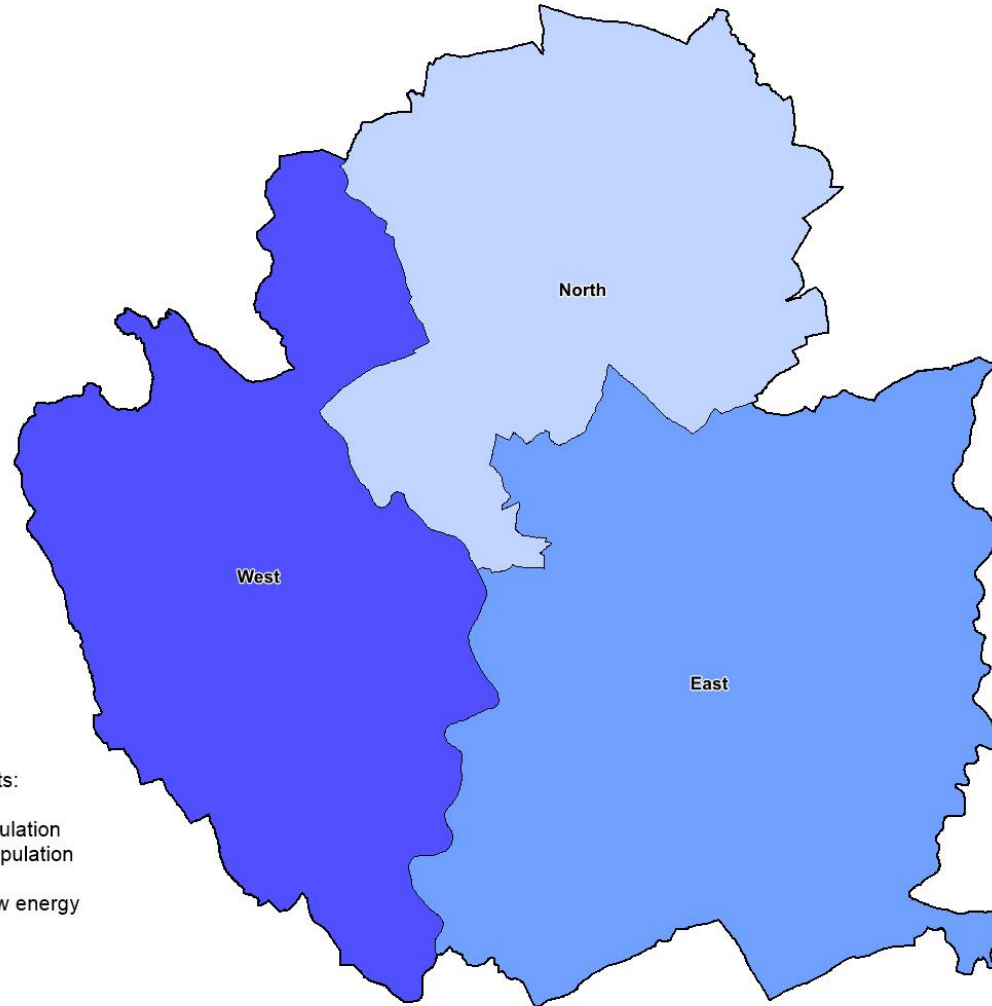
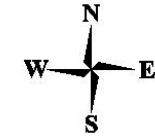
- All Crime per 1000 population
- ASB per 1000 population
- Number of Reports of Domestic Abuse Incidents reported to NYP (York only) - per 1000 population
- Criminal Damage per 1000 population
- % of panel who agree that York is a safe city to live in, relatively free from crime and violence



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# York Locality Need in Existing Localities - Normalised by 1000 Population

## ECONOMIC VARIABLES



### Variables Used:

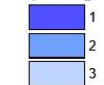
ESA Claimants: % of Population

Carer Benefit (Income Support Based) Claimants:  
% of Population

Disability Living Allowance Claimants: % of Population  
JSA and UC (Out of Work) % of working age population  
(16 - 64)

% of households in fuel poverty - low income low energy  
efficiency (LILEE)

### Ranking by Existing Localities (1 - High)



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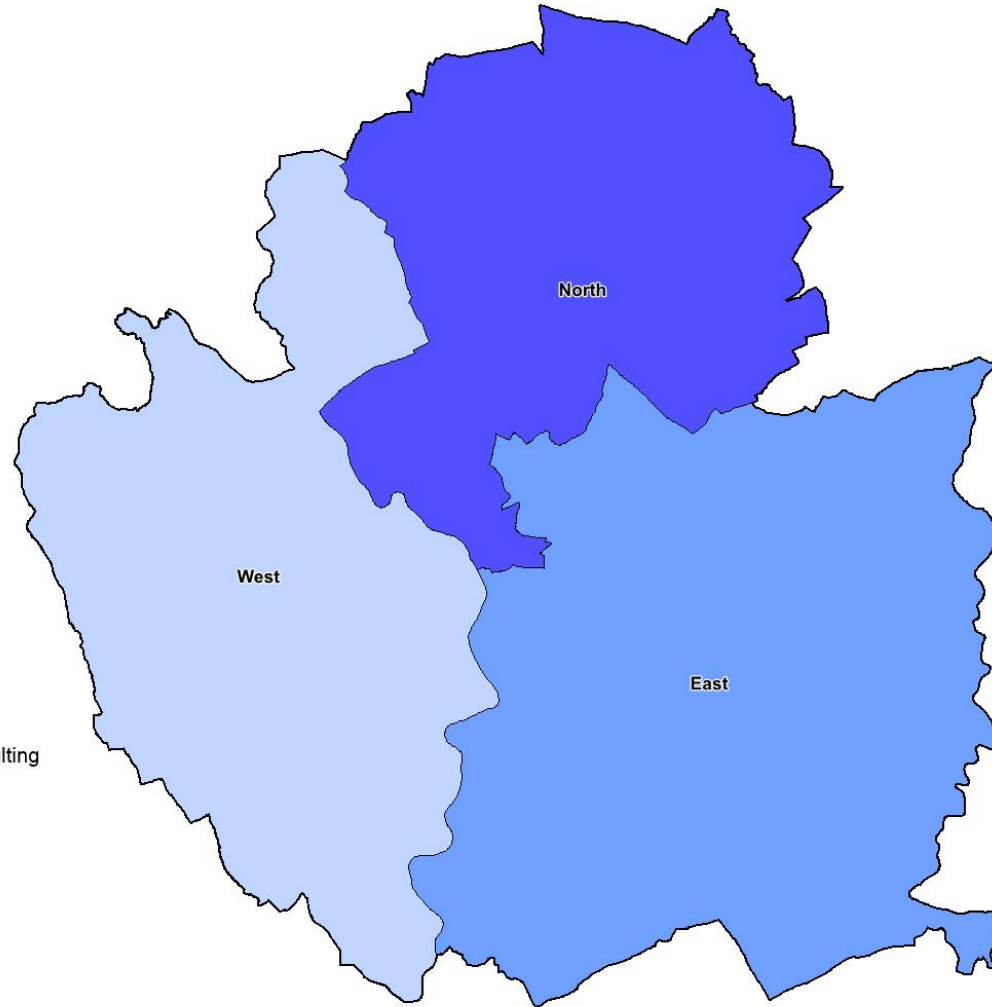
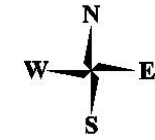
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# York Locality Need in Existing Localities - Normalised by 1000 Population HEALTH VARIABLES



Variables Used:

Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population

Ranking by Existing Localities  
(1 - High)



# 4 AREA BOUNDARY - Splits Pre York Central

Tables showing % by ward for individual indicators (which can be shown in this way)

Tables showing ward ranking for all indicators when normalised and the grouped together

# 4 Area (PRE) Splits (% Individual Indicators)

4 Models Split Pre York Central	Adults					Children			Crime-ASB			
	Total Homecare Clients - (Snapshot)	Number of new customers requesting Adult Social Care support	Number of clients getting paid packages of care that are not residential/nursing care	Day-to-day activities - Limited a lot	Day-to-day activities - Limited a little	Percentage of Children (aged 0-15) living in low income families	% of children in Year 6 recorded as being obese (3 year aggregated)	Household composition - % One family only: Lone parent: Dependent children	All Crime	ASB	Number of Reports of Domestic Abuse Incidents reported to NYP (York only)	Criminal Damage
Timeframes	2023/2024 Q3	2023/2024 Q3	2023/2024 Feb	2021	2021	2021/2022	2022/2023	2021	2023/2024 Q3	2023/2024 Q3	2022/2023 Q1	2022/2023 Q1
Central	19%	18%	20%	17%	19%	17%	11%	18%	38%	44%	28%	30%
East	25%	27%	23%	28%	30%	28%	22%	25%	20%	17%	25%	16%
North	24%	25%	27%	23%	21%	19%	20%	20%	15%	13%	16%	19%
West	32%	31%	31%	32%	30%	37%	47%	37%	26%	25%	30%	35%

4 Models Split Pre York Central	Economic					Health	Population			
	ESA Claimants: % of Population	Carer Benefit (Income Support Based) Claimants: % of Population	Disability Living Allowance Claimants: % of Population	JSA and UC (Out of Work) % of working age population (16 - 64)	% of households in fuel poverty - low income low energy efficiency (LILEE)	Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population	Population by Age 0 - 4	Population by Age 5 - 9	Population by Age 10 - 14	Population by Age 15 - 19
Timeframes	2023/2024 Q2	2023/2024 Q2	2023/2024 Q2	2023/2024Feb	2021/2022	2022/2023	2021	2021	2021	2021
Central	24%	13%	14%	25%	20%	18%	15%	14%	13%	18%
East	21%	44%	24%	27%	39%	27%	25%	26%	26%	47%
North	22%	17%	25%	15%	14%	23%	23%	24%	25%	14%
West	32%	26%	37%	33%	27%	32%	36%	37%	36%	21%

# 4 Areas – Pre York Central

## RANKING BY DOMAIN (1-21 WHERE 1 = HIGH NEED)

4 Models Split Pre York Central	Domain					
	Adults	Children	Crime/ASB	Health	Economics	Population
Central	2	1	1	3	2	4
East	4	3	3	4	3	2
North	1	4	4	1	4	3
West	3	2	2	2	1	1

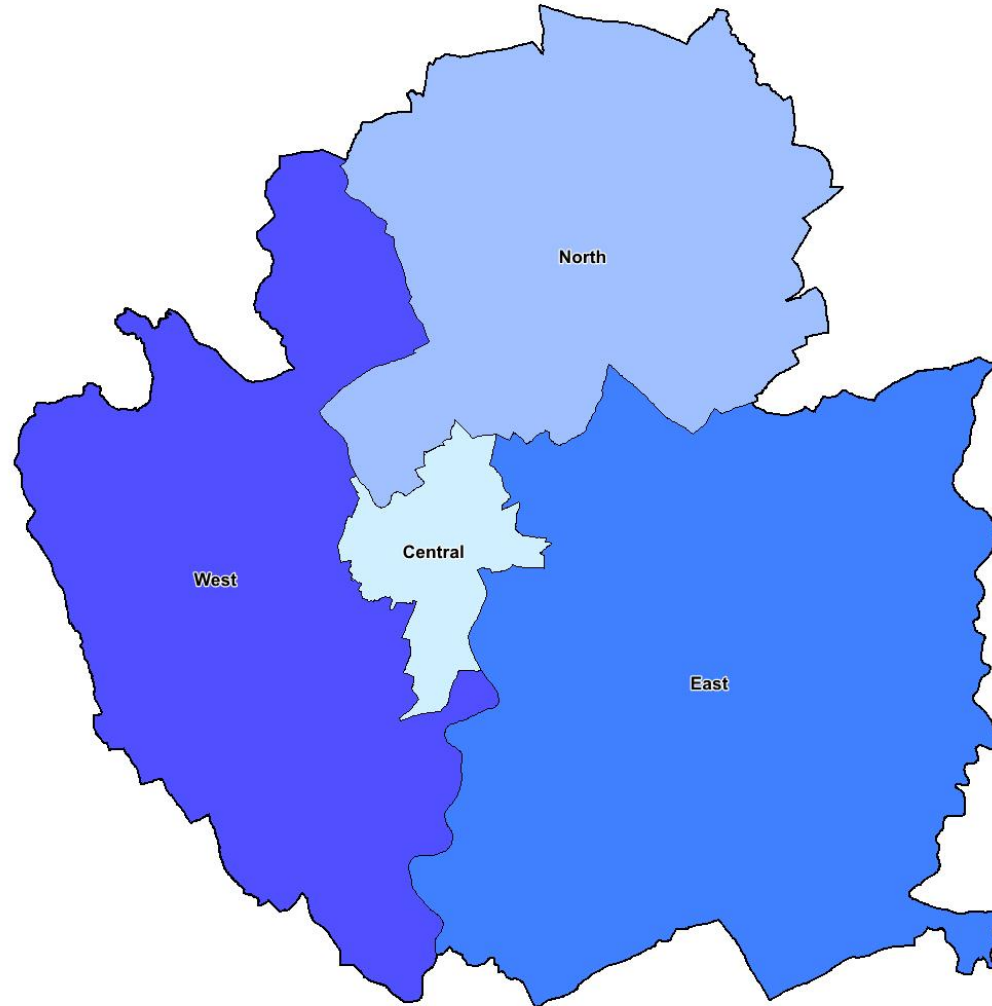
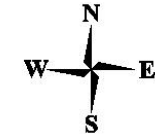
### Indicators missing:

Adults	Social isolation average score (Adult Social Care Survey)
Children	Emergency hospital admissions in under 5 years old, crude rate (5 year aggregated)
Health	Life Expectancy at birth - Male (5 year aggregated)
Health	Life Expectancy at birth - Female (5 year aggregated)
Health	Emergency hospital admissions for all causes - standardised admission ratio (5 year aggregated)
Health	Deaths from causes considered preventable, under 75 years, standardised mortality ratio (5 year aggregated)



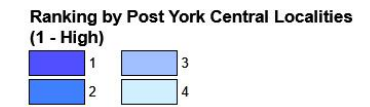
# York Locality Need in Post York Central - Normalised by 1000 Population

## POPULATION VARIABLES



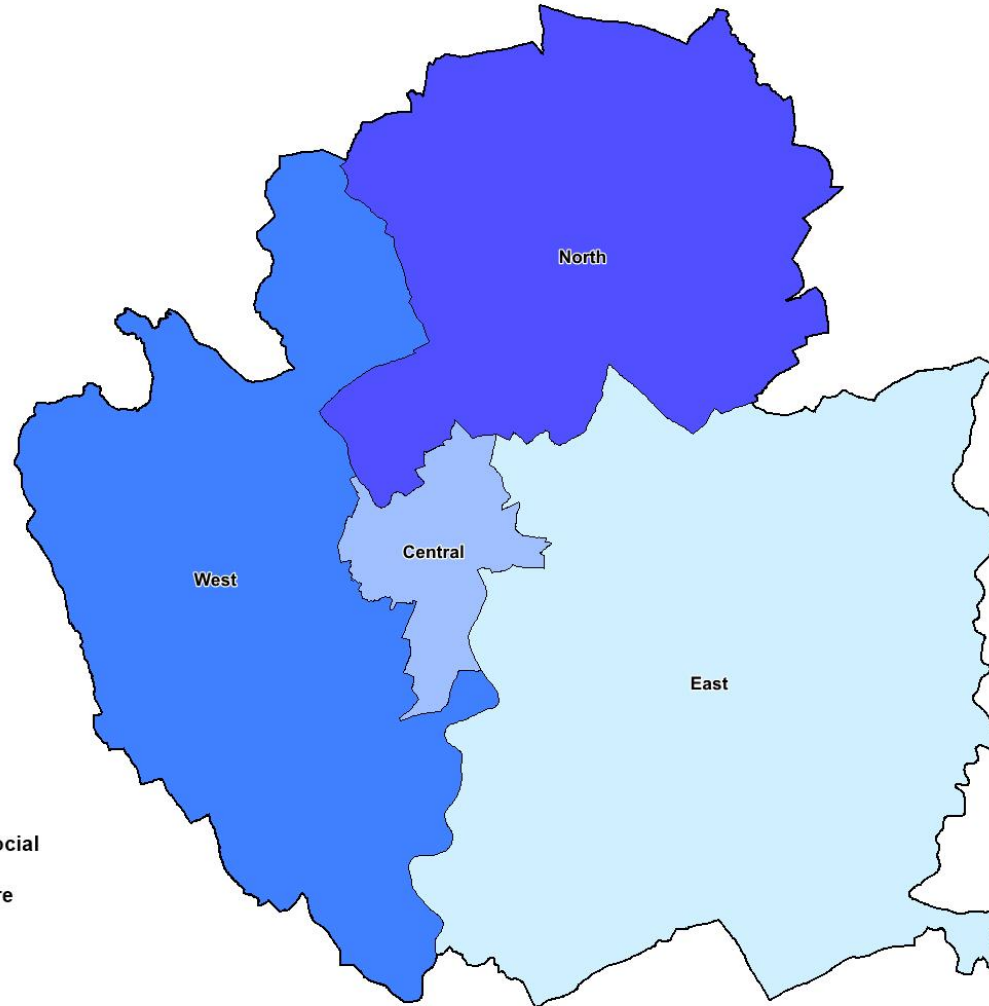
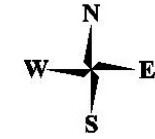
### Variables Used:

- Population by Age - 0-4
- Population by Age - 5-9
- Population by Age - 10-14
- Population by Age - 15-19
- Total Population



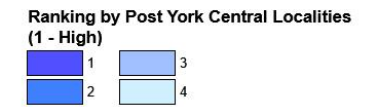
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# York Locality Need in Post York Central - Normalised by 1000 Population ADULTS VARIABLES



### Variables Used:

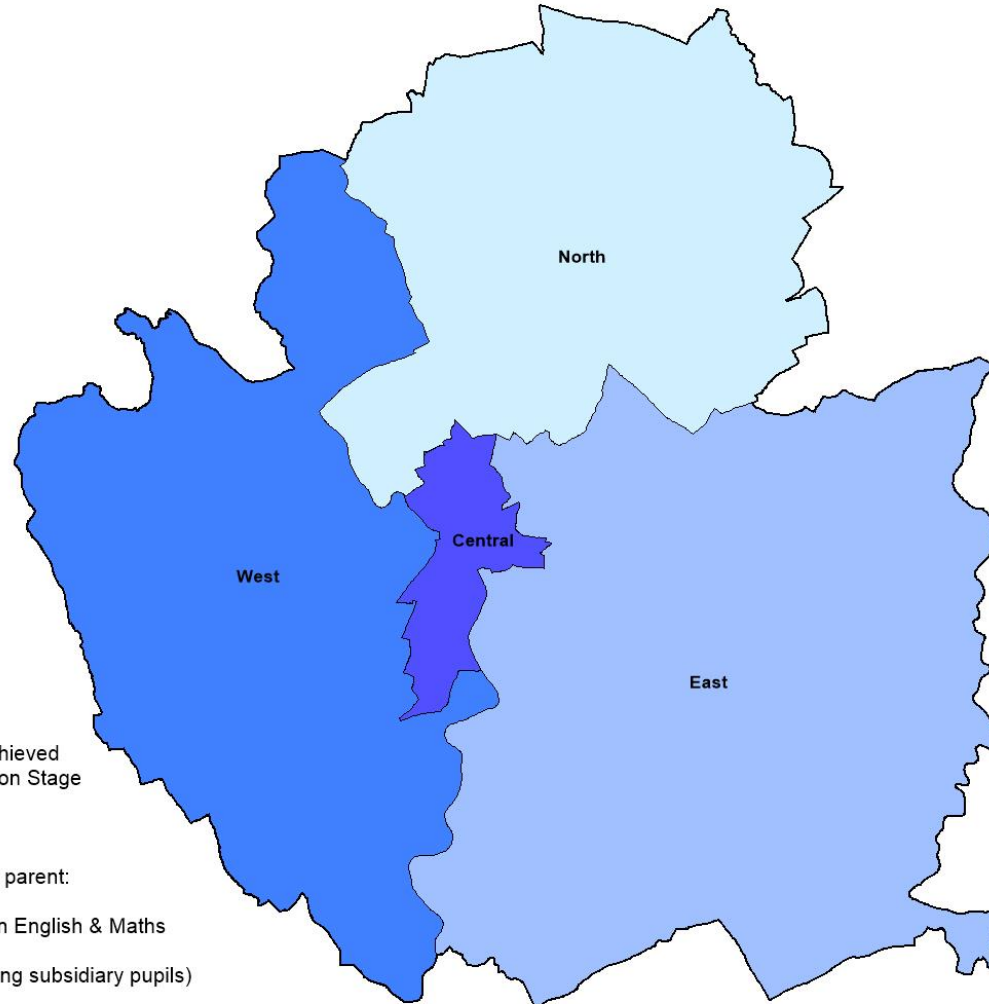
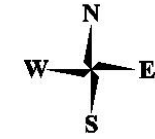
- Average Weekly Homecare Hours
- Total Homecare Clients - (Snapshot)
- Number of new customers requesting Adult Social Care support
- Number of clients getting paid packages of care that are not residential/nursing care
- Day-to-day activities - % Limited a lot
- Day-to-day activities - % Limited a little



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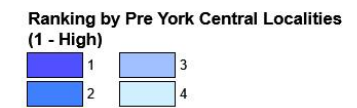
# York Locality Need in Pre York Central - Normalised by 1000 Population

## CHILDREN VARIABLES



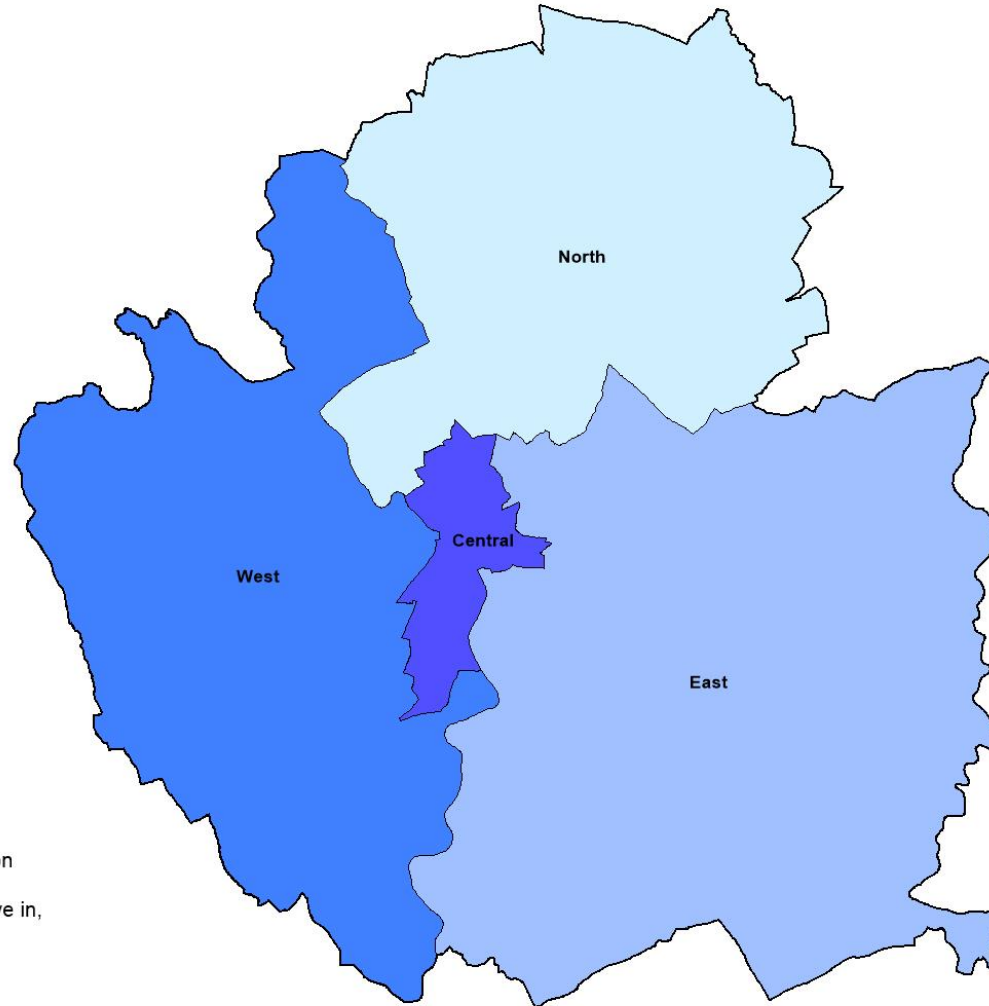
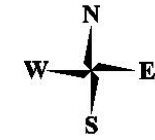
**Variables Used:**

- Percentage of Children (aged 0-15) living in low income families
- % of children attending York schools who have achieved a Good Level of Development (GLD) at Foundation Stage - (Snapshot)
- % of children in Year 6 recorded as being obese (3 year aggregated)
- Household composition - % One family only: Lone parent: Dependent children
- % of pupils attending York schools achieving 9-4 in English & Maths at Key Stage 4 (C or above before 2016/17)
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Primary sector
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Secondary sector
- % of residents who agree that their local area is a good place for children and young people to grow up - Agree (All Responses)



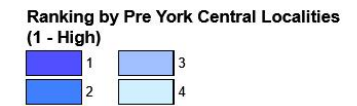
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**York Locality Need in Pre York Central - Normalised by 1000 Population  
CRIME/ASB VARIABLES**



**Variables Used:**

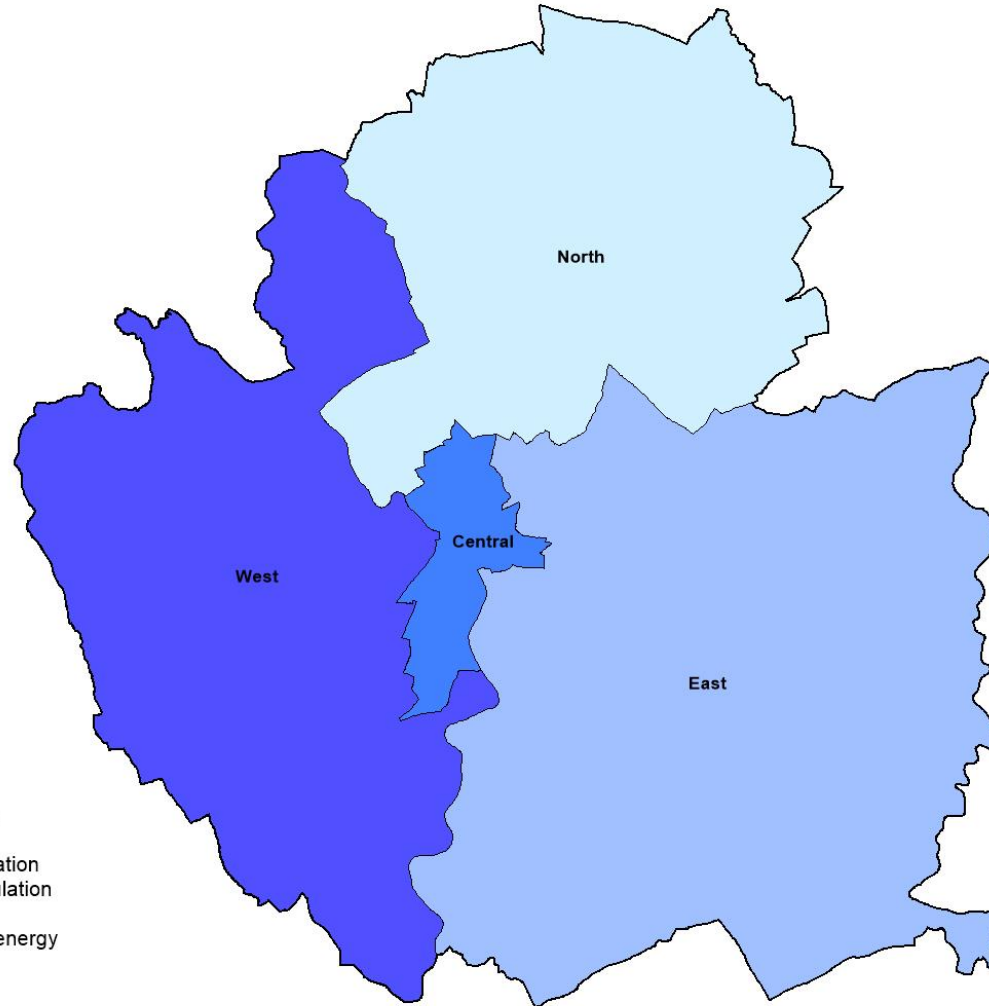
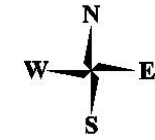
- All Crime per 1000 population
- ASB per 1000 population
- Number of Reports of Domestic Abuse Incidents reported to NYP (York only) - per 1000 population
- Criminal Damage per 1000 population
- % of panel who agree that York is a safe city to live in, relatively free from crime and violence



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# York Locality Need in Pre York Central - Normalised by 1000 Population

## ECONOMIC VARIABLES



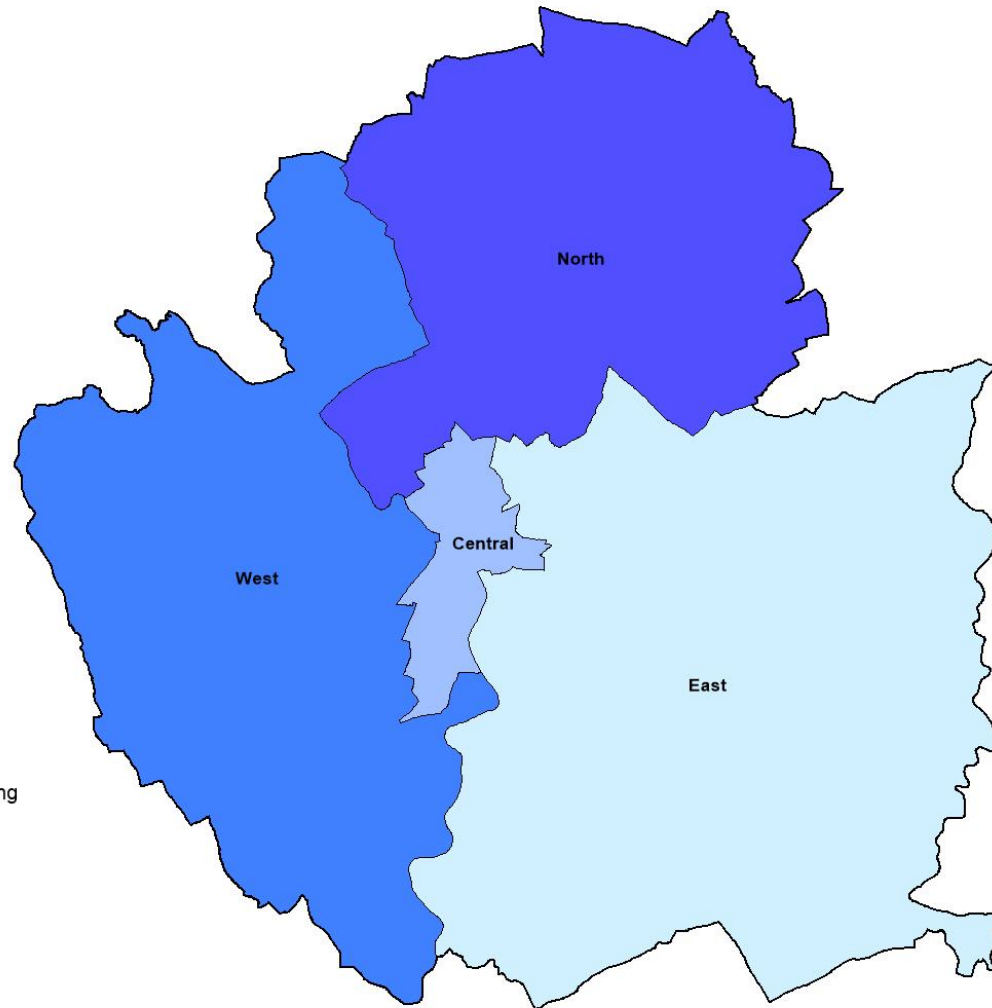
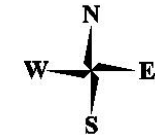
**Variables Used:**

- ESA Claimants: % of Population
- Carer Benefit (Income Support Based) Claimants: % of Population
- Disability Living Allowance Claimants: % of Population
- JSA and UC (Out of Work) % of working age population (16 - 64)
- % of households in fuel poverty - low income low energy efficiency (LILEE)

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# York Locality Need in Pre York Central - Normalised by 1000 Population

## HEALTH VARIABLES



Variables Used:

Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population

Ranking by Pre York Central Localities  
(1 - High)

1	3
2	4

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# 4 AREA BOUNDARY - Splits Post York Central

Tables showing % by ward for individual indicators (which can be shown in this way)

Tables showing ward ranking for all indicators when normalised and the grouped together

# 4 Area (POST) Splits (% Individual Indicators)

4 Models Split Post York Central	Adults					Children			Crime-ASB			
	Total Homecare Clients - (Snapshot)	Number of new customers requesting Adult Social Care support	Number of clients getting paid packages of care that are not residential/nursing care	Day-to-day activities - Limited a lot	Day-to-day activities - Limited a little	Percentage of Children (aged 0-15) living in low income families	% of children in Year 6 recorded as being obese (3 year aggregated)	Household composition - % One family only: Lone parent: Dependent children	All Crime	ASB	Number of Reports of Domestic Abuse Incidents reported to NYP (York only)	Criminal Damage
Timeframes	2023/2024 Q3	2023/2024 Q3	2023/2024 Feb	2021	2021	2021/2022	2022/2023	2021	2023/2024 Q3	2023/2024 Q3	2022/2023 Q1	2022/2023 Q1
Central	24%	22%	24%	23%	25%	24%	18%	26%	43%	49%	36%	35%
East	25%	27%	23%	28%	30%	28%	22%	25%	20%	17%	25%	16%
North	24%	25%	27%	23%	21%	19%	20%	20%	15%	13%	16%	19%
West	27%	27%	26%	27%	24%	30%	40%	29%	21%	21%	23%	29%

4 Models Split Post York Central	Economic					Health	Population			
	ESA Claimants: % of Population	Carer Benefit (Income Support Based) Claimants: % of Population	Disability Living Allowance Claimants: % of Population	JSA and UC (Out of Work) % of working age population (16 - 64)	% of households in fuel poverty - low income low energy efficiency (LILEE)	Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population	Population by Age - 0 - 4	Population by Age - 5 - 9	Population by Age - 10 - 14	Population by Age - 15 - 19
Timeframes	2023/2024 Q2	2023/2024 Q2	2023/2024 Q2	2023/2024Feb	2021/2022	2022/2023	2021	2021	2021	2021
Central	33%	19%	22%	35%	28%	25%	23%	20%	19%	21%
East	13%	38%	16%	16%	31%	27%	25%	26%	26%	47%
North	22%	17%	25%	15%	14%	23%	23%	24%	25%	14%
West	32%	26%	37%	33%	27%	25%	29%	31%	30%	18%



# 4 Models – Post York Central

## RANKING BY DOMAIN (1-21 WHERE 1 = HIGH NEED)

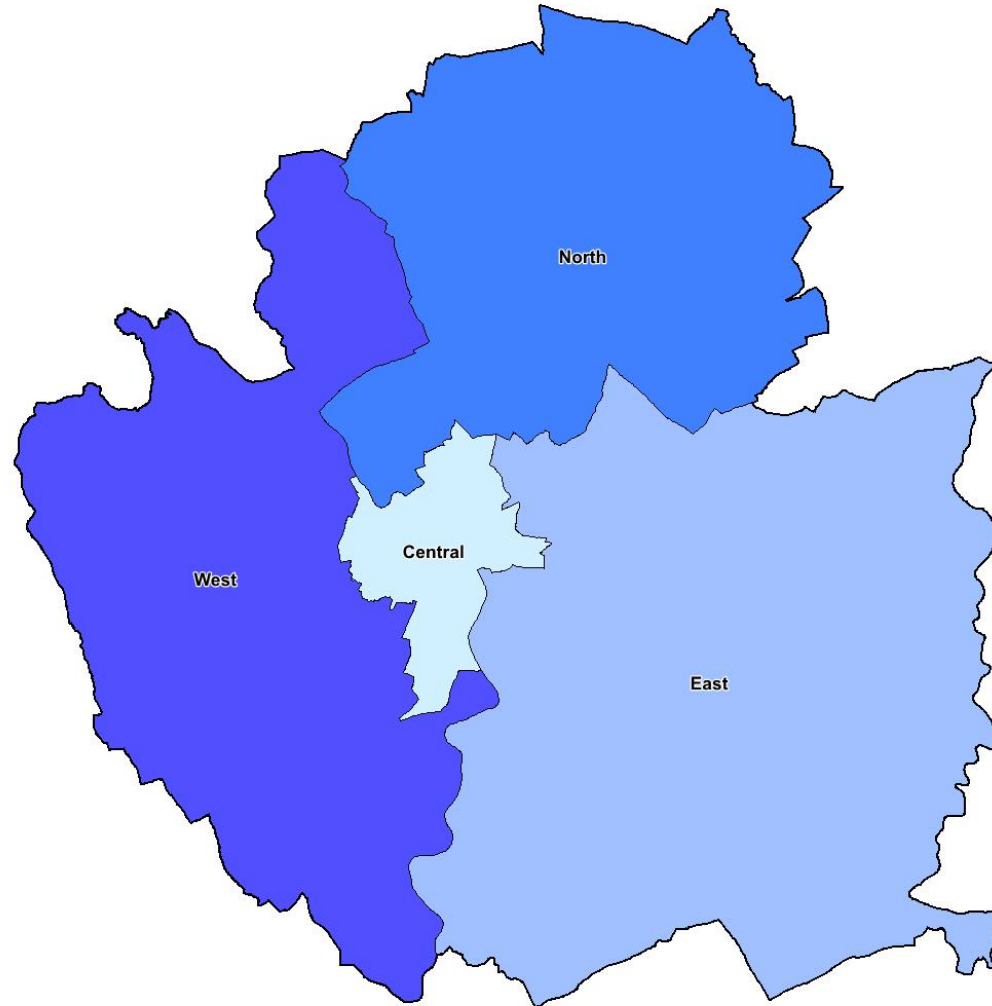
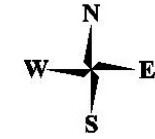
4 Models Split Post York Central	Domain					
	Adults	Children	Crime/ASB	Health	Economics	Population
Central	3	1	1	2	1	4
East	4	3	3	4	3	3
North	1	4	4	1	4	2
West	2	2	2	3	2	1

### Indicators missing:

Adults	Social isolation average score (Adult Social Care Survey)
Children	Emergency hospital admissions in under 5 years old, crude rate (5 year aggregated)
Health	Life Expectancy at birth - Male (5 year aggregated)
Health	Life Expectancy at birth - Female (5 year aggregated)
Health	Emergency hospital admissions for all causes - standardised admission ratio (5 year aggregated)
Health	Deaths from causes considered preventable, under 75 years, standardised mortality ratio (5 year aggregated)

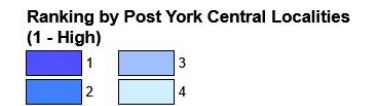
# York Locality Need in Post York Central - Normalised by 1000 Population

## POPULATION VARIABLES



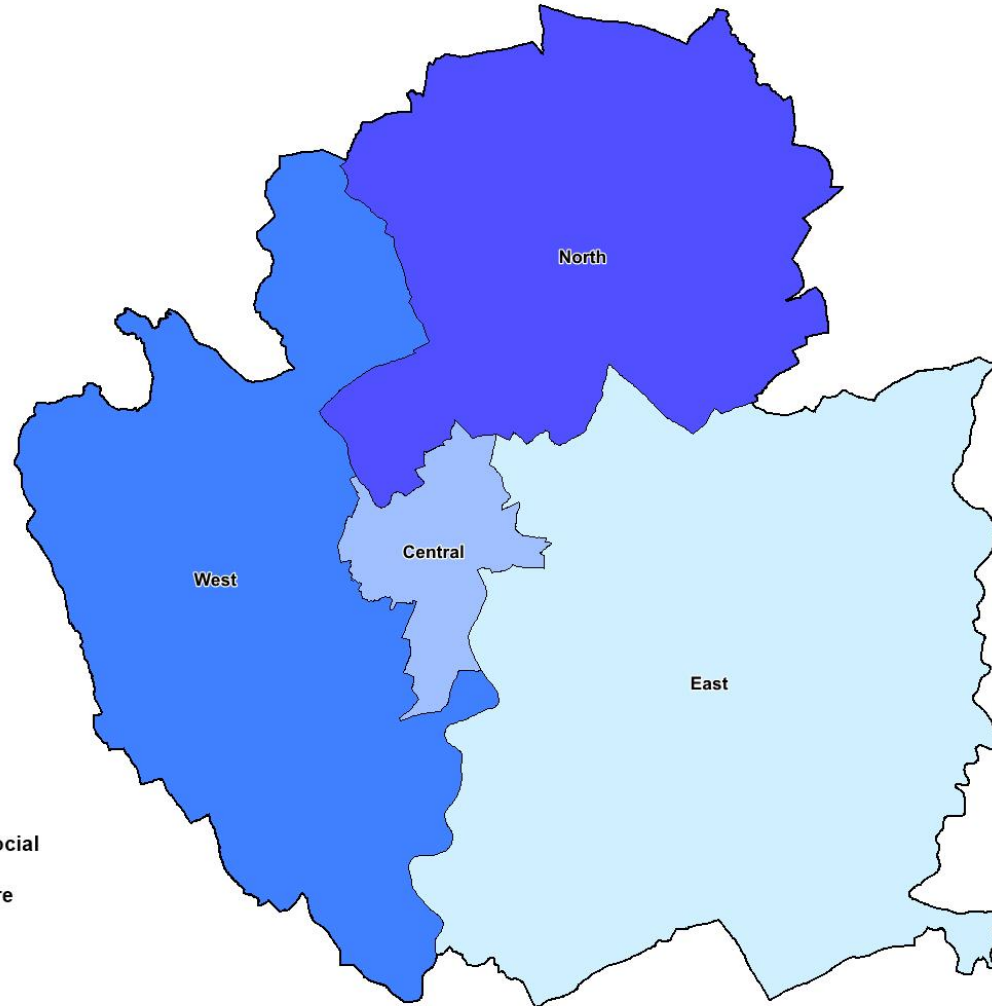
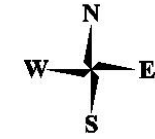
### Variables Used:

- Population by Age - 0-4
- Population by Age - 5-9
- Population by Age - 10-14
- Population by Age - 15-19
- Total Population



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**York Locality Need in Post York Central - Normalised by 1000 Population  
ADULTS VARIABLES**



**Variables Used:**

- Average Weekly Homecare Hours
- Total Homecare Clients - (Snapshot)
- Number of new customers requesting Adult Social Care support
- Number of clients getting paid packages of care that are not residential/nursing care
- Day-to-day activities - % Limited a lot
- Day-to-day activities - % Limited a little

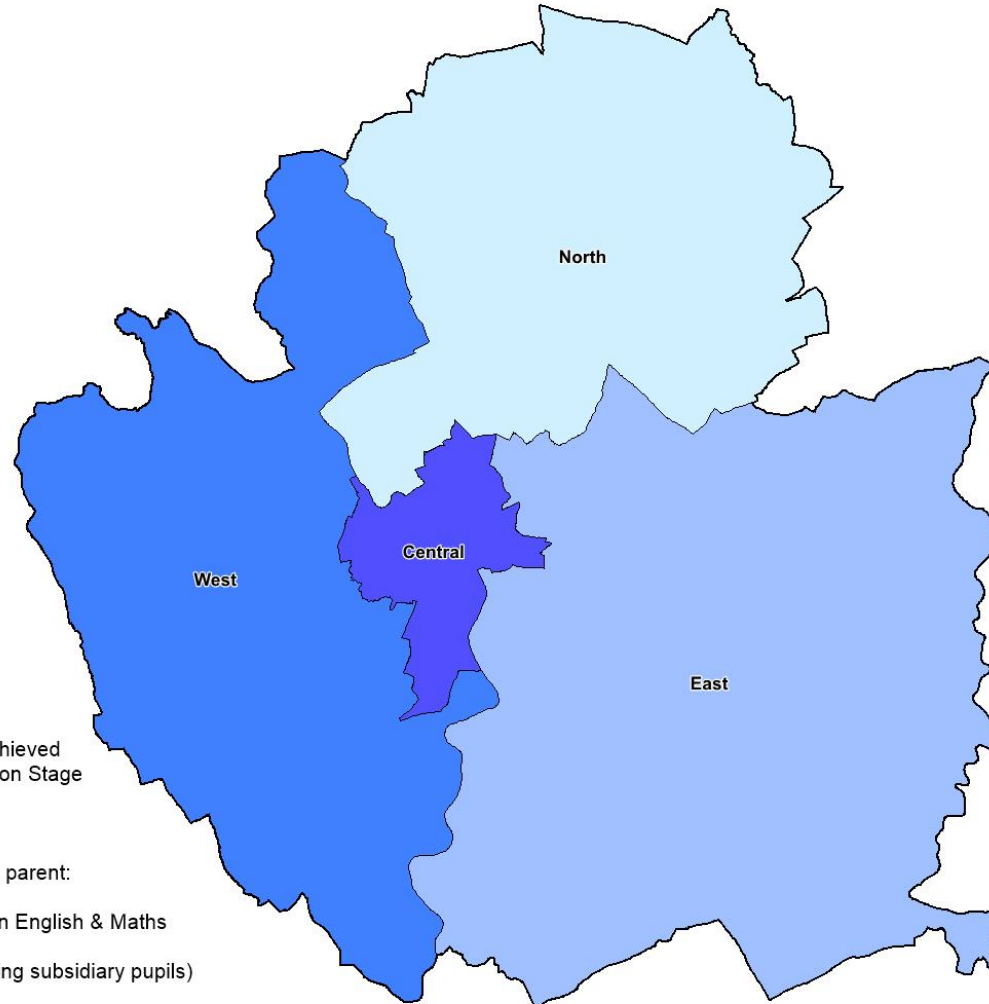
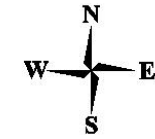
Ranking by Post York Central Localities (1 - High)

1	3
2	4

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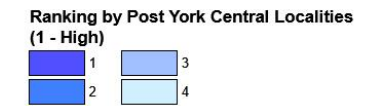
# York Locality Need in Post York Central - Normalised by 1000 Population

## CHILDREN VARIABLES



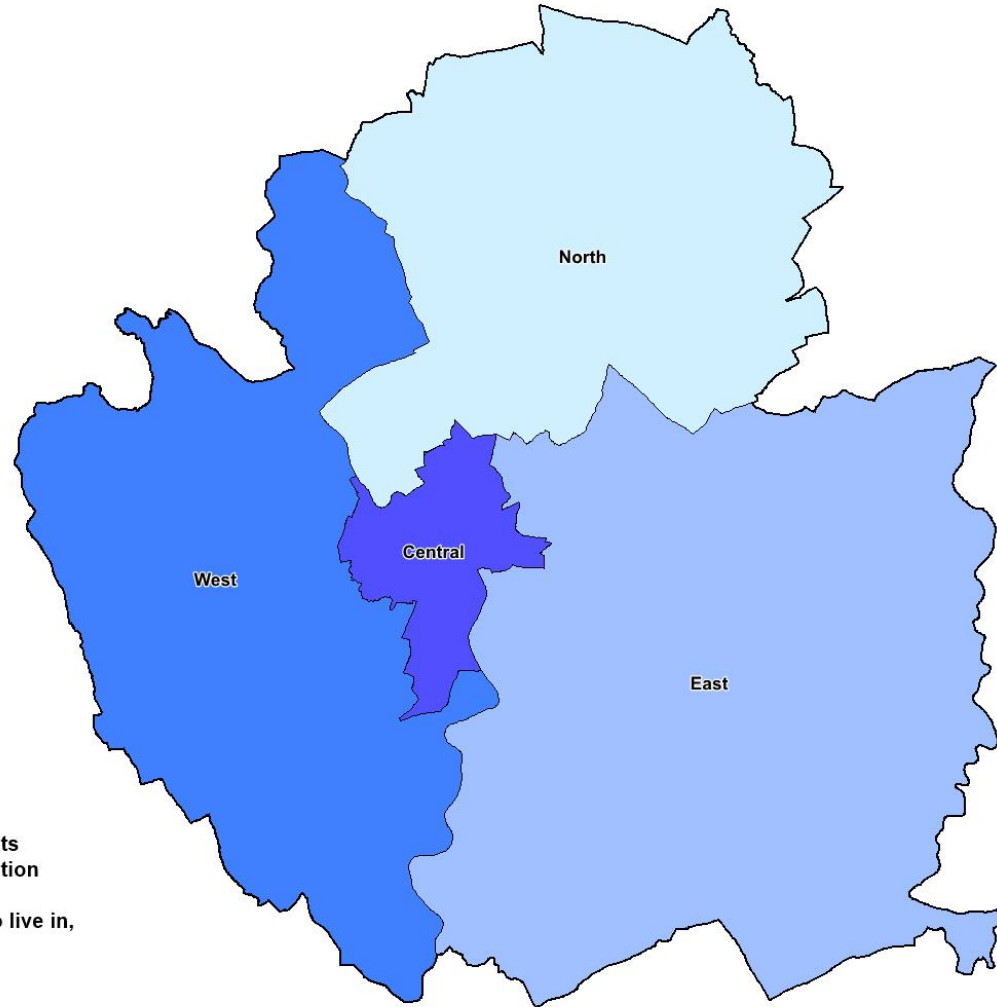
**Variables Used:**

- Percentage of Children (aged 0-15) living in low income families
- % of children attending York schools who have achieved a Good Level of Development (GLD) at Foundation Stage - (Snapshot)
- % of children in Year 6 recorded as being obese (3 year aggregated)
- Household composition - % One family only: Lone parent: Dependent children
- % of pupils attending York schools achieving 9-4 in English & Maths at Key Stage 4 (C or above before 2016/17)
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Primary sector
- % Free School Meal pupils in York Wards (excluding subsidiary pupils) - Secondary sector
- % of residents who agree that their local area is a good place for children and young people to grow up - Agree (All Responses)



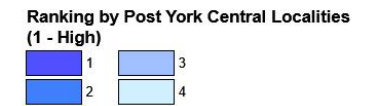
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# York Locality Need in Post York Central - Normalised by 1000 Population CRIME/ASB VARIABLES



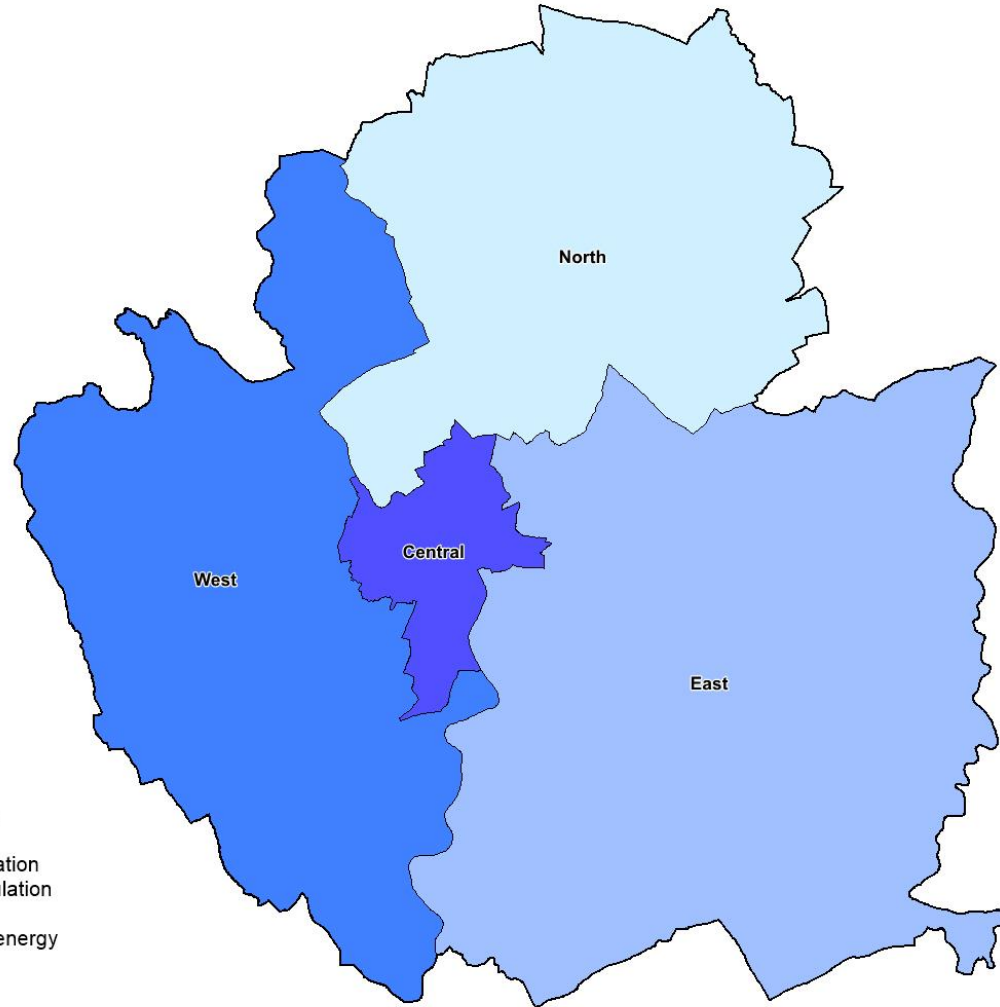
**Variables Used:**

- All Crime per 1000 population
- ASB per 1000 population
- Number of Reports of Domestic Abuse Incidents reported to NYP (York only) - per 1000 population
- Criminal Damage per 1000 population
- % of panel who agree that York is a safe city to live in, relatively free from crime and violence



# York Locality Need in Post York Central - Normalised by 1000 Population

## ECONOMIC VARIABLES



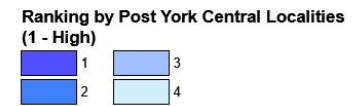
### Variables Used:

ESA Claimants: % of Population

Carer Benefit (Income Support Based) Claimants:  
% of Population

Disability Living Allowance Claimants: % of Population  
JSA and UC (Out of Work) % of working age population  
(16 - 64)

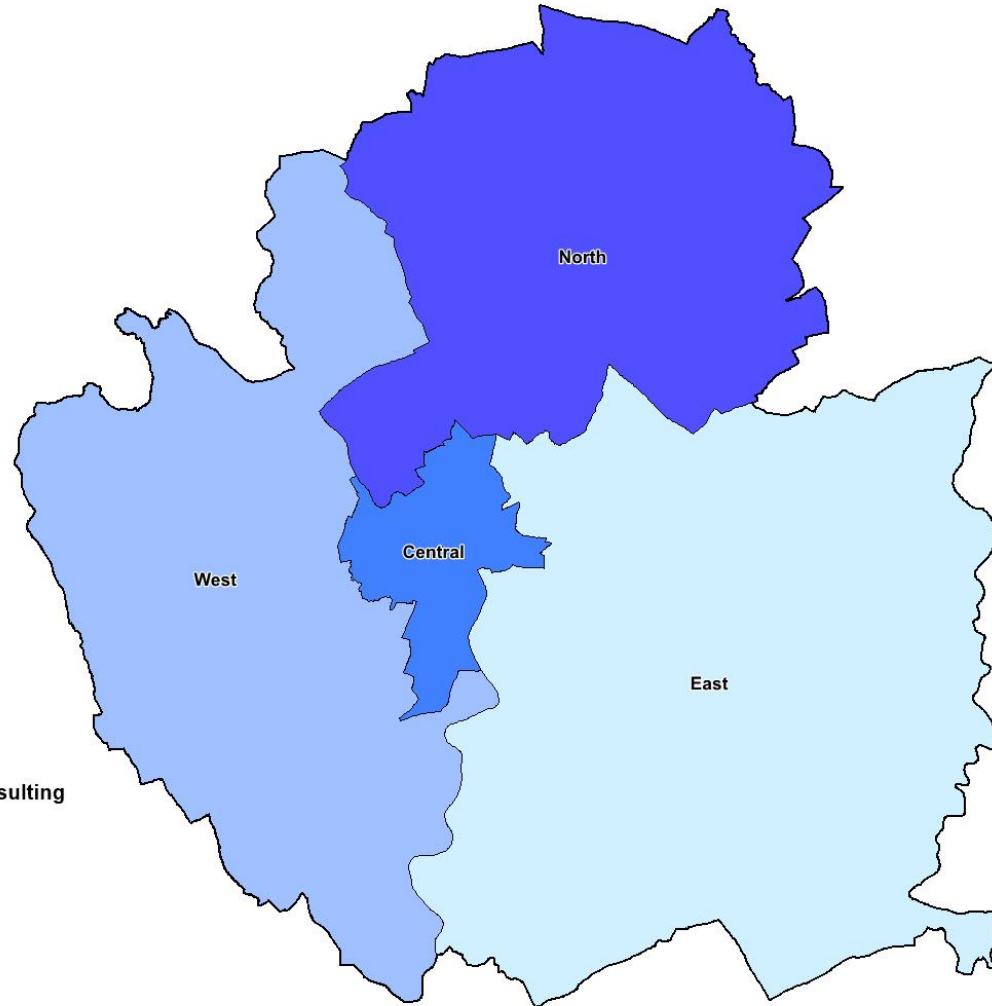
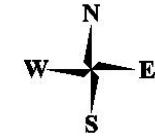
% of households in fuel poverty - low income low energy  
efficiency (LILEE)



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# York Locality Need in Post York Central - Normalised by 1000 Population

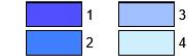
## HEALTH VARIABLES



Variables Used:

Emergency hospital admissions for injuries resulting from a fall (over 65), per 1,000 population

Ranking by Post York Central Localities  
(1 - High)



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**Children, Culture and Communities Scrutiny Committee** 14 January 2025

Report of the Corporate Director of Children and Education

## **Sufficiency Strategy – Children’s Services**

### **Summary**

1. This report sets out proposals to introduce a new fostering fee framework, which will aim to supersede the existing one. This has been widely consulted on with both foster carers and fostering staff. The outcome of these consultations resulted in these proposed changes.
2. The proposed fee framework increases the weekly skills fee paid to foster carers, introduces a further skills level and is fair and equitable across all foster carers. The overall framework sets out the expectations from foster carers, as well as how foster carers will be supported, trained, and supervised by the City of York Council.
3. The proposed fee framework will also ensure the long-term financial sustainability of our fostering provision, by ensuring there is a more balanced range of foster carers at different levels that can meet a range of different needs.
4. Members are asked to consider and support this proposal, as we set out to deliver on our ambitious recruitment strategy, reduce the need to commission foster care arrangements from Independent Fostering Agencies, develop capacity to look after children closer to their families and wider networks and achieve positive outcomes for children in our care.
5. This proposal is being presented to Council Executive Meeting on 13 February 2025 for decision.

## Background

6. The fostering service has experienced a turbulent time in recent years, with a number of changes within the management oversight of the service, high use of agency staff and managers and uncertainty of where it 'sits' within the overall children's services team.
7. In early 2024, following the appointment of a Head of Children's Resources; Fostering, Short Breaks and Residential Children's Homes came together under one overall Children's Resources Team. The Service recruited an experienced fostering service manager and has managed to fully staff the service with a permanent team.
8. The newly formed team launched a review of the fostering service. The theme of this review was ***'Making things better for everyone'*** and has been initiated to improve performance, recruitment of new carers, the support and training provided, systems and processes as well as the current skill and fee matrix.
9. This was a consultative approach, working closely with staff and foster carers to identify areas of the service that required improvement or change to work more efficiently. A key area identified by staff and foster carers was the current skills and fee matrix and the need to improve the offer.

### 10. **Current Foster Care Provision and Weekly Fee**

The City of York Council has 65 local authority mainstream foster care households, which looks after 84 children and young people. There are an additional 40 children and young people living in arrangements that are commissioned from Independent Foster Care Agencies, with a further 74 children and young people living in kinship care arrangements (family and friends).

11. The City of York Council's current **average weekly spend** on foster care is shown below:

Type	Cost (pw)
City of York Council Mainstream + Kinship	£61,698
Commissioned via IFA	£37,184

12. The City of York foster carers receive two types of weekly payment for the children in their care; **Child Allowance** which covers the costs of food, clothing, activities etc and a **Skills Fee** which is remuneration paid to the foster carers for their services.
13. The **current weekly skills fees** paid to mainstream carers are:

Level	Weekly Skill Fee	Capacity fee per additional child
Level 1	£65.08	£32.54 (50% of weekly fee)
Level 2	£173.55	£43.39 (25% of weekly fee)
Level 3	£496.61	£99.32 (20% of weekly fee)

14. The **Capacity Fee** is paid to foster carers who look after an additional child and is calculated as a percentage of the weekly fee.
15. A **weekly child allowance** is also paid to foster carers in addition to their weekly fee and is a minimum amount recommended by central government. <https://www.gov.uk/support-for-foster-parents/help-with-the-cost-of-fostering>.

The weekly allowance is designed to cover the cost of caring for a child.

Age Range	Weekly Child Allowance		
	National Weekly Minimum	Delegated Authority payment	Total Weekly Payment
0-4	£170.03	N/A	<b>£170.03</b>
5-10	£187.04	£14.42	<b>£201.46</b>
11-15	£213.01	£16.35	<b>£229.36</b>
16+	£249.06	£17.31	<b>£266.37</b>

16. As part of the ***'Making things better for everyone'*** review, we benchmarked our weekly payments against 12 other local and neighbouring authorities. This identified:
  - The existing entry fee (level 1) skill payment of £65 per week, was the second lowest being paid.
  - The skills fee (level 3) payment was highly competitive, ranking in the top 2.
  - The financial difference between each of the weekly skills payments was significant.
  - The additional **Delegated Authority** payment is totally unique to York.
  - The City of York Council pay 50% more in holiday allowance and an enhanced bicycle allowance.
17. The entry level (1) skills fee of just £65 does not recognise the dedication and commitment made by carers' in providing stable, loving homes for vulnerable children. The current entry weekly skills fee impacts on our ability to successfully attract and recruit new foster carers and has been cited by perspective carers withdrawing their interest.
18. Recruiting new foster carers is **essential** to our overall Sufficiency Strategy; how the service is able to manage attrition and how it is able to increase inhouse resources. This will reduce spending on Independent Fostering Agency care arrangements and ensure we place more children in York, close to their family and connected networks.
19. The level (3) skills fee, which is the highest weekly fee is very competitive. However, circa 90% of existing mainstream foster carers are placed on this level.
20. Level (3) carers (*which are considered as specialist carers*) were created to support children and young people who have experienced significant trauma and where their coping strategies, as experienced through their presentation, creates a number of significant challenges. This is the right approach and one replicated throughout the country in other local authorities and independent fostering agencies.

21. It was designed at the time to ensure there was enough ‘specialist’ carers to provide homes and wrap around care for the most vulnerable children. Whilst this was an appropriate and effective strategy at the beginning, the numbers of level 3 carers grew rapidly and disproportionately against the complexity of need. This was largely due to how foster carers were promoted internally through the different skills levels and the significant difference in payment levels.
22. The *‘Making things better for everyone’* review provided an opportunity to rebalance our fees and allowances, both to ensure that they are fair and proportionate as well as remaining competitive and attractive to new carers.
23. **Our Proposal**  
 Firstly, it is important to acknowledge our enormous respect, appreciation, and admiration for foster carers in York. The contribution they make, every day, to the lives of some of our most vulnerable children and young people in York is remarkable.
24. This proposal is part of the overall fostering review that has been undertaken this year. It is important that foster carers are **paid well and paid fairly**, whilst acknowledging market competition, recruitment challenges and the rising cost of living.
25. This proposal is to introduce a fee structure comprising of 4 new paid levels, with **improved** weekly payments to all foster carers.

Level	Weekly Skill Fee	Capacity Fee per additional child
Accredited	£125.00	£67.50 (50%)
Advanced	£250.00	£100 (40%)
Advanced+	£375.00	£112.50 (30%)
Specialist	£500.00	£125 (25%)

26. Kinship carers, who have not yet been approved as foster carers through the fostering panel process will not receive a skills payment. These carers are referred to as **Pre-Accredited** and will only receive the child allowance payment to cover the costs of looking after the child(ren). Once approved at fostering panel, pre-accredited carers will then move to Accredited status and will be eligible to claim the weekly skills fee.
27. The aim, over time, is to reduce the number of our highest paid carers and have a more evenly balanced proportion of carers at each skills level. This would bring the City of York in line with all other local authorities by having better control on the number of carers required at each level, linked to our sufficiency strategy.
28. The number of mainstream foster care households in England has fallen by 10% over the past three years, despite a rising care population. Therefore, an improved offer is essential if we are going to retain, compete and recruit new foster carers to meet our Statutory Duties.
29. The proposal is to **increase** the weekly skills fees and introduce a new **Advanced+** level. This will provide a much more balanced incremental structure to fees as well as reducing the significant gap between the current level 2 and level 3, which has undoubtedly contributed to the significant number of carers placed on the highest fee level.
30. If there is to be a reduction in the number of specialist carers, a fee structure that is designed to accommodate a broader range of skilled foster carers needs to be in place.
31. There is an urgent need to develop the fostering service so that it has sufficient capacity to meet the needs of children and young people in York, without the need to commission these homes through high cost, independent fostering agencies.

32. It is important to note that the average weekly cost of an Independent Fostering Agency care arrangement is **£920 per week**, which equates to approximately **£48k per year, per child**. This fee is significantly more than the cost of our own inhouse level 3 (specialist) foster care arrangement.
33. To put this into context; 10 x children, aged between 11-16 years old placed in an Independent Fostering Care arrangement would equate to: 20 x children living in one of our Advanced Foster Carer homes or 16 x children living in an Advanced+ care arrangement.
34. Adopting these proposals will incur initial costs in the short term, until these measures are fully realised. The main cost increases will be as a result of the entry level fee rising from £65.08 per week to £125 per week. This is essential in attracting and recruiting new foster carers. Based on the current number of carers at this level, the additional cost would be circa **£62k**
35. Second to this would be an increase in costs for those carers currently at level 2 and moving into the Advanced level. That is currently 22 carers moving from a weekly skills fee of £173.55 to £250, which is annual increase of **£87.5k**. This brings an overall initial cost increase of **£149.5k**.
36. It is extremely important that the City of York remains competitive, being a small city surrounded by North Yorkshire, East Riding and Leeds, all of which are prioritising the recruitment of new foster carers and continuously reviewing their offer to remain competitive.
37. These proposed new fees have been benchmarked and will be highly competitive across the region. Once implemented April 2025, we will move to an annual increase of fees from April 2026, in line with the CPI (Consumer Price Index). This will be automatically applied where CPI falls under 4% and considered for approval by the Director of Children's Services and Chief Finance Officer where CPI is greater than 4%, ensuring any short-term spikes are fully appreciated.

38. **Mitigating Costs**

The current fostering allowance includes an additional ‘delegated authority’ weekly payment for foster carers. This is unique to the City of York.

39. The Fostering Network defines ‘Delegated Authority’ as *“The process that enables foster carers to make common sense, everyday decisions about the children and young people they care for, such as allowing them to go to friends’ houses for sleepovers, signing consent forms for school trips and even arranging haircuts”*.

40. The current and the proposed weekly child allowances are set out in the table below. The weekly child allowances are designed to cover the cost in looking after the child and are recommended amounts by Central Government.

Age Range	Current Weekly Child Allowance			Proposed
	Weekly Minimum	Delegated Authority payment	Total Weekly Payment	Weekly Minimum
0-4	£170.03	N/A	£170.03	<b>£170.03</b>
5-10	£187.04	£14.42	£201.46	<b>£187.04</b>
11-15	£213.01	£16.35	£229.36	<b>£213.01</b>
16+	£249.06	£17.31	£266.37	<b>£249.06</b>

41. There is no regulation, requirement or valid reason why delegated authority should be considered as a weekly payment. The proposal is to stop these payments and ensure our offer is in line with the principles of delegated authority as a decision-making tool. Based on our calculations, this would create an annual **saving of circa £100k**.

42. The proposal also includes reducing the annual holiday allowance from the current offer of 3 weeks to 2 weeks, which is commensurate with other local authorities. This would **save a further £31k per annum**.



43. Therefore, the predicted costs of accepting this proposal would be **£149.5k** with savings to mitigate this of **£131k**, reducing the total cost to **£18.5k**, which will be funded through growth.
44. **Further Immediate and Longer - Term Savings**

As well as rewarding carers fairly, the other primary aim is to increase the number of in-house foster carers in York. The City of York Council is committed to children and young people growing up close to their families, friends, and wider connected networks and this will only be achieved fully, if there are sufficient resources.
45. The Fostering Recruitment Strategy sets out ambitious plans to recruit 50 new foster carers over the next 5 years. We are on track for launching the new website and digital marketing platform at the beginning of 2025. Whilst we are seeing an increase in the numbers of new carers being assessed due to local recruitment initiatives, the fostering recruitment landscape is challenging, and there is a need to use social media, technology, and digital platforms to carry our message further and to new audiences.
46. Increasing the number of in-house carers, will significantly reduce our reliance on commissioning homes from costly Independent Foster Care Agencies, which can cost twice as much of what is paid to our own specialist foster carers. As well as being more expensive, they are often outside of York, further away from the child's family, friends, and connected networks.
47. Therefore, whilst the majority of the initial costs are mitigated, there will also be continued savings in the long term as a number of level 3 foster carers convert from one fee level to another.

48. **Transition to new fee framework**

It is important that we **support** carers through this necessary transition, learning the lessons from other authorities who have undertaken a similar path.

49. Therefore, the proposal includes **pay protection** for the skills fee (*excluding delegated authority*) to all foster carers for the **duration** of care for each child or young person **currently** placed with them.

50. This is important as it would provide more certainty in the short-medium term for foster carers and provide more stability for the children and young people in their care. Over time, foster carers will naturally transition onto their new fee level following a reassessment against our new fostering skills framework. Our priority is not to lose any foster carers as a result of this process.

51. **Implementation**

All foster carers will be reassessed, using the newly developed skills and competency framework that sets out clearly the requirements for each skills level. This framework has been modified from existing local authorities who already have this in place. It is a tried and tested framework. Whilst the City of York previously had a framework, this was not robust enough or used appropriately to manage our sufficiency needs.

52. Foster carers would then be categorised according to the outcome of the assessment. However, the existing level 3 skills payment would be **protected** for the period that their existing child was placed with them.

53. Any new child placed in their care would be in accordance with the fee level following the outcome of that assessment, to enable a gradual transition, over time, to the new fee framework.

54. Where a child joins a fostering household and the assessment has yet to be completed, the existing fee level arrangements will be honoured, but on the understanding that this may be subject to change, for that specific child only, following the outcome of the reassessment.

## Consultation

55. This proposal is being presented to members of the Childrens, Culture and Communities Scrutiny Committee, as part of a wider consultation process. Members are considered an important part of this consultation as the proposal progresses to Council Executive Meeting on 13<sup>th</sup> February 2025 for decision.
56. A review of the fostering service was initiated in early 2024 and remains ongoing. This review '***Making things better for everyone***' has been a consultative approach to looking at ways to improve our fostering offer, as well as how we support, train, and retain carers.
57. There has been extensive consultation with foster carers and the fostering team in relation to the fostering fee and skills matrix, training, support and additional payments and this work is continuing. Young people, as part of the '*Show me that I matter*' care experienced participation group are also actively working with managers in refining some of this work.
58. The consultation process was launched on 24<sup>th</sup> April and since then a number of meetings have taken place with the wider fostering team and foster carers regularly through to November 2024, where we agreed on the final proposal. These consultations have all been face to face sessions and additional early evening sessions for foster carers were arranged to support them with their childcare arrangements. A dedicated email address was also provided to encourage feedback for those carers who were unable to attend, to ensure they had a voice and could contribute.

59. Foster carers have played a pivotal role in the development of the fee and skills framework and their contribution is evident in the finished proposal in relation to the fee structure, additional payments, and the need to have a ringfenced number of carers at different skill levels. We have received no objections from foster carers and they are supportive of these proposals.

### **Options and Analysis**

60. Members are invited to consider the report. The key options to consider.

#### **Option (1)**

61. We continue with our current fee and skills structure, whilst actively pursuing to reduce the number of carers paid at the highest skills fee level.
62. This would eventually lead to a reduction in the highest paid level 3 carers (specialist). However, this carries significant risk of losing carers altogether by them leaving fostering for York, due to the significant reduction in their paid fee from £496 to £173 per week, based on the existing framework.
63. We would continue to be challenged by the entry fostering fee of just £65 per week, which has already been identified as a barrier to recruiting new foster carers. This would result in recruiting less than we were losing.

#### **Option (2)**

64. Improving the entry level fee from £65 to £125 per week and continue to pursue reducing our level 3 carers over time.
65. Whilst we would hope to see an increase in new foster carers, there would continue to be the risk of losing carers at level 3 as they leave foster for York, due to the significant reduction in their paid fee from £496 to £173 per week.

66. There would also continue to be a significant financial gap between level 2 and level 3 payment (difference of £323 per week), which would make retention and progression of carers impossible.
67. Our attrition would most likely remain 'static' as a result, recruiting as many new carers as those leaving the service, if not less, not to mention losing fostering skills and experience.

### **Option (3)**

68. It is agreed to implement the plan as outlined in this proposal. This would see an increase to fees across the board, improving the fostering offer for all carers.
69. The new fostering fees would be attractive to those wishing to pursue fostering as a positive choice, increasing opportunities to recruit more carers in York.
70. There would be a fairer fee and skills framework that would enable us to carefully manage progression, as well as paying carers well and paying them fairly.
71. Level 3 carers would still be reduced over time, through a protected process and those carers who move to Advanced+ or Advanced would not experience such a significant financial reduction.
72. Costs increases would be mitigated through the cost savings as outlined in this report.

## Council Plan

73. The City of York Council is **required**, under Section 22G Children's Act 1989, to ensure that it has plans in place to meet its sufficiency needs.
74. There is a **Sufficiency Strategy** in place, and this outlines how we will ensure that there are sufficient accommodation for children that meets their needs and is within the local authority area.
75. The Council Plan 2023-2027, **One City, For All**, sets a strong ambition to increase opportunities for everyone living in York to live healthy and fulfilling lives.

This proposal will develop and strengthen our resources to ensure children and young people, continue to live in homes close to their families, friends, and wider connected networks.

- **Equalities and Human Rights** – Equality of opportunity
- **Affordability** - Tackling the cost-of-living crisis
- **Climate** - Environment and the climate emergency
- **Health** - Improve health and wellbeing and reduce health inequalities, taking a Health in All Policies approach.

## 76. Implications

- **Financial**

The initial funding required for this proposal is £18.5k (£149.5k for the increase in carer rates less the reduction in holiday payments and the removal of the delegated authority payments), This will be funded from growth.

This proposal will reduce our IFA requirements going forward (current spend is predicted to be £2m in 24/25) as we increase our local foster carers.

- **Human Resources (HR)**

There are no HR implications as Foster Carers are not employees but considered self-employed.

- **Legal N/A**

- **Procurement N/A**

- **Health and Wellbeing**

The importance of foster carers and the contribution they make to families and our most vulnerable children cannot be overstated. Attracting new foster carers in the local area is essential so that children can grow up close to family, friends and their social networks is crucial, so increasing foster carers locally is of huge importance to the health and wellbeing of our children.

Evidence put forward by the NSPCC suggested that living with foster parents/carers reduces disparities in mental and physical outcomes and improves the wellbeing of the young people involved.

- **Environment and Climate action N/A**

- **Affordability N/A**

- **Equalities and Human Rights N/A**

- **Data Protection and Privacy**

The data protection impact assessment (DPIAs) screening questions were completed for the recommendations and options in this report and as there is no personal, special categories or criminal offence data being processed to set these out, there is no requirement to complete a DPIA at this time. However, this will be reviewed following the approved recommendations and options from this report and a DPIA completed if required.

- **Communications**

Communications supports the detail outlined in this report. We will support the proposed changes with proactive communications and make this part of our wider messaging around fostering moving forward.

- **Economy** N/A

## **Risk Management**

77. The City of York Council is required, Section 22G Children Act 1989, to have a **Sufficiency Strategy** in place, which outlines plans to ensure that there are sufficient resources (homes) to meet the needs of children in our care.
78. The City of York Council has a sufficiency strategy in place and this is supported by a **Fostering Recruitment Strategy** and an overall **Fostering Strategy**, which details our plans and ambitious target of recruiting 50 new foster carers over the next 5 years.
79. Across the UK there's currently a shortage of around 6,500 foster carers. The numbers lay bare the recruitment crisis currently facing the fostering community as the number of children in care continues to rise.
80. Urgent action needs to be taken to recruit more foster carers while ensuring existing carers feel sufficiently supported to continue to foster. Since 2021 more foster carers are leaving than joining across the UK, as the number of fostering households decreased by 2,154, while the number of children increased by 2,855.
81. The situation is particularly stark in England. Since 2019 the number of fostering households decreased by 1,045 while the number of children in care has increased by 5,690. The Fostering Network reported (2024) that a lack of support, feeling undervalued and not respected by social work teams and **inadequate financial support** are some of the key reasons why foster carers have decided to stop fostering.



82. The fostering landscape is challenging, with many local authorities and independent fostering agencies increasing and improving their offer to attract new carers. This, together with the challenges of retention against a backdrop of these improved offers significantly increases the risk of not recruiting sufficient numbers of new carers, losing them to competitors or leaving the sector altogether.
83. The City of York Council's current offer, in comparison with a wide range of local and neighbouring authorities is neither competitive or attractive for potential carers wishing to pursue fostering as a viable option.
84. It is necessary to change and improve our fostering offer if we are going to be successful in attracting new and retaining existing foster carers. There are significant financial risks associated with not progressing with this proposal as our spend on Independent Fostering Care arrangements will continue to increase. Also, children will continue to live in homes further away from their families and wider connected networks if we don't have sufficient resources.

### **Recommendations**

85. Members are asked to consider this report and proposals to introduce a new fostering fee framework.

Reason: To ensure we are competitive and attractive to potential new carers which will support our approach to meeting our sufficiency needs.

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**Report  
Approved**

**Date** 6 January 2025

**Specialist Implications Officer(s)** *N/A*

**Wards Affected:** *List wards or tick box to indicate all*

**All**

**For further information please contact the author of the report**

**Background Papers:**

*None.*

**Annexes**

*None.*



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**Children, Culture and Communities Scrutiny Committee** 14 January 2025

Report of the Corporate Director of Children and Education

## **Attainment Gap**

### **Summary**

1. This report provides Members with information about outcomes for the academic year 2023-24 of disadvantaged pupils and the attainment gaps between disadvantaged pupils and their non-disadvantaged peers using eligibility for Pupil Premium Grant as a proxy for economic disadvantage.

### **Background**

2. Our ambition is for children and young people to have access to learning throughout their lives to equip them with the skills to succeed and to support our schools to allow all young people to achieve to the best of their abilities. The 2023-24 outcomes for all pupils continue to demonstrate York's strong education system. York has some of the best-performing schools in the country and enables most of our children and young people to reach levels of attainment above the national average. However, the same cannot be said for disadvantaged children and young people.
3. Historically, the progress and attainment of disadvantaged children and young people in York have been below national averages. Prior to the COVID-19 pandemic, the attainment gap between disadvantaged children and young people and their peers was narrowing; however, since the pandemic, the attainment gap has widened. This underscores the urgent need for targeted strategies, such as Early Talk for York (ETfY), which takes an evidenced-based approach to improve speech, language, and communication. York School Academies Board (YSAB) and other education system leaders are working collaboratively to address the underperformance of our disadvantaged children and young people in York.

4. **Disadvantaged characteristics of children of school age in York.** 4,518 out of 22,950 school age children, 19.7%, are eligible for Pupil Premium, 9.5% lower than the national average of 29.2%. The number and percentage of disadvantaged children and young people have increased by 512 (2.7%) pupils, from 4,006 (17.3%) in 2022-23 to 4,518 in 2023-24.
5. In York, 27.4% (1,121) of disadvantaged pupils have special educational needs, 2.1% lower than the national average of 29.5%. Furthermore, 14.9% (609) of disadvantaged pupils are of minority ethnicity, 22.5% lower than the national average of 37.4%. Similarly, 8.1% (330) of disadvantaged pupils have a first language other than English, 12.2% lower than the national average of 20.3%.
6. **Absence and persistent absence** of York's disadvantaged cohort have an Overall Absence of 12.9%, 2.8% higher than the national average for disadvantaged cohort and 7.4% higher than York LA's non-disadvantaged peers. York's disadvantaged cohort's Overall Absence has increased by 0.3% from 12.6% in 2022/23, to 12.9% in 2023/24. The disadvantaged pupils in York are in percentile 100 for Overall Absence when compared to other LAs. 36.1% of York LA's disadvantaged cohort are persistently absent, 4.4% higher than the national average for disadvantaged cohort and 21.6% higher than York LA's non-disadvantaged peers.
7. The higher-than-average absence and persistent absence of the disadvantaged cohort in York compared to their non-disadvantaged peers nationally and in York have a detrimental impact on their educational outcomes. Therefore, the Attendance and Inclusion team have strengthened their offer to schools through a graduated response creating a strong universal response for schools and targeted support, including working with support agencies, as an important route to improving attendance of disadvantaged pupils in a solution focussed way.
8. The universal offer includes a) identifying students causing concern, b) direct support from appropriate pastoral staff, with clear escalation to Head of House/Year and Pastoral Leader for long term cases, c) evidence of support with regard to any bullying concerns.
9. As part of targeted support we will working with parents to seek support and engagement with outside agencies include Early Help, Child and Adolescent Mental Health Services (CAMHS), Changing Lives, York Minds, The Island and the School Wellbeing Service.

## **Action to improve outcomes for disadvantaged children and young people**

10. **The York Schools and Academies Board (YSAB)** will take the lead on the delivery of task and finish workstreams (progress to be reported to Schools Forum) focused on whole city priorities that include improving educational outcomes for disadvantaged and vulnerable learners. The outcomes YSAB wants to achieve are developing a focus on understanding the barriers to achievement for children and young people from disadvantaged backgrounds. This will include gathering children's and young people's voices, focusing on belonging and improving participation. The working groups will help produce a whole-city plan to try and address the disadvantaged attainment gap by building on good practices. They will consider methods of systematically sharing best practices.
11. YSAB has set up three working groups within the disadvantaged work stream, which are:
  - i. EEF Evidence Exploration Partnership – This working group, Huntington Research School, will lead the partnership in collaboration with YSAB. The overarching purpose of the partnership is to work together to investigate the causes of the disadvantaged attainment gap in York and to use evidence and local expertise to co-develop solutions to contribute to closing the attainment gap for these pupils.
  - ii. Poverty Proofing – This working group will look at funding opportunities to deliver poverty-proofing work in schools. Children North East (CNE), a large North East regional children's charity, have developed a bespoke proposal for the City of York Council to look at poverty-proofing schools. Poverty Proofing the School Day is a groundbreaking national programme that aims to ensure that 'no activity or planned activity in school should identify, exclude, treat differently or make assumptions about those with less financial resource' CNE. The heart of this work is speaking to every single child within a school to understand the barriers faced by those living in poverty.
  - iii. The Traveller Education Trust - This working group will review the Traveller Education Trust report and further information, data, and voice from York's Traveller community, including its children and young people. It will consider and explore appropriate city action to the findings within the report and additional voice collected to

champion children and young people from the community and further develop ways of achieving inclusive education.

12. **SEND** outcomes shows that many of York LA's disadvantaged children and young people face additional barriers; for example, in York, 27.4% (1,121) of disadvantaged pupils have an SEN provision. Therefore, improving provision for children and young people with educational needs is a significant priority for the city.
13. The EYFS showed a good level of development, with a measurable increase of +7.4% compared to the previous year for children receiving SEN Support. York's SEND EHCP attainment in Phonics also increased considerably, with a +7.8 % increase. At the end of Key Stage 2, 7.5% of children with an EHCP achieved the expected standard in Reading, Writing & Maths (RWM), an increase of +2.2%. However, outcomes are -1.3% lower than the national SEND EHCP cohort of 8.8%. At the End of Key Stage 4, the EHCP cohort achieved an average Attainment 8 Score of 19.0, +5.0 higher than the national average. The Attainment 8 Score has increased by +2.1 points since 2022 and by a sizeable +8.7 since 2018. The LA's SEN EHCP pupils are in the 12th percentile for Attainment 8 Score compared to other LAs.
14. Also, the School Effectiveness and Achievement Quality Improvement Team's Analysis of SEND comments from Ofsted school inspections in York Local Authority from July 2021 to July 2024 about provision for children and young people with special educational needs shows an encouraging and uplifting perspective on the work achieved in school. 68% of Ofsted Inspectors commented on the effectiveness of the support given to meet the needs of children with special educational needs.
15. As identified through the Ofsted Inspection comment, the ambition of school leaders and staff, the desire to have an inclusive education system, the commitment to providing an environment that meets the needs of all learners, and the desire that children achieve well and are prepared for their next stage of learning has a positive impact on children's and young people's outcomes.
16. The School Effectiveness and Achievement Quality Improvement Team assurance reviews and discussions with school leaders consistently reaffirm commitment to an inclusive educational system. School leaders and staff across the city have attended a range of professional development opportunities, including SEND Champions, a CPD offer for the city to support SEND in mainstream run by Pathfinder and the York

Neurodiversity Programme in partnership with the ADHD Foundation. The positive impact of SEND Champions and Neurodiversity Programme training is evident in how many of our maintained schools have embraced it, leading to a shift in how SEND is viewed and led in schools. These not only impact positively those children and young people with additional needs but also those who are economically disadvantaged. However, these strategies are in their infancy, and we know much work must be done.

17. **Our pioneering Early Talk for York (ETfY) programme**, which aims to improve the speech, language, and communication outcomes of disadvantaged children, has already seen significant gains, which we aim to build on in the future. Analysis reveal a robust correlation when ETFY is implemented effectively, where the results consistently improve. For ETFY participating schools, outcomes for good level of development for disadvantaged peers enhanced by 2.2% from 47.5% in 2022/2023 to 49.7% in 2023/2024, this is in contrast to their non-disadvantaged peers whose outcomes fell by -1.6% over the same period. The improvement in disadvantaged outcomes is a testament to the positive impact of the ETFY program.
18. We will focus on developing ETfY with additional resources to support WellComm speech and language programme, including supporting parents/carers, supporting more childminders to be involved in the whole approach, adjusting our model of ETFY specialist support as the approach grows and seeking to start an independent evaluation of the approach.
19. We will continue to champion children from disadvantaged and vulnerable groups whose outcomes are below those of their peers nationally and ensure that gaps in achievement between different groups of children and young people are closing.

## **Consultation**

20. No formal consultation has been taken; however, a range of discussions and educational meetings between professionals, settings, schools, agencies, charities and other stakeholders have taken place to understand the challenges faced in meeting the complexities of meeting the needs of disadvantaged children and young people.

## Options

21. Members may request further updates and the attendance of the relevant officer at a further meeting to clarify/update on any outstanding recommendations or agree that no further updates are required.

## Analysis

22. This report has no analysis as it is not a decision-making report.

## Council Plan

23. The Attainment GAP report relates to the Council Plan, particularly relates to:
  - i. **Best start in life** - meeting the council's aim to improve all children's outcomes with a specific focus on '*Appropriate early childhood education to deliver (on infant and parental mental health leading to) improved speech, language and communication outcomes.*'
  - ii. **Ready for the future** – meeting the council's shared ambition where '*children and young people will leave education with the qualifications and skills they need for employment, training or further study.*'

## Implications

24. To continue to prioritise gaining improved outcomes for our most disadvantaged children and young people in the City.
  - **Financial** *None required*
  - **Human Resources (HR)** *None required*
  - **Equalities** *None required*
  - **Legal** *None required*
  - **Crime and Disorder** *None required*
  - **Information Technology (IT)** *None required*
  - **Property** *None required*
  - **Other** *None required*



## **Risk Management**

25. There are no known risks.

## **Recommendations**

26. Members are asked to consider the report's contents and consider plans for ongoing scrutiny of the issues raised within the analysis of the data and the key priorities for improvement.

Reason: To ensure that the committee fully discharges its responsibilities where a local authority must exercise its education functions with a view to promoting high standards Section 13A of the Education Act 1996.

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**Report  
Approved**

**Date** 3 January 2025

**Specialist Implications Officer(s)** *N/A*

**Wards Affected:** *List wards or tick box to indicate all*

**All**

**For further information please contact the author of the report**

### Background Papers:

None.

### Annexes

Annex A - Early Years Foundation Stage  
Annex B - Phonics expected standard Year 1  
Annex C - Phonics expected standard Year 2  
Annex D - Key Stage 2 Reading Writing and Mathematics  
Annex E - Key Stage 2 Reading expected standard  
Annex F - Key Stage 2 Writing expected standard  
Annex G - Key Stage 2 Mathematics expected standard  
Annex H - Key Stage 4 Progress 8  
Annex I - Key Stage 4 Attainment 8  
Annex J - Key Stage 4 English and Maths Grade 4+  
Annex K - Key Stage 4 English and Maths Grade 5+  
Annex L - Key Stage 4 EBacc Entered  
Annex M - Key Stage 4 EBacc APS

## Abbreviations

APS = Average Point Score

CNE = Children North East Charity

DFE = Department for Education

EBACC = English Baccalaureate

EEF = Education Endowment Foundation

EYFS = Early Years Foundation Stage

ETfY = Early Talk for York

Ever 6 FSM = Children in receipt of Free School Meals within the last six years

GAP = The gap between Disadvantage and non-Disadvantaged peers

GLD = Good Level of Development in the Early Years Foundation Stage

KEYPAS = KeyPAS is the NCER's web-based tool for importing, cleaning, analysing and reporting on the various assessment data collections for which Local Authorities have a statutory duty to collect.

KS1 = Key Stage 1

KS2 = Key Stage 2

LA = Local Authority

MIS = Management Information System

NEXUS = National Consortium for Examination Results

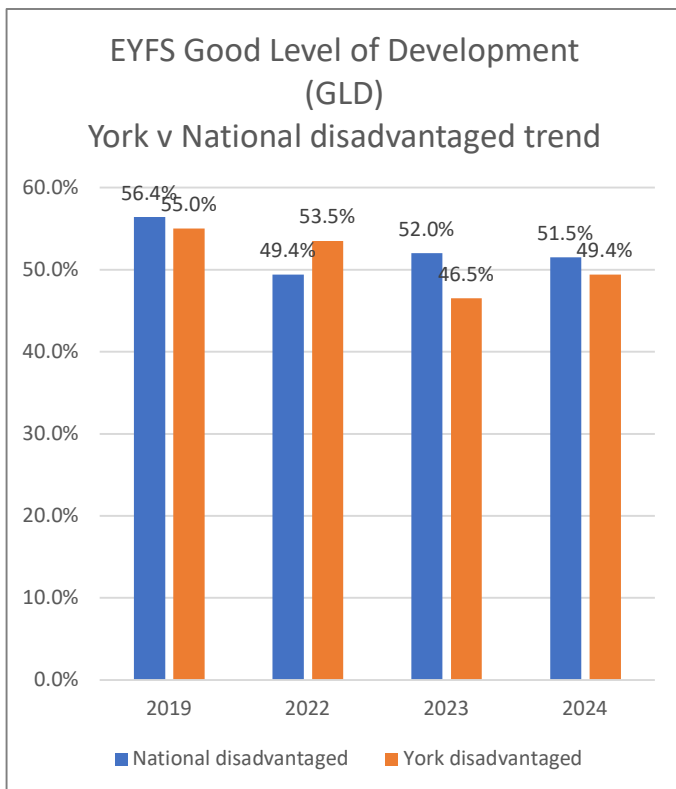
SEN = Special Educational Needs

YSAB = York Schools and Academies Board

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### Early Years Foundation Stage

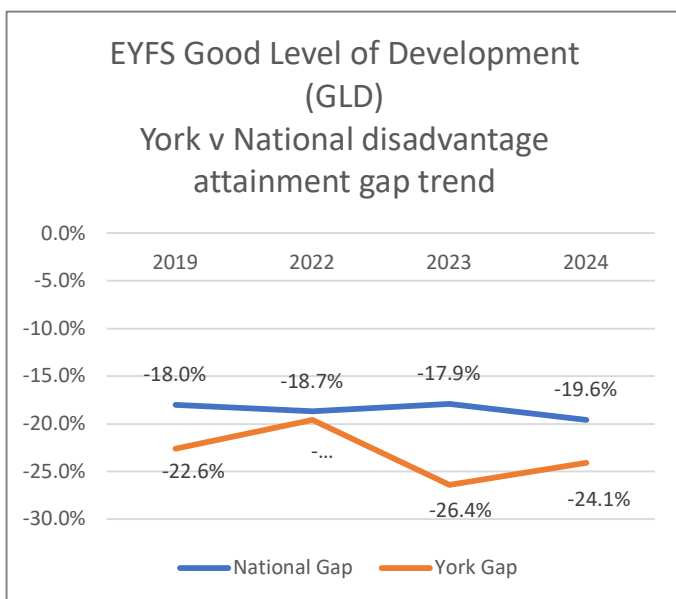
**Please note:** This Attainment GAP report draws data from the National Consortium for Examination Results (NEXUS). Results for EYFSP and Phonics are taken from KEYPAS, the NCER’s web-based tool for importing data from schools’ management information systems (MIS), which local authorities have a statutory duty to collect. Data sources for Key Stage 2 (KS2) and Key Stage 4 (KS4) are collated from the Department for Education (DFE).



#### Early Years Foundation Stage 2023/2024 Disadvantaged cohort outcomes

**EYFS GLD disadvantaged cohort:** 49.4% of York LA’s disadvantaged cohort, 123 pupils out of 249, achieved a good level of development, 2.1% lower than the national disadvantaged cohort, at 51.5%. York LA’s disadvantaged GLD increased encouragingly by 2.9% from 46.5% in 2022-23, while the national disadvantaged result decreased by 0.5%. The disadvantaged pupils in York LA are in percentile 63 for EYFS, a good level of development compared to other LAs.

#### Early Years Foundation Stage 2023/2024 disadvantaged attainment gap



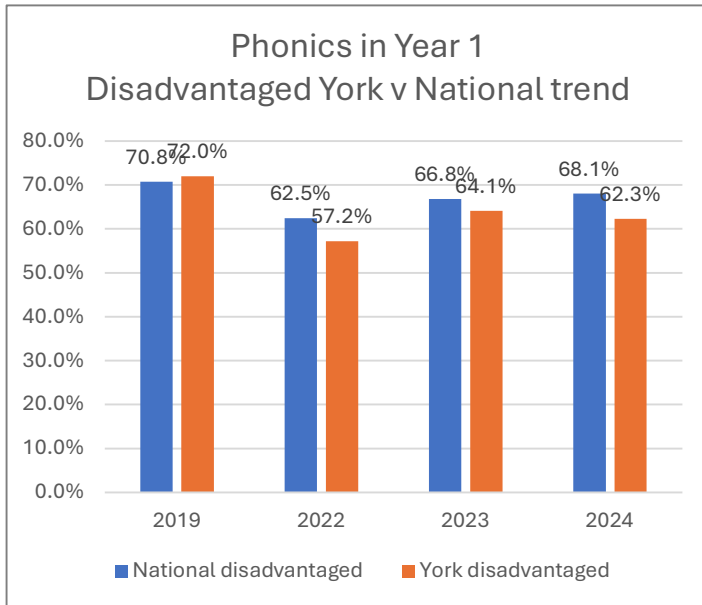
#### The attainment gap in GLD

between York LA’s disadvantaged and their non-disadvantaged peers has reduced favourably by -2.3%. However, at -24.1%, York LA’s disadvantaged attainment gap is 4.5% points greater than the national disadvantaged attainment gap of -19.6%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the GLD attainment gap between the disadvantaged cohort and their non-disadvantaged peers has widened by 1.5% from 22.6% to 24.1%.

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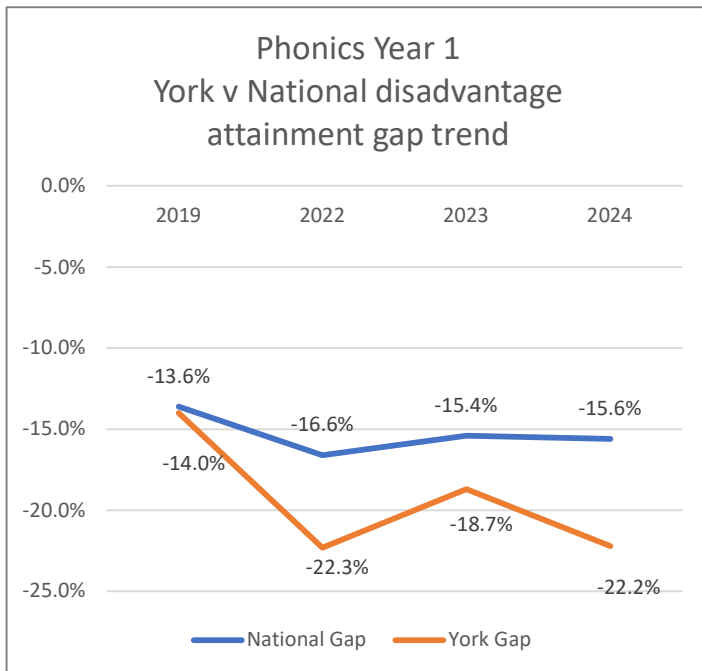
**Phonics expected standard Year 1**

*Phonics expected standard Year 1 - 2023/2024 Disadvantaged cohort outcomes*



**Phonics expected standard (Year 1):** 62.3% (162 pupils out of 260) of York LA’s Year 1 disadvantaged cohort achieved the Expected Standard in Phonics, which has reduced by -1.8% since 2022-23. York LA’s disadvantaged attainment in Phonics Year 1 is -5.8% lower than the national non-disadvantaged cohort of 68.1%. The disadvantaged Year 1 pupils in York LA are in percentile 89 for Phonics Expected Standard compared to other LAs.

*Phonics expected standard Year 1 - 2023/2024 disadvantaged attainment gap*



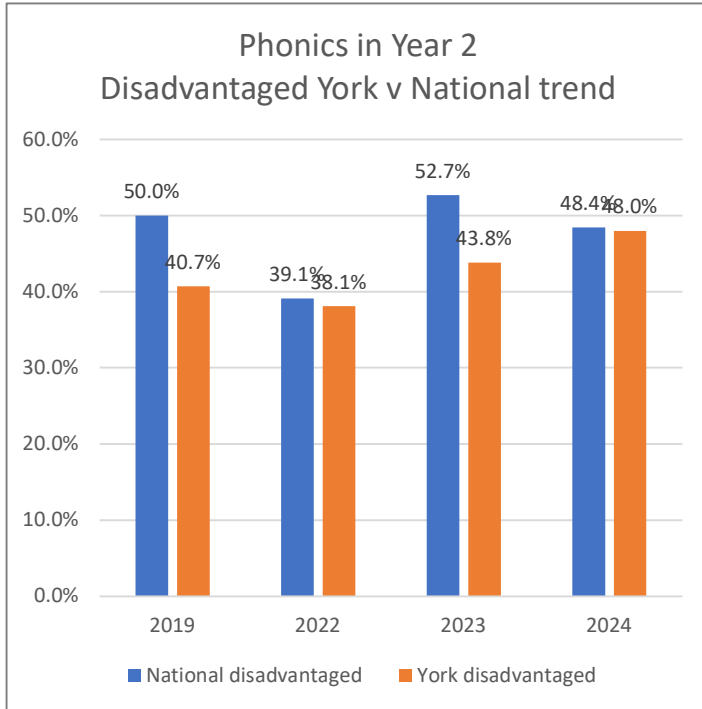
**The attainment gap in Phonics (Year 1)** between York LA’s disadvantaged and non-disadvantaged peers has increased by 3.5%. At -22.2%, York LA’s disadvantaged attainment gap is 6.6% points greater than the national disadvantaged attainment gap of -15.6%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the Y1 Phonics attainment gap between the disadvantaged cohort and their non-disadvantaged peers has increased by 8.2% from 14.0% in 2018-19 to 22.2% in 2023-24.

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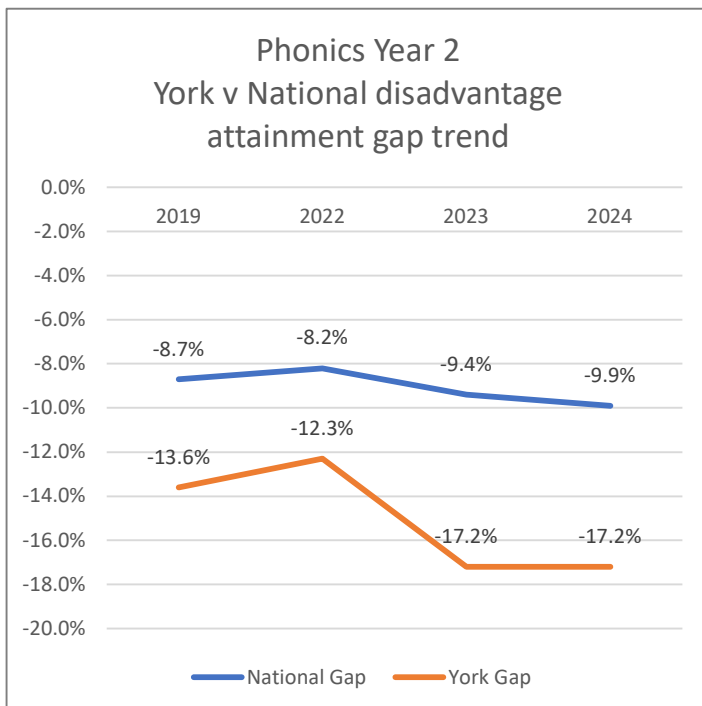
**Phonics expected standard Year 2**

*Phonics expected standard Year 2 - 2023/2024 Disadvantaged cohort outcomes*



**Phonics expected standard (Year 2):** 48.0% (48 pupils out of 100) of York LA's Year 2 disadvantaged cohort achieved the expected standard in Phonics, a credible increase of 4.2% since 2022-23. York LA's disadvantaged attainment in Phonics Year 2 is -0.4% lower than the national non-disadvantaged cohort of 48.4%. The disadvantaged Year 2 pupils in York LA are in percentile 60 for Phonics Expected Standard when compared to other LAs.

*Phonics expected standard Year 2 - 2023/2024 disadvantaged attainment gap*

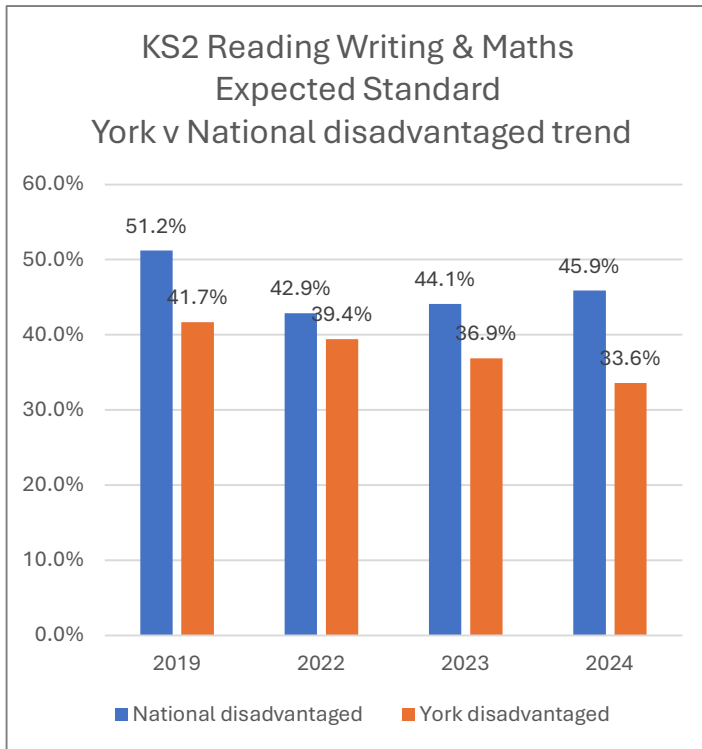


**The attainment gap in Phonics (Year 2)** between York LA's disadvantaged and non-disadvantaged peers has remained unchanged at 17.2% since 2022-23. At -17.2%, York LA's disadvantaged attainment gap is 7.3% points, a more significant gap than the national disadvantaged attainment gap of -9.9%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the Y2 Phonics attainment gap between the disadvantaged cohort and their non-disadvantaged peers has increased by 3.6% from 13.6% in 2018-19 to 17.2% in 2023-24.

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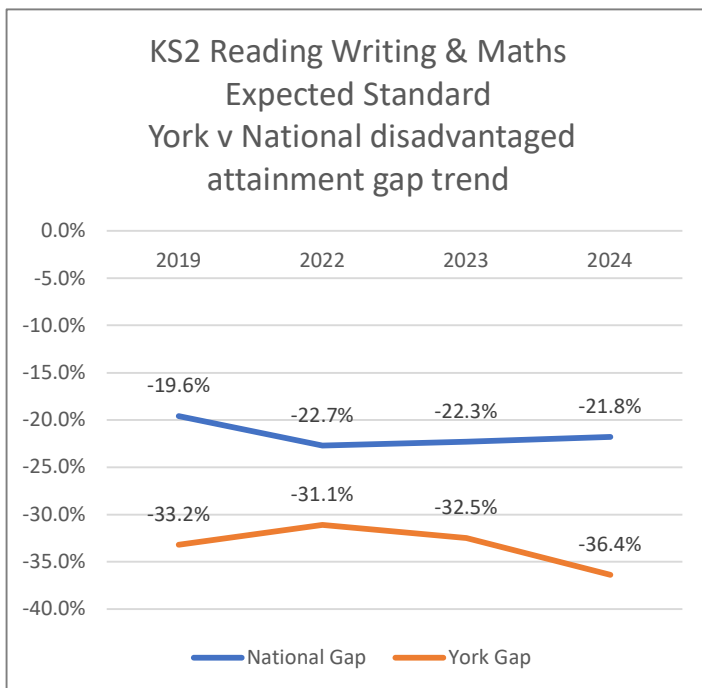
**Key Stage 2 Reading Writing and Mathematics**

*Key Stage 2 RWM expected standard Year 2023/2024 disadvantaged cohort outcome*



**KS2 Reading Writing and Maths (RWM) combined Expected Standard:** In York, 33.6% (139 out of 414) of the disadvantaged cohort achieved the expected standard in Reading, Writing & Maths, 12.3% lower than the national average of 45.5%. York LA’s disadvantaged cohort's Expected Standard in Reading, Writing and Maths combined has decreased by 3.3% from 36.9% in 2022-23. The disadvantaged pupils in York are in percentile 94 for Reading, Writing & Maths Expected Standard compared to percentile 43 for their non-disadvantaged peers compared to other LAs.

*Key Stage 2 RWM expected standard Year -2023/2024 disadvantaged attainment gap*

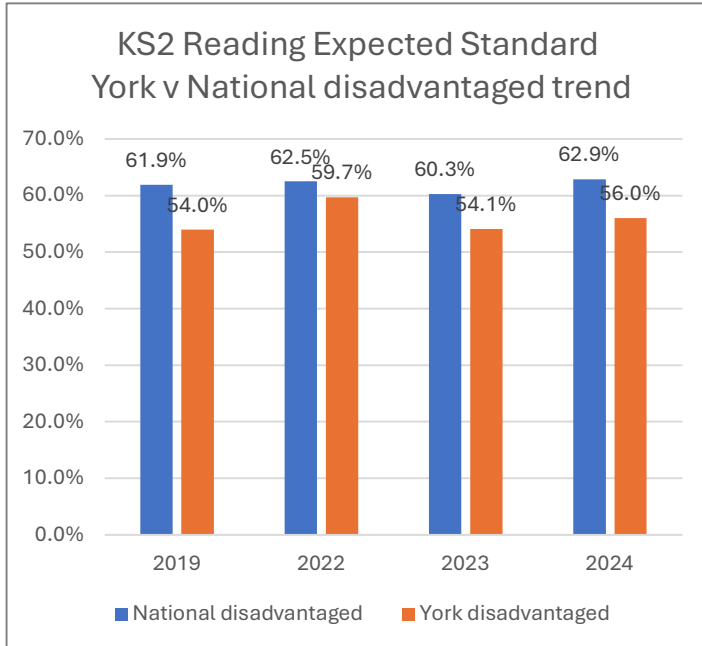


**The attainment gap in KS2 RWM** between York LA’s disadvantaged and their non-disadvantaged peers has increased by 3.9% since 2022-23. York LA’s disadvantaged attainment gap of -36.4% is 14.6% points, significantly more than the national disadvantaged attainment gap of -21.8%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the KS2 RWM attainment gap between the disadvantaged cohort and their non-disadvantaged peers has increased by 3.2% from -33.2% in 2018-19 to -36.4% in 2023-24.

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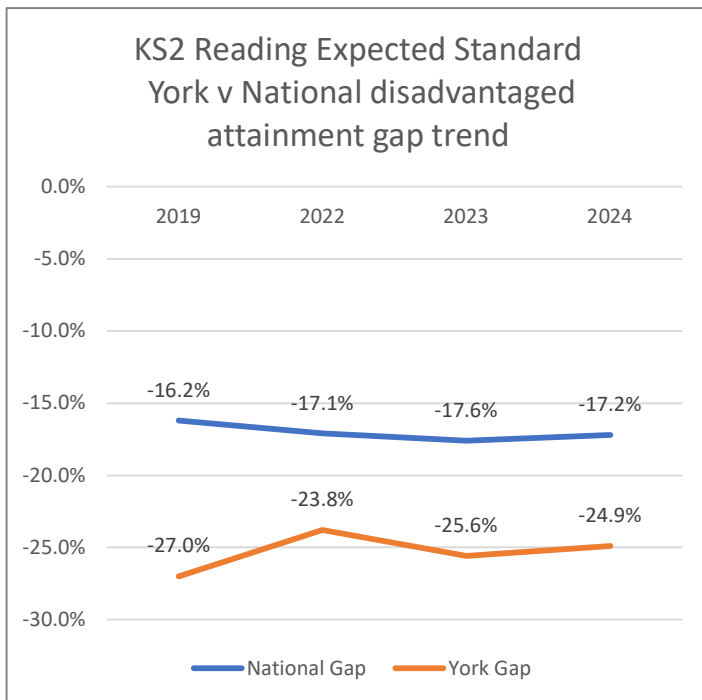
**Key Stage 2 Reading expected standard**

*Key Stage 2 Reading expected standard Year - 2023/2024 disadvantaged cohort outcomes*



**KS2 Reading Expected Standard:** In York, 56.0% (232 pupils out of 414) of the disadvantaged cohort achieved the expected standard in Reading, 6.9% lower than the national disadvantaged of 62.9%. York LA’s disadvantaged cohort's Expected Standard in Reading has increased by a pleasing 1.9% from 54.1% in 2022-23. The disadvantaged pupils in York LA are in percentile 96 for Reading Expected Standard compared to other LAs.

*Key Stage 2 Reading expected standard Year - 2023/2024 disadvantaged attainment gap*

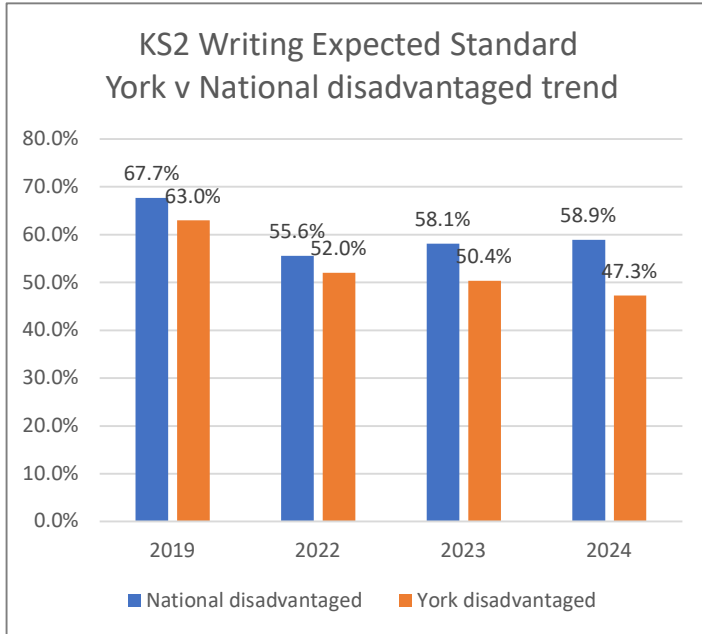


**The attainment gap in KS2 Reading** between York LA’s disadvantaged and their non-disadvantaged peers has reduced by -0.7% since 2022-23. At -24.9%, York LA’s disadvantaged Reading attainment gap is 8.1 points wider than the national disadvantaged attainment gap of -16.8%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the KS2 Reading attainment gap between the disadvantaged cohort and their non-disadvantaged peers has decreased by 2.1% from 27.0% in 2018/19 to 24.9% in 2023-24.

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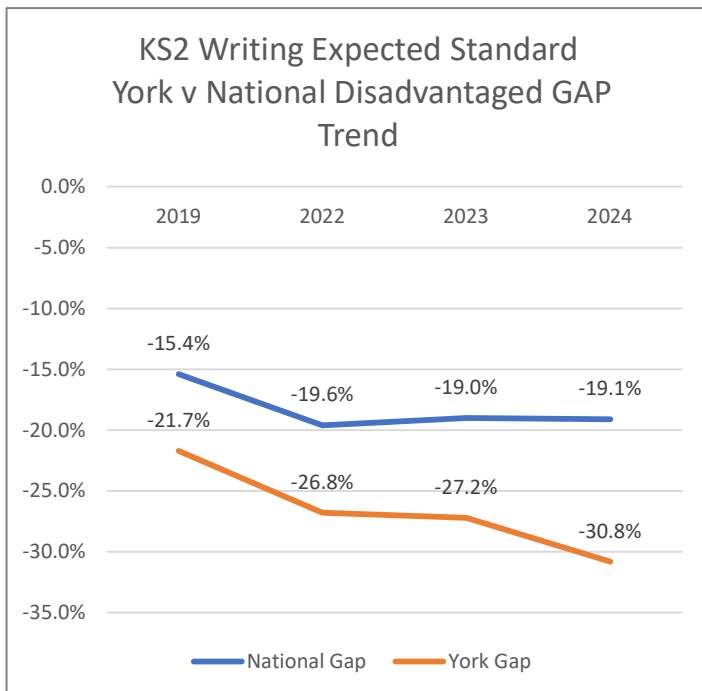
**Key Stage 2 Writing expected standard**

*Key Stage 2 Writing expected standard Year - 2023/2024 disadvantaged cohort outcomes*



**KS2 Writing Expected Standard:** In York, 47.3% (196 pupils out of 414) of York’s disadvantaged cohort achieved the expected standard in Writing, -11.6% lower than the national disadvantaged of 58.9%. York LA’s disadvantaged cohort's Expected Standard in Writing has decreased by -3.1% from 50.4% in 2022-23. The disadvantaged pupils in York LA are in percentile 97 for Writing Expected Standard compared to other LAs.

*Key Stage 2 Writing expected standard Year - 2023/2024 disadvantaged attainment gap*



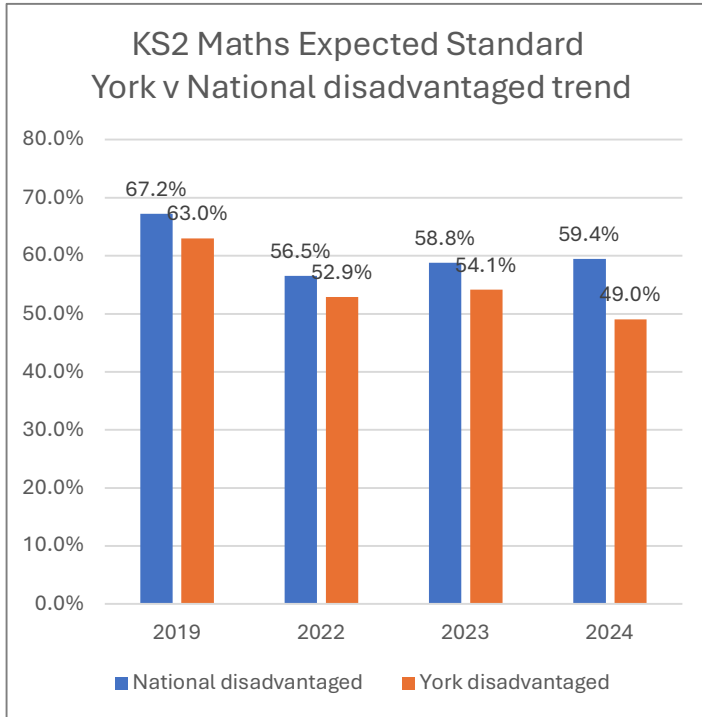
**The attainment gap in KS2 Writing** between York LA’s disadvantaged and their non-disadvantaged peers has increased by 3.6% since 2022-23. At -30.8%, York LA’s disadvantaged Reading attainment gap is 11.7 points wider than the national disadvantaged attainment gap of -19.1%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the KS2 Writing attainment gap between the disadvantaged cohort and their peers has widened significantly by 9.1% from 21.7% in 2018-19 to 30.8% in 2023-24.

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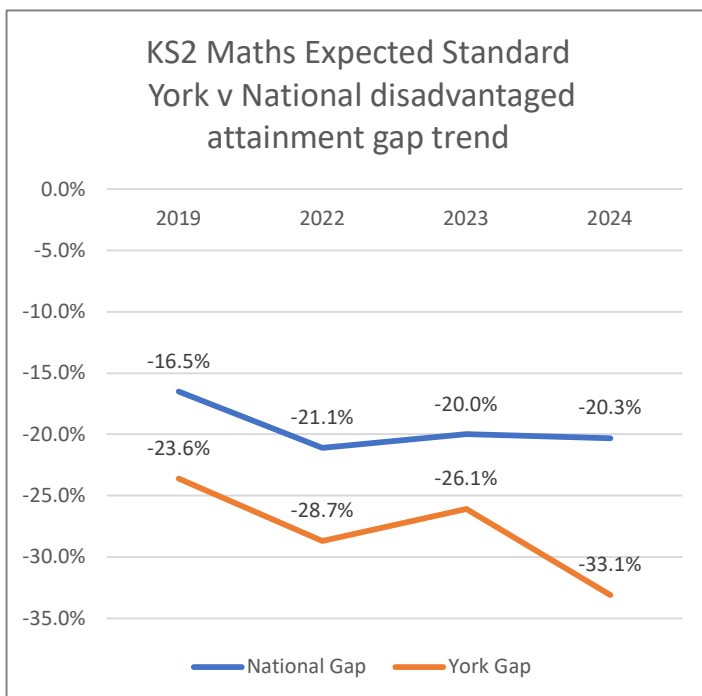
**Key Stage 2 Mathematics expected standard**

*Key Stage 2 Maths expected standard Year - 2023/2024 disadvantaged cohort outcomes*



**KS2 Maths Expected Standard:** In York, 49.0% (203 pupils out of 414) of York’s disadvantaged cohort achieved the expected standard in Maths, -10.4% lower than the national disadvantaged of 59.4%. York LA’s disadvantaged cohort's Expected Standard in Maths has decreased by -3.1% from 54.1% in 2022-23. The disadvantaged pupils in York LA are in percentile 95 for Maths Expected Standard compared to other LAs.

*Key Stage 2 Maths expected standard Year - 2023/2024 disadvantaged attainment gap*

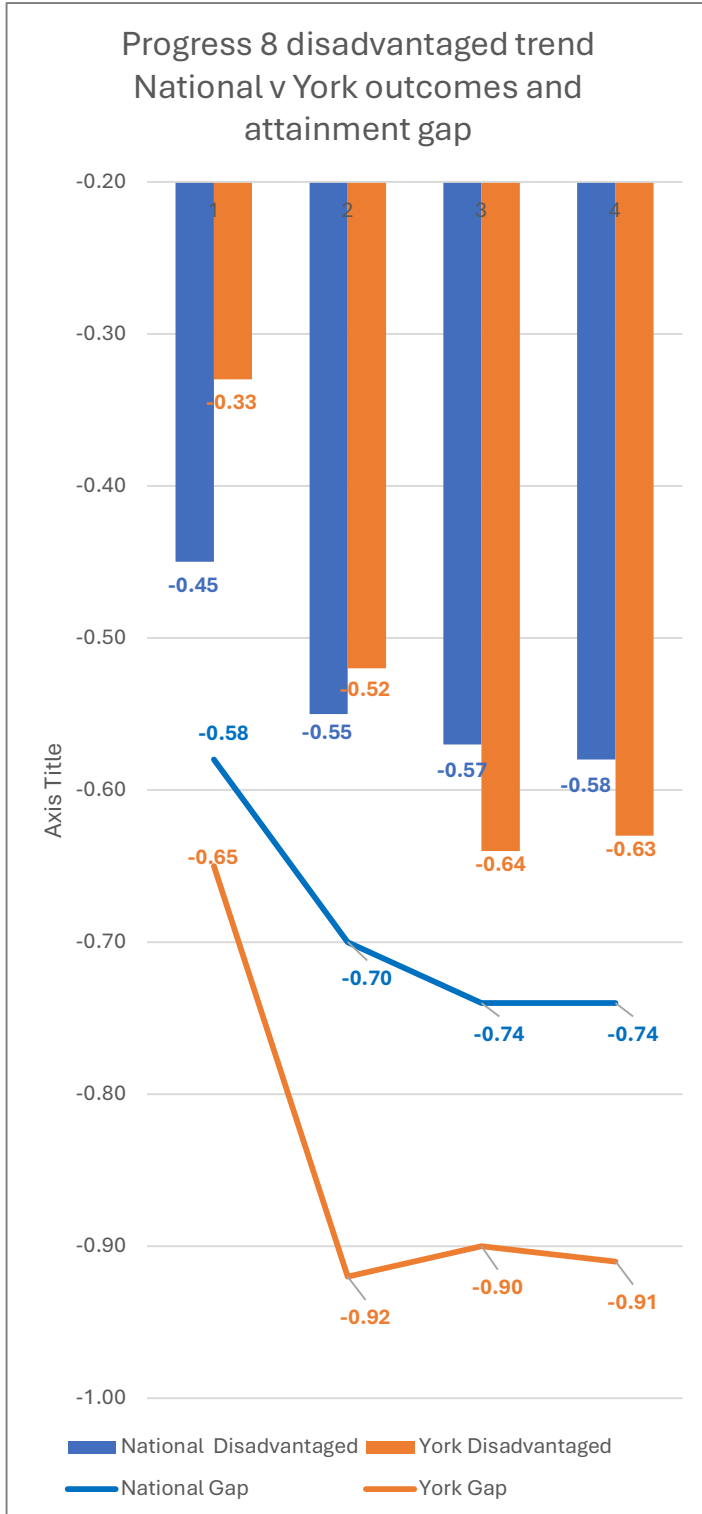


**The attainment gap in KS2 Maths** between York LA’s disadvantaged and their non-disadvantaged peers has increased by a sizeable 7.0% since 2022-23. At -33.1%, York LA’s disadvantaged Maths attainment gap is 12.8 points wider than the national disadvantaged attainment gap of -20.3%. In York, since the 2018-19 outcomes (pre-Covid Pandemic) to 2022-24, the KS2 Maths attainment gap between the disadvantaged cohort and their peers has widened significantly by 9.5% from 23.6% in 2018-19 to 33.1% in 2023-24.

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**Key Stage 4 Progress 8**

*Progress 8 disadvantaged trend National v York Outcomes and attainment gap to non-disadvantaged peers*



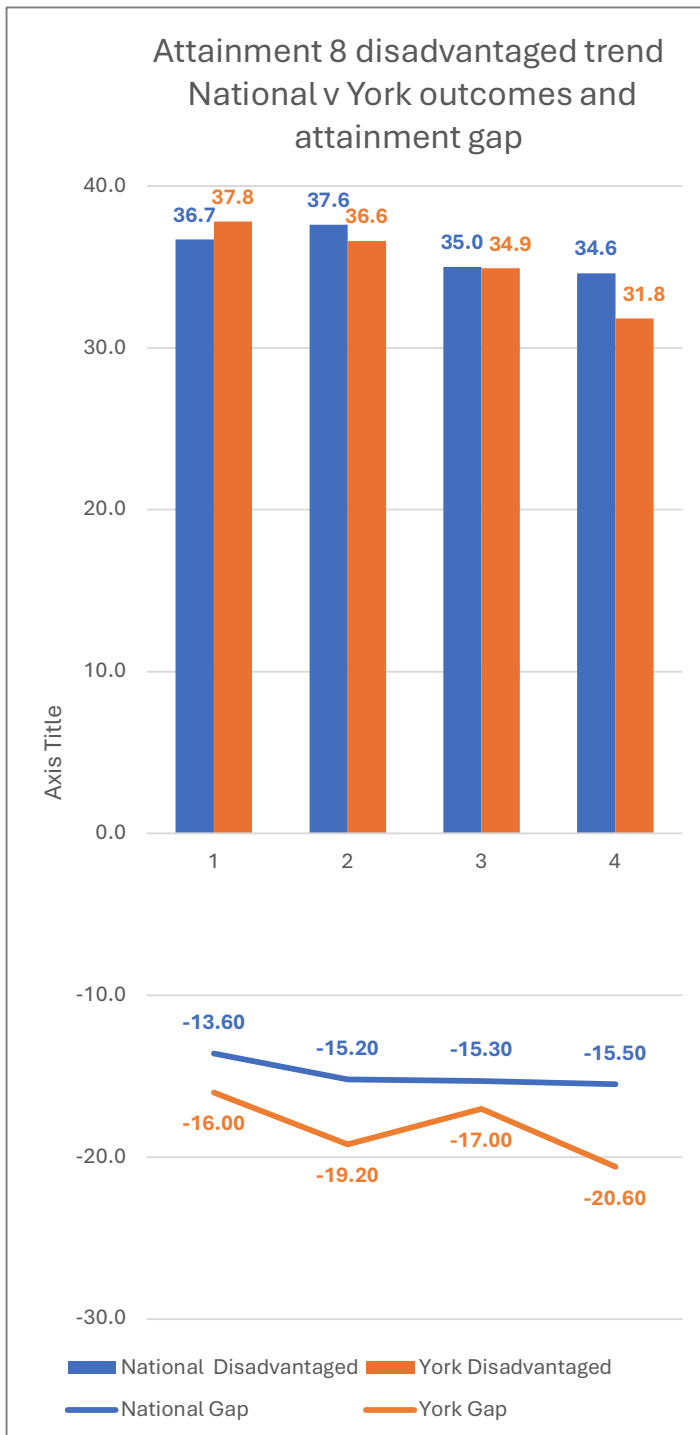
**Progress 8:** York LA's disadvantaged cohort of 310 pupils has an average Progress 8 Score of -0.63; this is 0.05 lower than the national disadvantaged cohort at -0.58. York LA's disadvantaged cohort's Progress 8 score has improved marginally by 0.01 from -0.64 in 2022-23 to -0.63 in 2023-24. The disadvantaged pupils in York LA are in percentile 56 for Progress 8 Score compared to other LAs.

**The attainment gap Progress 8** between York LA's disadvantaged and non-disadvantaged peers has increased by 0.01 since 2022-23. -0.91 York LA's disadvantaged Progress 8 gap is 0.17 points wider than the national disadvantaged attainment gap of -0.74%. In York, from the outcomes in 2018--19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the Progress 8 gap between the disadvantaged cohort and their non-disadvantaged peers has widened by 0.26 points from -0.65 to -0.91%.

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## Key Stage 4 Attainment 8

*Attainment 8 disadvantaged trend National v York outcomes and attainment gap to non-disadvantaged peers*



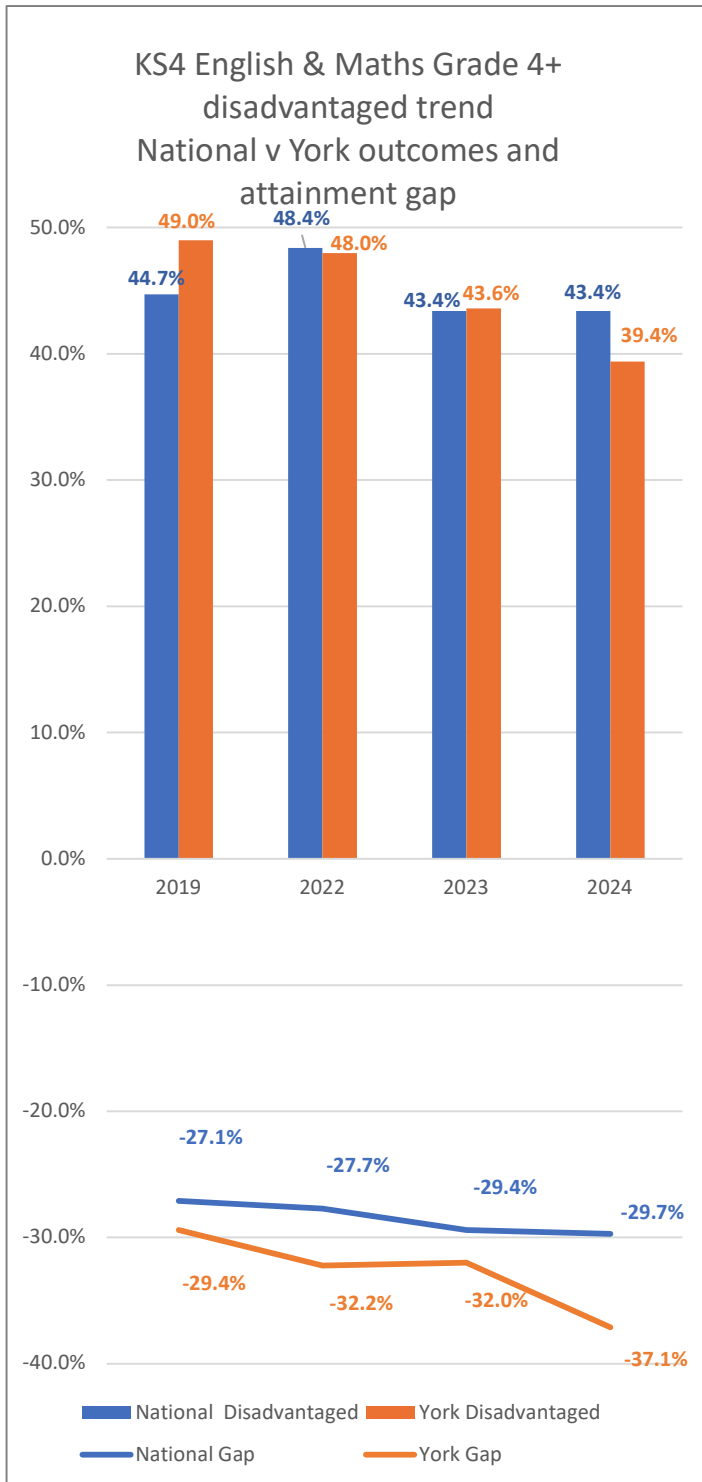
**Attainment 8:** York LA's disadvantaged cohort of 325 pupils has an average Attainment 8 Score of 31.8; this is 2.8 points lower than the national disadvantaged cohort at 34.6 points. York LA's disadvantaged cohort's Attainment 8 score has decreased by 3.1 points from 34.9 in 2022-23 31.8 in 2023-24. The disadvantaged pupils in York LA are in percentile 56 for Attainment 8 Score when compared to other LAs.

**The attainment gap in Attainment 8** between York LA's disadvantaged and their non-disadvantaged peers has increased by 3.6 since 2022/23. At -20.6, York LA's disadvantaged Attainment 8 gap is 5.1 points wider than the National disadvantaged attainment of -15.5%. In York, from the outcomes in 2018-19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the Attainment 8 gap between the disadvantaged cohort and their peers has widened by 4.6 points from -16.0 to -20.6.

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**Key Stage 4 English and Maths Grade 4+**

*KS4 English Maths Grade 4+ disadvantaged trend National v York outcomes and attainment gap to non-disadvantaged peers*



**KS4 English & Maths Grade 4+:** 39.4% of York LA's disadvantaged cohort achieved a grade of 4 or greater in English & Maths, 128 pupils out of 325; this is 4.0% points lower than the national disadvantaged cohort at 43.4%. York LA's disadvantaged cohort's English & Maths 4+ percentage has decreased by 4.2% points, from 43.6% in 2022-23 to 39.4% in 2023-24. The disadvantaged pupils in York LA are in percentile 64 for English & Maths 4+ compared to other LAs.

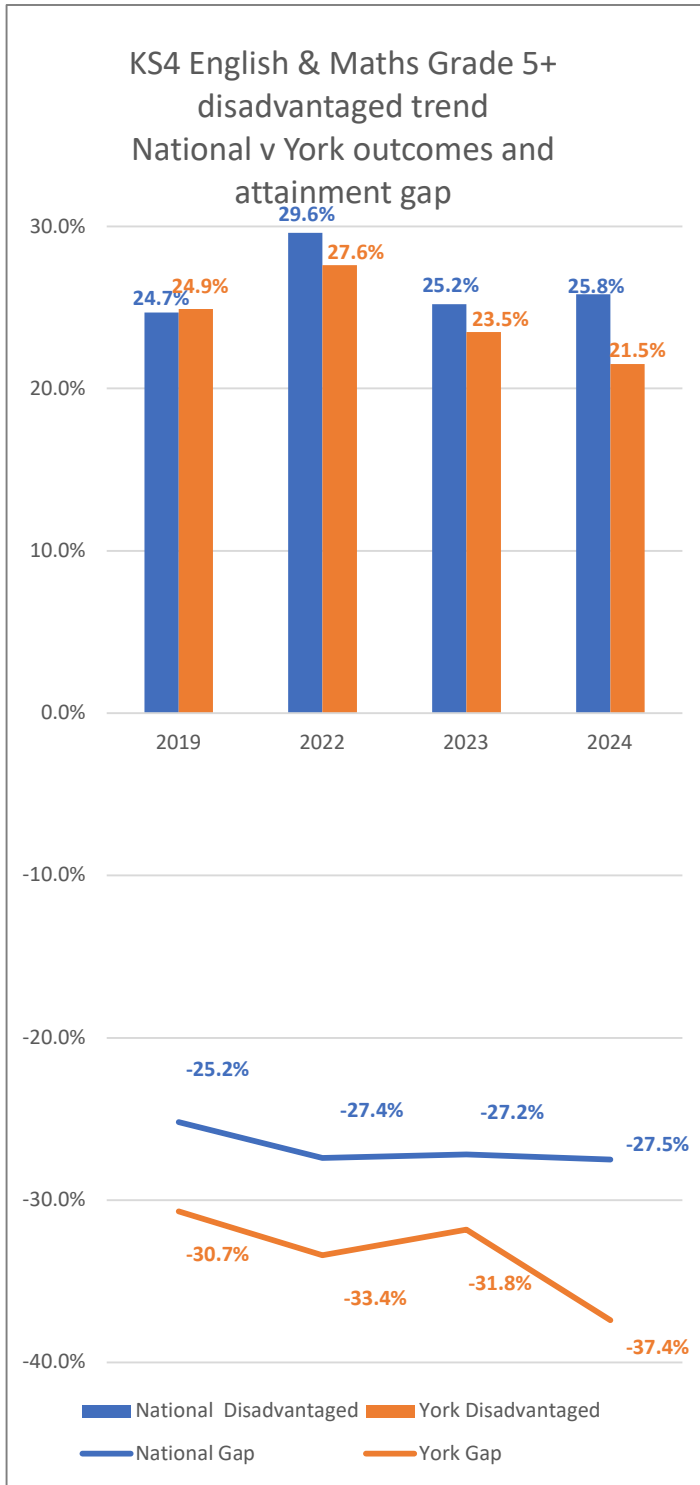
**The attainment gap in English & Maths Grade 4+ between York LA's disadvantaged and their non-disadvantaged peers has increased by 5.1% since 2022-23. At -37.1%, York LA's disadvantaged English & Maths Grade 4+ attainment is 7.4% points wider than the national disadvantaged attainment gap of -29.7%. In York, from the outcomes in 2018-19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the English & Maths Grade 4+ attainment gap between the disadvantaged cohort and their non-disadvantaged peers has widened by 7.7% points from -29.4% to -37.1%**

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## Key Stage 4 English and Maths Grade 5+

*KS4 English Maths Grade 5+ disadvantaged trend National v York outcomes and attainment gap to non-disadvantaged peers*



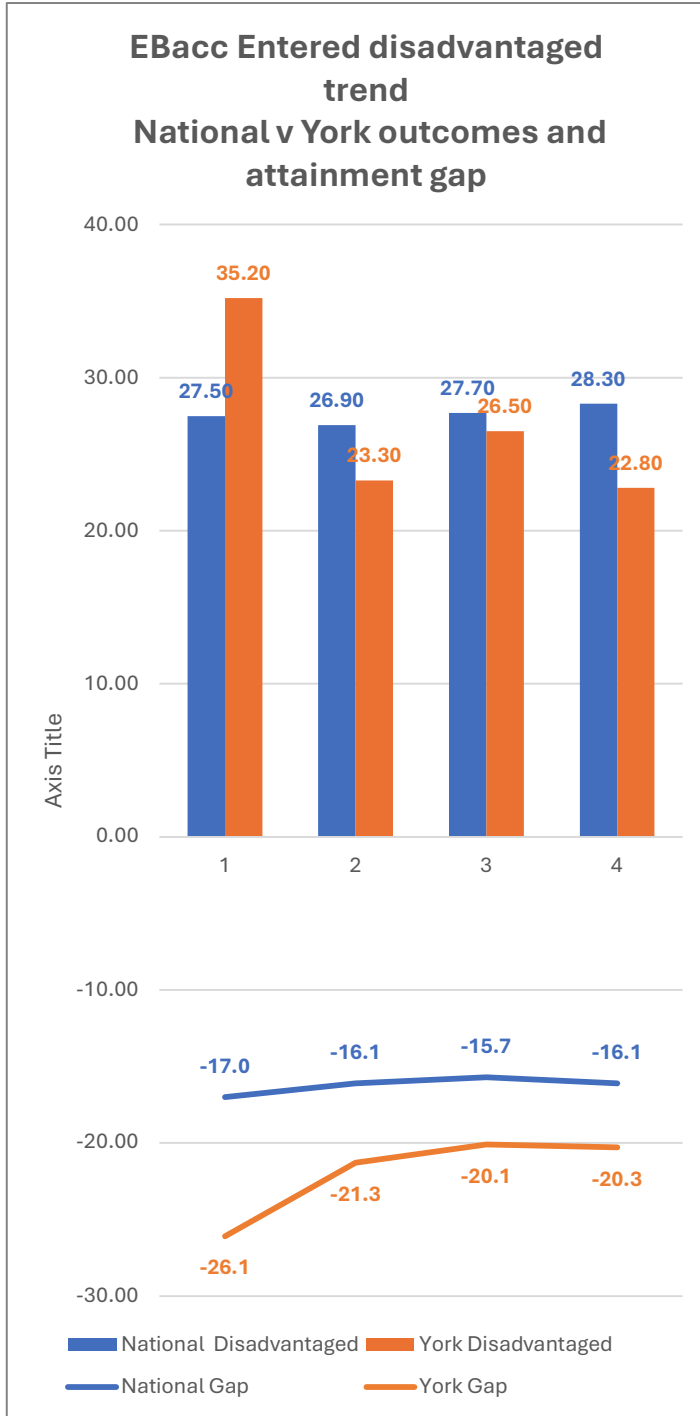
**KS4 English & Maths Grade 5+:** 21.5% of York LA's disadvantaged cohort achieved a grade of 5 or greater in English & Maths, 70 pupils out of 325; this is 4.3% points lower than the national disadvantaged cohort at 25.8%. York LA's disadvantaged cohort's English & Maths 5+ percentage has decreased by 2.0% points, from 23.5% in 2022-23 to 21.5% in 2023-24. The disadvantaged pupils in York LA are in percentile 68 for English & Maths 5+ compared to other LAs.

**The attainment gap in English & Maths Grade 5+** between York LA's disadvantaged and their non-disadvantaged peers has increased by 5.6% since 2022/23. At -37.4%, York LA's disadvantaged English & Maths Grade 5+ attainment gap is 9.9% points wider than the national disadvantaged attainment gap of -27.5%. In York, from the outcomes in 2018-19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the English & Maths Grade 5+ attainment gap between the disadvantaged cohort and their peers has widened by 6.7% points from -30.7% to -37.4%.

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### Key Stage 4 EBacc Entered

*EBacc Entered disadvantaged trend National v York outcomes and attainment gap to non-disadvantaged peers*



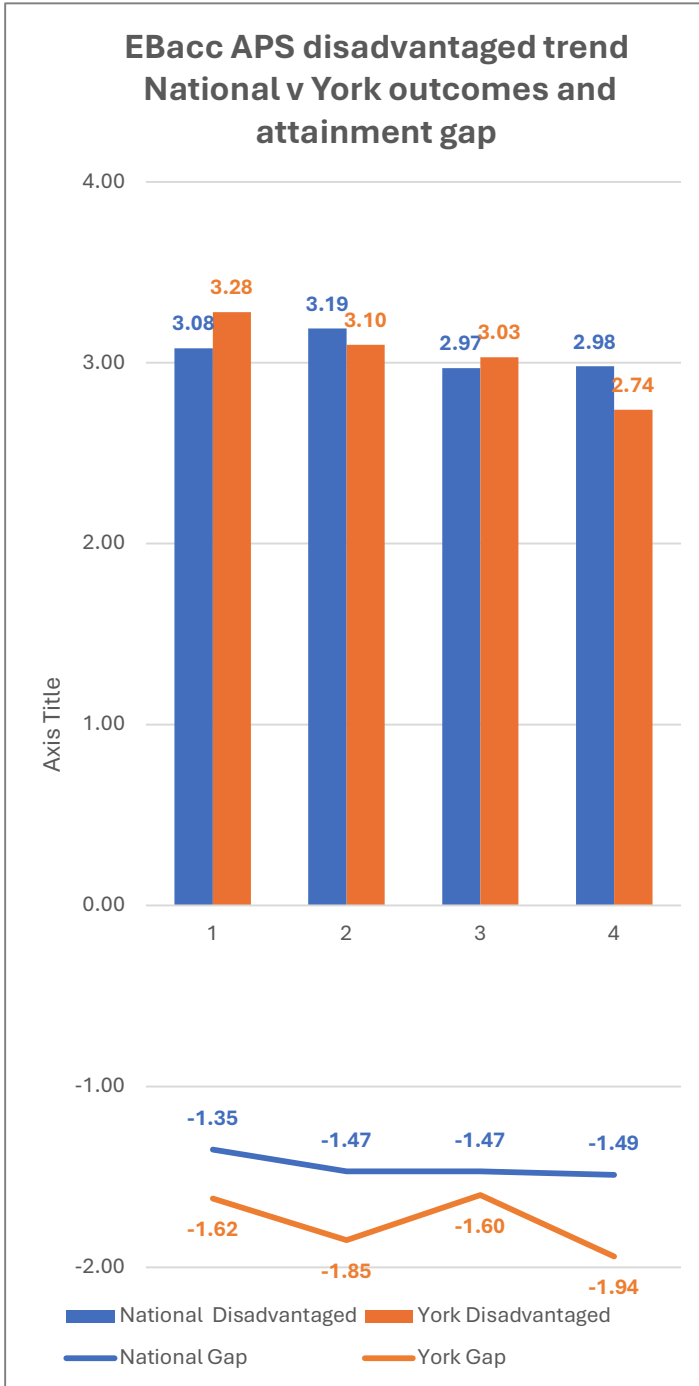
**KS4 EBacc Entered:** 22.8% of York LA's disadvantaged cohort were entered for English Baccalaureate, 74 pupils out of 325; this is 5.5% points lower than the national disadvantaged cohort at 28.3%. York LA's disadvantaged cohort's KS4 EBacc Entered percentage has decreased by 3.7% points, from 26.5% in 2022-23 to 22.8% in 2023-24. The disadvantaged pupils in York LA are in percentile 64 for EBacc Entered compared to other LAs.

**The attainment gap in EBacc Entered** between York LA's disadvantaged and their non-disadvantaged peers has increased by 0.2% since 2022-23. At -20.3%, York LA's disadvantaged EBacc Entered attainment gap is 4.2% points wider than the national disadvantaged attainment gap of -16.1%. In York, from the outcomes in 2018-19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the EBacc Entered attainment between the disadvantaged cohort and their peers has narrowed by 5.8% points from -26.1% to -20.3%.

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**Key Stage 4 EBacc APS**

*EBacc Average Point Score (APS) disadvantaged trend National v York outcomes and attainment gap to non-disadvantaged peers*



**KS4 EBacc Average Point Score (APS):** York LA's disadvantaged cohort of 325 pupils have an average English Baccalaureate Point Score of 2.74; this is 0.24 lower than the national disadvantaged cohort at 2.98. York LA's disadvantaged cohort's KS4 EBacc APS has decreased by 0.29 points from 3.03 in 2022-23 to 2.74 in 2023-24. The disadvantaged pupils in York LA are in percentile 70 for EBacc APS compared to other LAs.

**The attainment gap in EBacc APS** between York LA's disadvantaged and their non-disadvantaged peers has decreased by 0.34% since 2022/23. At -1.94, York LA's disadvantaged EBacc APS attainment gap is 0.45 points wider than the national disadvantaged attainment gap of -1.49. In York, from the outcomes in 2018-19, prior to the COVID-19 pandemic, to the latest outcomes in 2023-24, the EBacc APS attainment gap between the disadvantaged cohort and their peers has widened by 0.32 points from -1.62 to -1.94.

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**Children, Culture and Communities Scrutiny Committee** 14 January 2025

Report of the Assistant Director, Education and Skills

**SACRE Annual Report, 2023-24****Summary**

1. This report asks the members of the scrutiny committee to receive and note the contents of the SACRE annual report for the academic year 2023-24.

**Background**

2. It is required by law that each local authority has its own Standing Advisory Council on Religious Education (SACRE). The Key functions of a SACRE are to:
  - Monitoring standards of RE and collective worship;
  - Requiring the review of an agreed syllabus for RE adopted by the local authority;
  - Considering complaints about the provision and delivery of RE and collective Worship referred to it by the local authority;
  - Supporting schools through advice on methods of teaching, choice of materials and provision of teacher training;
  - Making a determination on collective worship when requested;
  - Advising the local authority on matters connected with RE and collective worship;
  - Publishing an annual report of its work.

The main function of SACRE is to advise the local authority on matters related to the teaching of religious education which follows the agreed syllabus, and on collective worship in schools.

## **Council Plan**

3. Education and Skills: High Quality Skills and Learning for All.
  - All ages will have access to learning throughout their lives to equip them with the skills to succeed commercially, socially, locally and nationally.

## **Implications**

4. There are no decisions related to this paper and as such no implications to consider.

## **Risk Management**

5. No additional risk management is required.

## **Recommendations**

6. Members of scrutiny are asked to receive the SACRE Annual Report and to note the work of SACRE during the academic year, 2023-24.

Reason: So that members are updated on the work of SACRE during the academic year 2023-24



## Contact Details

**Author:**

**Maxine Squire**

Assistant Director,  
Education and Skills,  
Children Services and  
Education

**Chief Officer Responsible for the report:**

**Martin Kelly**

Corporate Director, Childrens and Education

**Report  
Approved**



**Date**

23 December 2024

**Wards Affected:** *List wards or tick box to indicate all*

**All**



**For further information please contact the author of the report**

## Background Papers:

No background papers.

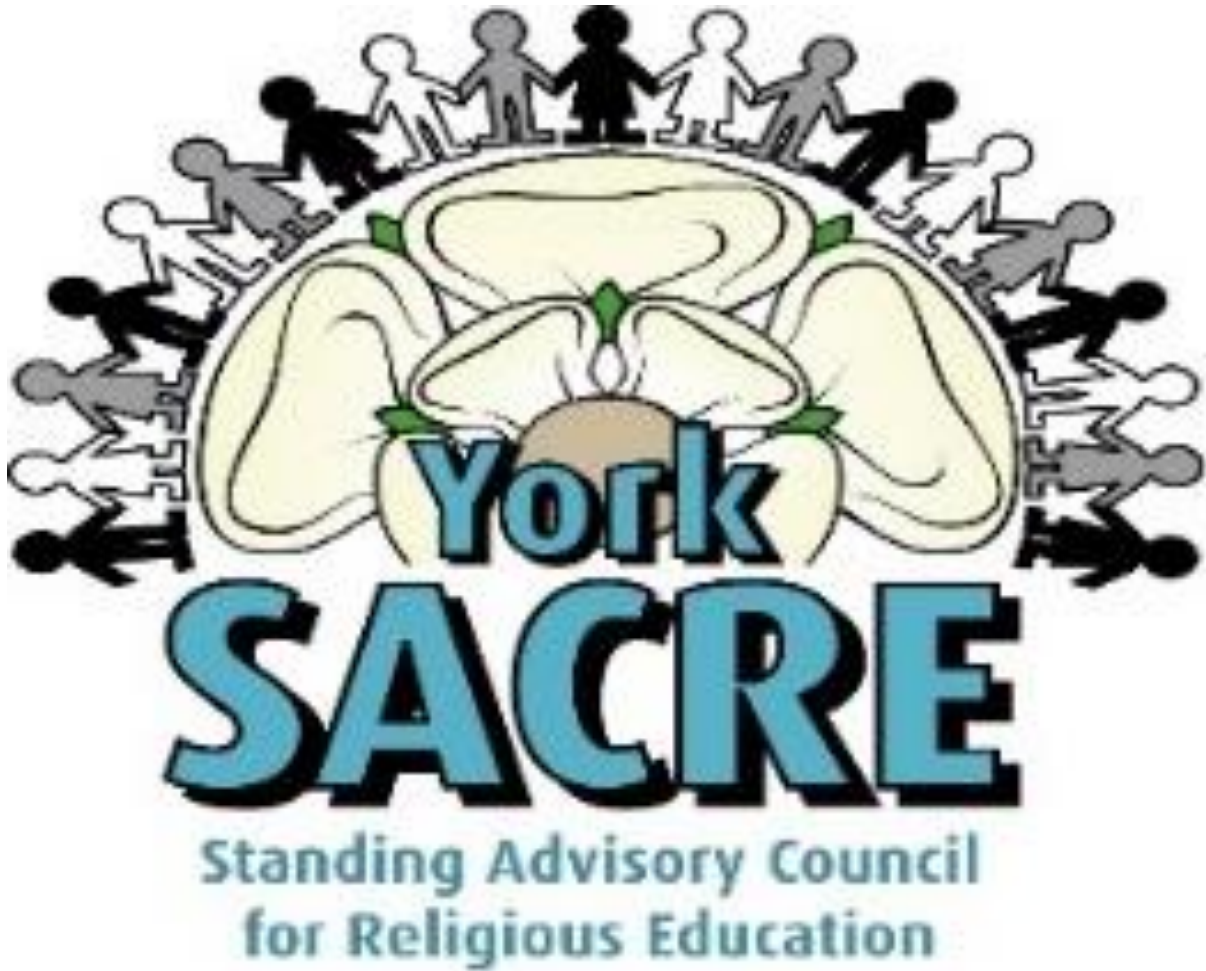
## Annexes

Annex A - York SACRE annual report, 2023-24

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**City of York SACRE Annual Report 2023-24**



## 1. Introduction

### Foreword by the Chair of SACRE

In the municipal year of 2023/24 York SACRE has been very active. I am pleased that we have built on the work of previous SACRE and carried out Primary School visits in different settings to assess and learn about the state of Religious Education in the City of York.

I would like to thank the schools we engaged with for their openness and positive attitude towards the work of SACRE; we certainly learnt a lot.

As well as this SACRE also invited young people to speak directly about their views and experiences of RE in schools, both good and bad. I believe hearing from young people has made a real difference to SACRE member's outlook this year.

This work wouldn't have been possible without the dedication and expertise of the members of SACRE alongside council officers and I would like to thank them for the time and commitment they have offered. I hope that in the next year we can continue these projects and others and start to share best practise across schools in York for the betterment of young peoples' learning.

Finally, it is with sadness that I must mention the loss of an important member of our group Daryoush Mazloun. His kindness and wisdom will be a huge loss to SACRE in York.

**Cllr Bob Webb, Executive Member for Children and Education**

**Meeting and Attendance 2023-24**

City of York SACRE met four times in the academic year 2023-24.

19<sup>th</sup> October 2023

22<sup>nd</sup> January 2024

19<sup>th</sup> March 2024

8<sup>th</sup> July 2024

During the academic year 2023-24 City of York SACRE met in hybrid meetings. Ensuring and maintaining quoracy for SACRE meetings was a priority for the academic year 2023-24 and this remains an area of focus for 2024-25. The introduction of hybrid meetings has proved helpful, particularly for teachers in committee C, however, securing consistent attendance from Committee A remains a priority.

The attendance, by Committee, is set out below:-

<b>Committee</b>	<b>19<sup>th</sup> October 2023</b>	<b>22<sup>nd</sup> Jan 2024</b>	<b>19<sup>th</sup> March 2024</b>	<b>8<sup>th</sup> July 2024</b>
Committee A Representing Other Denominations / Faith Communities	3	6	0	2
Committee B Representing the Church of England	1	2	1	1
Committee C Representing teachers	0	1	2	3
Committee D Representing City of York Council	4	4	3	3
LA Officer	1	0	1	1
<b>Total</b>	<b>8</b> (Inquorate)	<b>13</b> (Quorate)	<b>6</b> (Inquorate)	<b>9</b> (Quorate)

A focus on the SACRE development plan, a report from the Local Authority officer (including a focus on standards) and a report on national NASACRE and RE professional organisations updates are standing items at each meeting. In 2023-24 there has also been a focus on looking at the outcomes from school visits and on developing the communication from SACRE to schools.

## **2. RE (statutory responsibilities)**

### Locally agreed syllabus

There are 17 primary, 2 secondary and 1 special maintained schools who follow the City of York Locally Agreed Syllabus

There are 27 primary, 4 secondary and 1 special academies who have adopted the City of York Locally Agreed Syllabus

Separate regulations covering maintained special schools require them to ensure that as far as practicable every pupil receives opportunities to explore RE. The City of York Agreed Syllabus 2021-2026 includes specific guidance and support for Special Schools. Special Schools use the City of York Locally Agreed Syllabus, at least partially, and adapt it to meet the needs of the pupils.

### Standards and monitoring of RE

In 2023-24 York SACRE continued with monitoring visits to schools. The visit involved three members of SACRE drawn from committee A and D supported by the LA Adviser to SACRE. The visit provided SACRE members with the opportunity to speak to staff and pupils about the quality of R.E. in the school. The visits that have taken place have been to primary schools, both schools are in the same area of the city and are local authority- maintained schools. The visits provided SACRE members with an opportunity to compare and contrast the approach to R.E. by visiting a Church of England primary and a community primary school. The plan for 2024-25 is to visit the two local authority maintained secondary schools.

There were 24 inspections of York Schools between September 2023 and July 2024. 19 primary schools were inspected, 1 secondary special school and 4 secondary schools. No concerns about R.E. were raised through these reports.

### Key Stage 5 results

KS5 outcomes remain strong in comparison to schools nationally. However, in common with exam entries nationally, the number of entries both at A level and GCSE went down in 2024. The results for GCSE and A level religious studies are summarised in the table below:

Key Stage	No. of entries	% A*-C (York)	% A*-C (York)	Average points Score
Key Stage 5	40	95%	90%	41 (significantly above national)

The Key Stage 5 results show that more girls than boys took A level R.E. in 2024 – 27 girls and 13 boys, however the boys out - performed the girls both in attainment and progress. 4 students were from disadvantaged backgrounds and 4 had special

educational needs and all achieved A-C grades. The majority of pupils (35 students) were White British and were identified as Higher Attainers (38 students).

#### **KS4 results**

At the time of writing this report the KS4 subject results were unavailable but the report will be updated when they are released.

#### **Teaching, training and materials and advice for schools**

The results from the annual survey to schools are being used to inform the SACRE Development Plan and to identify priorities for further training and advice for schools during the academic year 2024-25.

During 2023-24 York SACRE has promoted the support that can be accessed via the Regional R.E. Hub.

The maintained schools have created a curriculum group for teachers of R.E. this now meets termly and Diane Norton has agreed to make contact with the group during the academic year 2024-25. This will allow SACRE members to gain information about what training needs schools may have and this will be used to commission support.

The following themes for guidance and support have come through from the annual schools survey:

- Support to develop children's understanding of subject specific vocabulary and topic words
- Assessment and monitoring of standards in R.E.
- A resource bank to support the Agreed Syllabus
- Access to visitors from different faith groups
- Supporting inclusion for children with SEND

Two members of SACRE (from committees B and C) attended the NASCRE conference in May 2024 and shared information from the conference with SACRE members.

City of York SACRE received no formal complaints regarding RE provision in the academic -year 2023-24.

### **3. Collective Worship**

Besides Religious Education each local authority must work with its SACRE to monitor the provision of daily collective worship. As a result of changes to the Ofsted framework and in the absence of further guidance, the City of York SACRE published guidance in 2017 to support Collective Worship in schools in the City, which it continues to promote within schools. The guidance is available on the City of York SACRE website ([www.york.gov.uk/sacre](http://www.york.gov.uk/sacre)).

Schools may apply to SACRE for a determination in order to provide Collective Worship of a non-Christian or other form. As in previous years, no determinations were requested by schools.

There were no complaints registered with City of York SACRE in 2023/2024 in respect of collective worship.

#### 4. Links with other bodies

City of York SACRE is a member of the National Association of SACREs (NASACRE). Through the year SACRE members were informed of developments in RE from NASACRE, The National Association of Teachers of RE (NATRE) and The Religious Education Council of England and Wales (REC).

City of York SACRE has a long-standing relationship with York Interfaith Group. York Interfaith Group have set up a mechanism to support visits and visitors to York schools.

City of York SACRE continues to support the York Holocaust Memorial Day event. This event took place in January 2024.

#### 5. City of York SACRE's own arrangements

During the academic year 2023-24 City of York SACRE continued its close relationship with City of York Council's Democratic Services. An officer in the Local Authority's Democratic Services Section acts as Clerk to SACRE.

During 2023-24 processes to enable members to further develop their monitoring of RE were implemented through school visits, an opportunity to meet young people at the SACRE meeting on 19<sup>th</sup> October and further revision of the Schools questionnaire. The Schools questionnaire was revised in 2023-24 and this has resulted in an increase in the number of responses received from 14 in 2022-23 to 19 in 2023-24.

The people who serve on York SACRE are invited to do so by the Corporate Director of Children's Services and Education on the recommendation of various bodies in the local community with a concern for the religious education of school children. The law prescribes that there have to be four "committees" each comprising representatives of specified groups.

The current SACRE is constituted as follows:-

##### **Committee A - Representing Other Denominations / Faith Communities:-**

Karen Vincent joined August 2022 (Catholic)

Ben Rich (Jewish)

Keith Albans (Methodist)

Iman Abid Salik (Muslim)



Deborah Evans joined March 2021  
 (Religious Society of Friends)  
 Vacant (Salvation Army)  
 Vacant (Sikh)  
 Daryoush Mazloum (York Baha'i Community)  
 Penny Coppin-Siddall (The Church of Jesus Christ of Latter-day Saints)  
 Ian Hodgson (Humanist)

**Committee B - Representing the Church of England:-**

Sue Bland (Diocese of York)  
 Joseph Everdell

**Committee C - Representing Teachers:-**

Andy Todd (Ralph Butterfield)  
 Taco Michiels (Joseph Rowntree)  
 Diane Norton (University of York St John) joined SACRE in October 2023

**Committee D - Representing the City of York Council are Councillors:-**

Emilie Knight (Lib Dem)  
 Martin Rowley (Con)  
 Sarah Wilson (Labour)  
 Bob Webb (Labour) appointed Chair June 2023

**In attendance:-**

Maxine Squire (Education Adviser)  
 Angela Bielby (Clerk)

**Finance – annual budget**

York's SACRE is assigned an annual budget of £3,500. A summary of spend in 2023-24 is shown in the table below:

Item		Total Spend
NASACRE annual membership fee for 2023-24		£105.00
NASACRE conference fees		£240.00
<b>Total spend 2023-24</b>		<b>£345.00</b>
<b>Balance</b>		<b>£3,145.00</b>

**Circulation**

This report is circulated to:

- NASACRE
- Department for Education
- City of York Council Children, Communities and Culture Scrutiny

- City of York schools
- SACRE members representative bodies

<b>Date</b>	<b>Agenda Item</b>
07 May 2024	1. <i>Work-planning for programme of work for 2024-2025</i>
04 June 2024	- <i>Meeting cancelled</i>
02 July 2024	1. York Pipeline of proposals to York & North Yorkshire Combined Authority 2. Family Hub Network Development Update 3. York Learning
03 September 2024	1. Finance & Performance Q4 ( <i>for information</i> ) [ <i>Postponed from 2 July 2024</i> ] 2. SEND Update 3. School Attendance 4. Youth Strategy Update
01 October 2024	1. Finance & Performance Q1 ( <i>for information</i> ) 2. School Attendance [ <i>Postponed from 3 September 2024</i> ] 3. Early Years and Childcare Reforms 4. Virtual School Annual Report
05 November 2024	1. Free School Meal Pilot Year Review 2. Locality Model – York Neighbourhood Model
03 December 2024	1. Finance & Performance Q2 ( <i>for information</i> ) 2. York Explore Annual Update 3. Placement Sufficiency (Update on Fostering Services, Together We Can, and Family Arrangements) 4. Corporate Parenting Board Annual Report
14 January 2025	1. York Neighbourhood Model - Update 2. Fostering Framework 3. Attainment Gap 4. SACRE Annual Report
04 March 2025	1. Finance & Performance Q3 ( <i>for information</i> ) 2. Digital Inclusion Update [ <i>Postponed from 14 January 2025</i> ] 3. Children Safeguarding Partnership Annual Report 4. Safer York Partnership Report
01 April 2025	1. York Museums Trust Update 2. York Theatre Trust Update 3. REACH Progress Update

**Agenda items for consideration**

- Updates from Task & Finish Groups (detailed below).
- Update from York Centre for Voluntary Services (CVS).
- Review of North Yorkshire Police’s Pilot: “Clear, Hold, Build”.
- Considering results of consultation with York Explore.

**Task & Finish Groups**

- Food Insecurity Task & Finish Group: Members = Cllrs Knight, Nelson.
- Education, Health, and Care Plan Task & Finish Group: Members = Cllrs Clarke, Cuthbertson, Wilson.

<b>Committee Remit</b>
<ul style="list-style-type: none"> <li>• Develop &amp; maintain close working with Corporate Parenting Board and York Schools &amp; Academies Board and deliver complimentary agendas where appropriate</li> </ul>
<ul style="list-style-type: none"> <li>• Children’s Social Care</li> </ul>
<ul style="list-style-type: none"> <li>• The Virtual School for children in care</li> </ul>
<ul style="list-style-type: none"> <li>• Early Years and childcare</li> </ul>
<ul style="list-style-type: none"> <li>• School effectiveness and achievement, including school attendance and school safeguarding</li> </ul>
<ul style="list-style-type: none"> <li>• School services: School place planning and capital maintenance; School transport; Admissions; The School governance service and SENDIASS; Behaviour and attendance; Elective home education; Children missing education</li> </ul>
<ul style="list-style-type: none"> <li>• SEND services &amp; Educational Psychology</li> </ul>
<ul style="list-style-type: none"> <li>• Skills, including monitoring of York Skills Board; York Learning</li> </ul>
<ul style="list-style-type: none"> <li>• Local Area Teams, Neighbourhood Working, Community Centres</li> </ul>
<ul style="list-style-type: none"> <li>• People &amp; Neighbourhoods Strategy &amp; Policy</li> </ul>
<ul style="list-style-type: none"> <li>• Community Safety including Safer York Partnership, Substance Misuse, Anti-Social Behaviour</li> </ul>
<ul style="list-style-type: none"> <li>• Early intervention, prevention, and community development</li> </ul>
<ul style="list-style-type: none"> <li>• Youth Services</li> </ul>
<ul style="list-style-type: none"> <li>• Culture, including York Theatre Royal, Museums, Music Venues Network (&amp; elements of MIY?)</li> </ul>
<ul style="list-style-type: none"> <li>• Voluntary Sector</li> </ul>
<ul style="list-style-type: none"> <li>• Libraries &amp; Archives</li> </ul>
<ul style="list-style-type: none"> <li>• Digital inclusion strategy</li> </ul>

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